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ABSTRACT

This report represents the final attempt by outgoing Commissioner Nicholas Johnson to draw attention to the Federal Communications Commission's (FCC) automatic renewal of licensees guilty of substandard performance. The report analyzes the performance of network affiliates in the top 50 television markets with respect to programing, female and minority employment, and ownership. It seeks to demonstrate the kind of analysis which can be made, to develop minimum standards, and to design an alternative to government regulation by using public disclosure of information to spur the industry to improve its performance and to motivate the public to challenge substandard licensees. The analyses of performance are based upon public data supplied by licensees to the FCC: in three separate chapters criteria on programing, employment, and ownership are developed from inspections of the data and the stations are rank-ordered according to their performance. A fourth chapter discusses what citizens can do to improve television in their community. Six appendixes and 17 tables provide detailed data on approximately 150 stations. (PB)



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August 1973

Because Broadcasting in America was issued as a dissenting opinion to the 1973 Arkansas, Louisiana, and Mississippi License Renewals while I was serving on the Federal Communications Commission, it is printed the official F. C. C. Reports. You may order additional copies of Broadcasting in America for the cost of having them printed (\$1.75 each). Just write: Superintendent of Documents, Government Printing Office, Washington DC 20402. Ask for "F. C. C. Reports, Volume 42 (Second Series), Number 1, August 10, 1973." (Needless to say, I have no financial interest in the publication.) I hope you find Broadcasting in America useful, and that you will send me your comments, suggestions for improving future volumes, and the results of any comparable studies you may do on broadcasting in your community.

> Nicholas Johnson P. O. Box 19101 Washington DC 20036



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BROADCASTING IN AMERICA

The Performance of Network Affiliates in the Top 50 Markets

July 1973-A case study prepared by FCC Commissioner Nicholas Jalenson and his staff and seminar students



BEFORE THE

FEDERAL COMMUNICATIONS COMMISSION

Washington, D.C. 20554

In Re Renewals of Broadcast Lucenses for Arkansas, Louisiana and Mississippi, 1973

MAY 31, 1973.

THE COMMISSION BY COMMISSIONERS BURCH (CHAIRMAN), ROBERT E. LEE, H. REX LEE, REID, WILEY, AND HOOKS, WITH COMMISSIONER JOHNSON DISSENTING AND ISSUING A STATEMENT, APPROVED STAFF ACTION REVIEWING BROADCAST LICENSES FOR ARKANSAS, LOUISIANA AND MISSISSIPPI FOR 1973.

DISSENTING OPINION OF COMMISSIONER NICHOLAS JOHNSON

For my entire term I have dissented to the automatic renewal of licensees guilty of substandard performances in programming and (more recently) employment. The 1973 Arkansas-Louisiana-Mississippi renewals represent the last group that will cross my desk during my official tenure as Federal Communications Commissioner. Therefore, I and my staff and seminar students have prepared a major report on broadcasting in America, incorporating many of the complaints and suggestions of my seven years, for this one final renewal dissent.

42 F.C.C, 2d



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CREDITS

This report is very much the product of a multi-group effort. The groups involved included my own staff, a group of Georgetown University law students in a seminar I was teaching, FCC employees out-

side of my office, and guests appearing before the eminar.

After the markets and stations were selected, decisions had to be made as to which categories of data to include and exclude, and the analyses to which they should be subjected. The data had to be extracted from FCC files. Computer programs were written. Additional research, writing and editing produced the text. The text and charts were laid out and typed many times. Each of these tasks involved

uncounted hours of labor.

The principal participants in my own office were Larry Gage and Elaine Weiss. It was they who did the libra's share of the administration of the group effort, following up on the thousands of details necessary to the project's timely completion, editing the seminar students' contribution, and adding their own substantial segments of text. Karen Possner, a doctoral candidate in Communications at the University of Iowa, made valuable contributions to the seminar sessions and this report. Chuck Shepherd helped out with some of the charts. Bonnie Herbert and Karen Margrave bore the considerable burdens of typing and preparing this substantial manuscript at a time when their normal tasks were especially heavy.

The Georgetown law students were: Phil Argento, Thomas J. Collin, Raymond C. Fay, Ronald G. Gabler, Larry Harbin, Karen B. Possner, Lucilla A. Streeter, James R. Tanfield, David Wagner, James B. Wilcox, Jr. and Brady Williamson. They participated in my seminar with the advance knowledge that the burdens would be substantial and executed the assignment with great ability and good spirits. Derrick A. Humphries participated in the first two months of the seminar. The contribution of Larry Harbin in preparing and executing our computer

programs warrants special mention.

Those FCC employees outside of my office who gave us invaluable assistance include: Pearl Cook, Larry Eads, John Foret, Alex Korn, Quentin Proctor, Allan Stillwell, Wally Johnson, David Westin and Harold Kassens. We very much appreciate their cooperation—occasionally requiring their staying well beyond the FCC's normal 4:30

p.m. closing time.

Seminar guests who gave us an evening of their time included: Sam Buffone, a former seminar student and currently an associate in Stern Concern; former FCC Commissioner Kenneth A. Cox; former FCC General Counsel Henry Geller, currently with the Rand Corporation; Dr. Everett Parker, Director of the United Church of Christ Office of Communications: Tracy Westen, a former legal assistant of mine and currently Director of Stern Concern; and Dr. Clay T. Whitehead, Director of the White House Office of Telecommunications Policy—as well as most of the FCC employees mentioned above. Each contributed in his or her own way to the seminar participants' understanding of the performance and regulation of broadcasting in America.

The other friends and advisors who have had some input during the past seven years to my thinking about broadcast regulation in general



and this approach to it in particular are too numerous to itemize but

are no less important to the end product.

With thousands of pieces of data copied and handled many times, there are undoubtedly errors somewhere in this report. All I can say is that we have done our best to keep such errors to an absolute minimum and express our regrets in advance to any broadcaster who has been adversely affected by such error.

NICHOLAS JOHNSON, Washington, D.C.

June 1973

INTRODUCTION

The revelations surrounding Watergate have only dramatized what many concerned citizens and public interest lawyers have known for a long time; we cannot rely on government to solve our problems. The regulatory agencies set up to serve the public interest all too often end up almost totally subservient to industry pressure.

Whatever may be the case elsewhere, however, the Federal Communications Commission is a classic case of what now Chief Justice Burger once called "a curious neutrality in favor of the licensee."

Seemingly congenital pro-industry bias, of course, is no reason to give up on the agency. Quite the contrary. It must be watched all the more closely. There must be appeals to the courts and Congressional and press exposes of the FCC's most egregious decisions. There must be public participation in license renewal hearings, fairness doctrine complaints. FCC rule makings, Congressional hearings involving the agency, and so forth. Still, it is only the better part of wisdom and imagination to try to come up with alternatives to government at the same time efforts are being made to maximize the potential of the FCC.

One such alternative is represented by this report. It is, quite simply, an effort to use public disclosure of broadcasters' performance, and comparative rankings of those broadcasters, as a means of rewarding

the better stations and punishing the worst.

It is true, of course, that this analysis of what is, after all, FCC data, may attract the attention of FCC staff or Commissioners, or may provide an incentive to outraged citizens to file license renewal challenges against the worst stations. This report may be more seriously considered by broadcasters because they are aware of that potential threat. But that is not the principal purpose of the report. The major hope is simply that the mere publishing of this data will, standing alone, provide reinforcement for the better stations and an incentive to improvement by the worst.

It is true that an FCC Commissioner was involved in the preparation of this document. But in many ways that should be irrelevant to its impact. The data used is publicly available from the FCC's files. And broadcasters have little to fear from the vote of one dissenting Commissioner on a seven-person Commission. In short, this is the kind of study that any group should be able to do—nationally, as this

one, or locally, and in more depth.

This report represents the attempt of one Commissioner, his staff, and seminar students to analyze the performance of each of the net-



¹ Office of Communication of the United Church of Christ v. Federal Communications Commission, 359 F 2d 994 (D.C. Cir. 1966).

work affiliates in the top fifty television markets in the country. Because the findings are presented in the form of rankings of those stations, in areas of performance from employment to programming, it is perhaps fitting to begin the report with the overall composite ranking of the affiliates with regard to their programming performance. Quite simply, this table ranks each of the stations in the study based on a composite of all of the programming criteria analyzed in Chapter one. In this table KPIX-TV, San Francisco, ranks as the best-programmed station in the top fifty markets, and WCCB, Charlotte, N.C., ranks as the worst.

ranks as the worst.

Table 1 .- Network affiliates ranked by composite of all programming criteria

Rank	Call letters	Net. aff.	Mkt. No,	Location
1	KPIX	CBS		San Francisco
2	WIN	ABC		Baltimore
$\frac{3}{4}$	KING	NBC CBS	1	
5	KDKA KYW	NBC) Pittsburgh I Philadelphia
(i	WPIG	ABC		3 Miami
7	WMAL	ABC		Washington D.C.
8	WTAE	ABC		Pittsburgh
.9	WFMY	CBS		Gusb-High Pt-Win Sal
10 11	KGW WWL	NRC CBS	2	Portland New Orleans
12	WRC	NBC	ა 1	New Orleans Washington D.C.
13	WABC .	ABČ	,	New York City
14	KNBC WHO	NBC		Los Angeles
15	WHC	NBC		Pittsbingh
16	WTIC	CBS	2	
17 18	WNAU KATU	ABC ABC		Boston
19	WHAS	CBS	2 3	
20	KCRA	NBC	2	
21	KOIN	CBS	. 20	
22	WBNS	CBS	$\bar{2}$	Columbus
23	KTAR	NBC	4-	Phoenix
24 25	КОМО	ABC	1	
20	WLWT WCBS	NRC	2	
26 27	KMOX	CBS CBS	1:	
28	WSM	NBC	30	
20	WKY	NBC	4	
30	WAST	ABC	3	Albany-Schenectady-T
31	WSB	NBC	l'	
31	WBZ	NBC		Boston
33 34	KSL WMAR	CBS CBS	5i 1:	
35	WZZM	ABC	1: -4:	Kalamazoo-Gr Rapids
36	WDSU	NBC	3	
37	WRTV	NBC	Ĩ.	Indianapolis
38	WBFN	CBS	25	Buffa.o
39	WNBC	NBC	;	
40 41	KNXT KPRC	CBS NBC	1	
42	WCPO	CES		i Honston Cincinnati
43	WMAQ	NBC	30	Chicago
44	KOVR	ABC	2.	Sacramento-Stockton
45	WlTl	ABC	23	Milwaukee
46	WCAU WSYR	CBS		
47 48	WBAL	NBC NBC	4:	
49	WBRC	ABC	39	
	WPVI	ABC		Philadelphia
h1	WPRI	CBS	3	Providence
52	WAPI	NBC	3:	
53	KUTV	NBC	ā(
54 55	KWTV WTOP	CBS CBS	4	
50	WCKT	NBC	11	
57	WSOC	NBC	3	
5%	WOAI	NBC	4	San Antonio
59	KSTP	NBC	13	Minneapolis-St Paul
	WAGA	CBS	17	
61 62	WSIX WOTV	ABC NBC		Nashville
	WXII	NBC	44	
		1100		
63		ABC	1.5	Houston
	KTRK WLWI KSD	ABC ABC	14	Houston Indianapolis St Louis



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TABLE 1,-Network: affiliates ranked by composite of all programming criteria

Rank	Call letters	Net. aff.	Mkt. No,	Location
66	WTVJ KTVI	CBS	18	
68	KTVI	ABC	12	? St Louis
69 70	WWJ KHOU	NBC CBS		
Ϋĭ	W1.73Y	ABC NBC	24	1 Tampa-St Petersburg
71 72 73	WFBC	NBC	40	J Gnyme-Spring-Asnvi
73	WKBW WTMJ	ABC NBC	25 21	5 Buffalo 1 Milwaukee
74 75 76 77	WBBM	CBS		3 Chicago
76	KGO	ARC	3	San Francisco
78	WJW KSAT	CBS ABC	45	7 Cleveland 5 San Antonio
79	WYUE WTYT WAYY	ABC	31	l New Orleans
80	WTVT	CBS NBC	24	1 Tampa-St Petersburg
\$1 82	WAVY	NBC	4-1 3:	1 Norf-Newp News-Hamp 5 Charlotte
83	WLWD	CBS NBC	39	
84	WCCO WFAA	NBC CBS	13	3 Minucapolis-St Paul
85	WFAA	ABC	11 30	Dallas-Fort Worth
86 87	WLAC KCMO	CBS CBS	23	
55	WTEV WMC WTEN	ABC	34	4 Providence
89	WMC	NBC	-90) Memphis
90 91	WTEN KOCO	CBS ABC	37 41	
92	WLKY*	ABC	36	
93	WBAP	NBC	11	Dallas-Fort Worth
94	WJAR	NBC	31	1 Pravidence
95 96	WTNH KEMB	ABC CBS	22 49	
97	KTVK	ABC	45	5 Phoenix
98	KTVK WTOL	ABC CBS CBS	45	5 Toledo
99	KMGH	CBS	32	
100 101	WDHO*	ABC CBS	45 11	
102	KABC	ABC	1	2 Los Angeles
103	KABC WHNB*	NBC	22	2 Hartford-New Haven
104 105	WISH	CBS CBS	14 27	Indianapolis Sacramento-Stockton
106	KXTV WAVE	NBC	36	Louisville
107	WNYS	ABC	43	8 Syracuse
108	WHEN	CBS	43 50	
109 110	KCPX WHTN	ABC ABC	33	
iii	WLOS	ABC	10	
112	KGTV	NBC	49	San Diego
113	KOA	NBC	32 16	2 Denver
114 115	KIRO WLS	CBS ABÇ	3	
116	WKYC WXYZ	NBC	7	Cleveland
117	WXYZ	ABC	ā	Detroit
118 119	WRGB WSPD	NBC NBC	37 45	
120	WKRC	ABC	20	l Cincinati
121	WCHS	CBS	33	3 Charleston-Huntingto
$\frac{122}{123}$	KNSP	ABC NBC	13 25	
124	WOR WSAZ	NBC	33	Buffalo B Charleston-Huntingto
125	WEWS	ABC	7	Cleveland
126	WIIIO	CBS	30) Dayton
$\frac{127}{128}$	WFLA WREC	NBC CBS	24 29	Tampa-St Petersburg Memphis
120	WSPA	čBš	40	
130	KENS	CBS CBS	45	San A., tonio
131	WIWC WISN	NBC CBS CBS	28 21	
132 133	WISN	ČBS.	5	Detroit.
131	WDAF	NBC	23	Kansas City
135	KMBC WTVN	ABC	23	B Kansas City
136 137	WYVEC	ABC ABC	28 44	
138	WKZO	CBS	41	Kalamazoo-Gr Rapids
139	WBMG*	CBS	38	3 Birmingham
140	KOOL WHBQ	CBS	45 29	
141 142	WHBQ KBTV	ABC ABC	20 32	
143	WQXI	ABC	17	Atlanta
144	WČCB*	ABC	35	Charlotte

^{*}Denotes UHF network affiliate.

⁴² F.C.C. 2d

This report represents an are at to do more than just charge the Commission once again with the refusal to develop any positive standards for the performance of its broadcast licensees. Such charges have often been made, in any different forums. This is an effort to demonstrate the type of analysis that could be made of the available indicia of a licensee's performance prior to the renewal of its right to profit from

the public airwaves.

The Commission has often been confronted with the opportunity to develop minimum standards in area of programming, ownership and employment. Each time those standards have either been rejected or thoroughly emasculated by the Commission majority.² When former Commissioner Kenneth A. Cox was Chief of the Broadcast Bureau, he sent letters to stations with percentages of news and public affairs programming below certain minimum levels—a practice swiftly ended by the full Commission.

The major problem seems to arise from the broadcasters' (and most Commissioners') refusal to accept the fact that there is most emphatically a difference between censorship of programming, which the Communications Act of 1934 specifically prohibits,2 and assurance of adequate levels of service in areas important to the listening or viewing public regardless of the subject matter or content of the program-

ming presented.4

When Kenneth Cox was an FCC Commissioner he attempted to come up with some method at license renewal time for determining whether or not a licensee had adequately served the public interest or whether it deserved further inquiry because of poor performance. One simple standard used the data available on the license renewal form. It merely required the licensee to demonstrate that 5% of its program week had been devoted to news, 1% to public affairs, and 5% to "other" non-entertainment programming (which came to be known as the "5-1-5" standard)—far too low, especially for television licensees.

Other approaches were also tried. The occasion of the Oklahoma renewals (all the licenses in any given state expire at the same time) was used to do a book-length study of broadcasting in the state of Oklahoma, describing the communities in detail, noting the various sources of information available, from print as well as broadcast media, and generally describing the performance of the licensees seeking renewal at that time.5

Later, in the state of New York,6 and for the renewals processed jointly from Washington, D.C., Maryland and Virginia, still another

F.C.C. 2d 1 (1968).

*Renewal of Standard Broadcast and Television Licenses, 18 F.C.C. 2d 268, 269, 322 (1969). ** Renewals of Standard Broadcast and Television Licenses, 21 F.C.C. 2d 35 (1969).





² The most celebrated, of course, was the 1946 "Blue Book." Part II, which attempted for the first time to set minimum standards for service to the public: it did not last the decade. It is reprinted in F. Kuhn, ed. Documents of American Broadcasting 141-146 (rev'd. ed. 1972). Most recently, former Commission General Counsel Henry Geller proposed a minimum level of performance below which a broadcaster would be questioned at renewal time; his proposal—that broadcasters program at least 15% local, 10% news and 5% public affairs, both overall and in prime time—was never seriously considered by the Commission majority.

347 U.S.C. \$ 326.

4 For an excellent explication of the broadcaster's point of view, see Kalven, "Broadcasting, Public Policy and the First Amendment," 10 J. Law & Econ. 15 (1967).

5 Renewal of Standard Broadcast and Television Licenses, an Oklahoma Case Study, 14 F.C.C. 26 1 (1968).

approach was used. Stations were ranked by all the criteria available from their license renewal form—news and public affairs, the number of public service announcements, and so forth-in a manner that is similar in some ways to the procedure of this larger study of network affiliates.

The impact of each of these efforts upon the Commission was minimal, although it has recently adopted a badly-needed new renewal application which somewhat improves the quality of the data collected from licensees.8 It has not, however, acted favorably on any

proposals for minimum standards on that information.9

The impact upon the industry, however, has been somewhat more significant, and has been a motivating factor in this study. For example, even though broadcasters and their lawyers know that a failure to meet the 5-1-5 standard will have no effect what soever upon license renewals, they are increasingly programming to meet those standards if only because they dislike even the minimal adverse attention of a dissenting opinion buried deep within the official FCC Reports. When the New York and Washington studies were published, broadcasters were quite pleased to attract public and advertiser attention to their high ratings-and very quick to call Commissioners' attention to any miscalculation that resulted in even a slightly lower rating than they felt they deserved.

In attempting to mount a project that would have an effect on as wide a segment of American broadcasting as possible, there has been great selectivity in both the stations chosen and the criteria used. It would have been impossible to evaluate each and every one of the more than 8,000 radio and television stations in this country. First, television was chosen over radio, because its influence is more widely felt and also, quite frankly, because it was an easy way to eliminate the vast majority of licensees at the outset. The 50 largest television markets in the country were selected from among the some 12,000 communities in the United States, because they contain more than 65% of the American population and constitute the most "cost enective" focus. 10 The "top 50" have often been selected by the FCC as a natural break in its broadcasting regulations. Finally, the three network affiliates in each market were selected (rather than including independent television stations as well) because those are the choice of roughly 85%



^{*}In the Matter of Formulation of Rules and Policies Relating to the Renewal of Broadcast Licensees, Docket No. 19153, FCC 73-451 (May 4, 1973).

*Por example, see the Henry Geller proposal discussed in note 2 supra.

*The "top 50 markets" used in tals study were determined on the basis of the most recent rankings by the American Research Bureau, published in ARB's 1972 Teterision Market Analysis on November 20, 1972. No more current data will be published until after September 1, 1973. The market's rank is determined according to the average number of households reached from 9 a.m. to midnight within a survey area. Survey areas are the geographic areas comprised of those counties in which ARB estimates 98% of the net weekly circulation of home market stations occurs. Because the average number of households is reported by thousands, two markets are tied for the 41st rank and three are tied for the 45th. Accordingly, we list no 42nd. 46th or 47th rank.

The only exception to ARB's too 50 markets was our deletion of Wilkes Barre-Serauton, which would have been number 49, from our study and the concomitant elevation of Salt Lake City, otherwise market number 51. This was done because we felt if mafair to compare the results in Wilkes Barre-Seranton, an all-UHF market, with those of its VHF competitors, even though we retained five markets in which one network affiniate broadcasts on UHF (they are appropriately identified in the rankings).

The top 50 markets include narts of some 43 different states and help send over \$2% of the members of the House of Representatives to Congress.

of the nation's viewers at any given moment." Moreover, as they tend to have the largest revenue of any stations in the industry, one can fairly hold them to the highest standards. Theoretically, then, that produces a population of some 150 stations (three network affiliates in each of 50 markets). However, factors intervened to reduce the final sample to 144, although for some purposes (such as employment there was information available on 147.12

Channel
Channel 30
Affiliation ÅBC
City San Diego
Market number 49
Excluded from Entire Study KSCT became San Diego's ABC affiliate early this year. Prior to this, XETV, a
PROCEED In the Company of the Compan
KSC1 became San Diego's ABC annate early this year, Prior to this, XEIV, a
Mexican station, was the ABC affillate. The Commission has no jurisdiction over.
and therefore no data pertaining to, broadcasters outside the U.S.
Call sign KRON
Channal
Alliliation
City Sub Francisco
Market Number8
Excluded from Entire Study KRON's 1968 renewal was designated for hearing on 3/19/69; a final decision was not made until 5/3/73. During this period, the station was 'in docket' and
KRON's 1968 renewal was designated for heaving on 3/19/69; a final decision
was not made until 5/2/72 During this ported the station was the desket! and
was not made that 9/9/10. During this period, the station was in above and
not required to submit renewal application information. Thus, we had no more recent
data than that reflecting the station's performance between 1965 and 1968.
Call sign WCVB
Channel 5
Affiliation ABC
Market number 6
Excluded from Entire Study WCVB is just barely into its second year of operation after a Commission and
WCVB is just barely into its second year of operation after a Commission and
court battle that lasted nearly a decade: its licensee was a successful competing
court battle that lasted nearly a decade; its licensee was a successful competing applicant for the frequency formerly licensed to WHDH, Inc.
Call sign
Call signWGHP
Channel 8
Affiliation ABC
City Greensboro
Market number48
Excluded from Composite ranking and public service announcements only
WCUD was repeated in 1000 but its 100 appeared any least a module that of the
WGHP was renewed in 1966, but its 196 renewal application was designated for
hearing on 6/1/70. As yet unresolved, the most recent renewal application data
reflects the station's performance between 1:63 and 1966.
Call sign WKEF
Call sign WKEF Channel 22
Affiliation ABC
City
City Dayton
Market number 39
Excluded from Composite ranking and public service announcements only
WKEF is r new UHF station which only commenced operation in 1969.
Call signWTAR
Channel
Container Container S
Affiliation CBS
City Norfolk
Market number 44
Excluded from Composite ranking and public service announcements only
WTAR was renewed in 1966 but its 1960 personal application was designated for
WTAR was renewed in 1966, but its 1969 renewal application was designated for hearing on 1/21/70. As yet unresolved, the most recent renewal application data
meeting on 1/21/70, as yet unresolved, the most recent renewal application data
reflects the station's performance between 1963 and 1966.

reflects the station's performance between 1603 and 1966.

As an additional footnote, we wish to underscore the competitive problems faced by the five UHF affiliates that have been included in our study (WLKY, Louisville, 93st in our composite programming ranking; WDHO, Toledo, 160th; WIYB, Hartford, 163rd; WBMG, Birmingham, 139th; and WCCB, Charlotte, 144th), UHF stations are fraditionally at a severe disadvantage in competing for viewers in a market, even when they are affiliated with a network. Virtually all UHF stations operate deeply in the red for years after they go on the air, and it can be expected that their performance will radically improve as they edge foward profiability. Finally, it must be noted that at least one of the UHF stations in this study, WDHO, Toledo, has been ranked on the basis of data submitted to the FCC before it had acquired even the financial stimulus of a network affiliation.



The analysis of the performance of those stations has been limited to information supplied by the broadcasters themselves on official U.S. Government forms in public files at the FCC.13 No monitoring (viewing or listening) of any of the stations was undertaken. Nor was there even an examination of TV Guide or local newspaper listings for additional information. There was neither the time nor the man-

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there even an examination of TV Guide or local newspaper listings for additional information. There was neither the time nor the man—

In order to provale the broadest possible view of television in the 105 50 marks, it was cased in the cessary to use station data reported by former licensees. For example, if a station received its license renewal in June, 1972, and was sold in Angust. 1972, our data was taken from the information of the earlier licensee. This was the case with the seven stations from the information of the earlier licensee. This was the case with the seven stations from the information of the earlier licensee. This was the case with the seven stations from the information of the control of the contr
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power, and there was an affirmative desire to avoid any data gathering or subjective analyses that would subject the findings to "tis-tain't"

arguments with broadcasters.

The findings are grouped into three separate chapters dealing with programming performance, minority and female employment statistics, and ownership information. A fourth chapter is devoted to the use of this information by interested community groups or individuals. Appendices have been added that deal with the computer programming methodology, potential sources of information and assistance for those interested in pursuing the subject further, and additional information not included in the main body of the report.

information not included in the main body of the report.

The method of analyzing the stations' performance has been to select the most precise criteria available from the data collected and then simply rank the stations based on their performance. Thus, in programming, some four factors were isolated and explored. They were then combined for determination of a single overall ranking based on a composite computation of programming performance.

based on a composite computation of programming performance.

By this method, television station KPIX, San Francisco, owned by
the Westinghouse Broadcasting Company, was the best-programmed
station among network affiliates in the top 50 markets as of June, 1973;
WCCB, Charlotte, N.C., was the worst. There is often a wide range
of performance among affiliates within a city. But Pittsburgh and
Portland would appear to be among the best, and Charleston-Huntington, W. Va., and Kansas City, Mo., among the worst. Baltimore seems
to have the best performance overall in local programming, Washington in news, public affairs and other; Syracuse scores lowest in both
categories. Oklahoma City stations have the most public service announcements; Nashville stations the fewest. Westinghouse Broadcasting Company's five television stations ranked 1, 2, 4, 5 and 31, thus
making Westinghouse by far the best multiple owner in the country.
The stations of Taft, ranked 49, 120, 123, 134 and 136, showed that
corporate owner to be one of the worst.

In the employment chapter, stations with low or non-existent minority or female employment are singled out for special mention, and all the stations in the study are ranked on the basis of total employment as well as employment of minorities and women in high-paying positions. Stations WTEV, Providence, WNYS, Syracuse, and WCAU, Philadelphia were among the best, while KSL, Salt Lake City, KMSP, Minneapolis and WKZO, Kalamazoo-Grand Rapids

were among the worst.

In the ownership chapter, the findings have been collated and rearranged to show the performance of individual owners, especially when (as is most often the case) they own two or more stations. In each section Commission policy is considered and its shortcomings pointed out, but the most important part of this report is the information regarding the relative performance of each network affiliate in the top 50 markets. See Appendix D for a summary of the ten best and ten worst stations in each area of programming and employment and Appendix E for a summary of what we consider to be the minimum tolerable levels of performance in each of those areas.

Finally, Chapter 4 is included on the assumption that anyone interested in improving the quality of broadcasting in this country can



use this study as a handbook for the further pursuit of those improvements. This report is necessarily incomplete. Only the action of concerned people in their own local communities can ensure that it will have maximum impact on improving broadcasters' performance.

Chapter 1

PROGRAMMING PERFORMANCE

I. INTRODUCTION

The composite programming ranking announced in the Introduction to this report consists of an evaluation of the programming of each of 144 network affiliates in the top 50 markets on the basis of four distinct programming criteria: a combination of news, public affairs and other programming; local programming; commercialization; and allocation of financial resources to program expenditures. Each of these areas will be explained in detail, and individual area rankings given, in the four sections of this chapter below. The composite programming ranking that precedes the substantive discussion in this chapter was determined by transposing the quantitative performance of each licensee in each of the four areas onto a scale of 0 to 100, then weighting them equally in determining the final average on which the overall ranking was based. For a more complete explanation of the analytical models used in this section, see Appendix A. The programming criteria are presented in Table 2 in the form of the station's rank in each of the four areas. For a composite ranking that presents the criteria based on the relative scale of 0 to 100, see Table 1-a in Appendix C.

Network affiliates ranked by composite of all programming criteria

Rank	Call letters	Net. afl.	Mkt. No.	Location	Local	News, Pa and other	Com- mer.	Finan- cial
	KPIX	Cas	8	San Francisco	31	13	1	103
2	WJZ	ABC	19	Baltimore	6	59	4	24
3	KING	NBC	16	Scattle-Tacoma	76	48	_6	3
4	KDKA	CBS	9	Pittsburgl	4	6	30	57
5	KYW	NBC	.4	Philadelphia	. 2	7	23	123
6	WPLG	ABC	18	Miami	10	1	81	52
7	WMAL	ABC	10	Washington, D.C	28	40	41	.9
8	WTAE	ABC	9	Pittsburgh	52	60	10	15
_9	WFMY	CBS	48	Gnsb-High Pt-Win Sal	96	38	2	76
10	KGW	NBC	26	Portland	67	35	49	2
11	WWL	CBS	31	New Orleans	. 7	24	70	31
12	WRC	NBC	10	Washington, D.C	49	15	101	4
13	WABC	ABC	1	New York City	63	77	49	1 35
14	KNBC	NBC	2	Los Angeles	3 17	3 53	138 101	8
15	WIIC	NBC	g Gu	Pittsburgh	68	28	5	110
16	WTIC	CBS	22	Hartford-New Haven	37	41	24	50
17	WNAC	ABC	6	Boston	50	96	24	13
18	KATO	ABC	26 36	Portland	35	84	33	20
19	ZAHW	CBS	36 27	LouisvilleSacramento-Stockton	27	14	70	69
20	KCRA	NBC	26	Portland.	84	23	57	13
21	KOIN	CBS CBS	28	Columbus	22	19	81	61
22	WBNS KTAR	NBC	45	Phoenix	- 8	61	63	48
23 24	KOMO	ABC	16	Seattle-Tacoma	32	66	57	28
25	WLWT	NBC	20	Cincinnati	1	118	129	44
26	WCBS	CBS	1	New York City	75	4	108	27
27	KMOX	CBS	12	St. Louis	53	11	101	36
28	WSM	NRC	30	Nashville.	24	97	63	16
20	WKY	NBC	41	Oklahoma City	16	78	36	$\dot{7}$
30	WAST	ABC	37	Albany-Schenectady-T	135	119	8	' 2



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Nelwork affiliates ranked by composite of all programming criteria—Continued

Kank	Call letters	Net. aff.	Mkt. No.	Location	Local	News, Pa and other	Com- mer.	Finan cial
31	WSB	NBC	17	Atlanta	. 5	56	49	11
31	WBZ	NBC CBS	6 50	Salt Lake City	15 57	16 90	49 88	13
33 31	KSL WMAR	$_{ m CBS}$	19	Baltimore	11	25	78	10
35	WMAR WZZM	ARC	41	Boston. sult Lake City. Baltimore. Kalamazoo-Gr Rapids. New Orleans. Indianapolis. Buffalo. New York City. Los Angeles. Houston. Cincinnati. Chicago. Sacramento-Stockton. Milwnukee. Philadelphia. Syractise Baltimore. Briningham Philadelphia. Providence. Birmingham Sult Lake City. Oklahoma City. Washington D.C. Mami. Charlotte. San Antonio. Milmeapolis-St Paul. Atlanta. Nashville. Nashville. Kalamazoo-Gr Rapids. Gusb-High Pt-Win Sal. Houston. Indianapolis.	112 20	45 55	41 81	1 5
36 37	WDSU WRTV	NBC NBC CBS NBC	31 14	Indianapolis	65	3 9	36	(
38	WBEN WNBC KNXT KPRC	CBS	25	Buffulo	55 60	21 17	57 88	5
39 40	WNBC	CRS	1 2	Los Augeles	21	S	121	1
41	KPRC	NBC	15	Ilouston	29	22	78	
42	WCPO	NBC CBS NBC	20 3	Chicogo	40 41	49 2	98 132	
43 44	WMAQ KOVR	ABC	27	Sacramento-Stockton	134	120	16	
45	WITI	ABC	21	Milwaukee	72 42	111 9	16 121	;
46 47	WCAU	CBS NBC	4 43	Syraguse	117	127	13	
48	WDAL	NBČ	19	Baltimore	19	33	88	10
49	WBRC	ABC	38 4	Birmingham	23 14	12 62	$\frac{49}{112}$	1
50 51	WPVI WPRI	ABC CBS	34	Providence	115	94	3	1
52	WAPI	NBC NBC	38	Birmingham	126	46	16	
53	r nary	$\frac{\mathrm{NBC}}{\mathrm{CBS}}$	50 41	Salt Lake City	83 77	104 82	63 70	
51 55	WTOP	CBS	10	Washington D.C.	79	10	117	
56	KWTV WTOP WCKT	$\frac{\text{CBS}}{\text{NBC}}$	18	Miami	71 122	27 75	41	ì
57 58	WSOC	NBC	35 45	Son Autonio	58	88	16 30	
59	WOAI KSTP	NBC NBC	13	Minneapolis-St Paul	43	91	57	
60	WAGA	CBS	17	Atlanta	70 82	5 125	121 30	
61 62	WSIX	ABC NBC	30 41	Kalamazoo-Gr Rapids	48	37	106	
63	WOTV WXII KIRK	$\stackrel{ ext{NBC}}{ ext{NBC}}$	48	Gusb-High Pt-Win Sal	118	105	28	
61	KIRK	ABC	15	Houston	18 64	95 26	63 129	1
65 66	WLWI	ABC NBC	14 12	St. Louis	36	68	70	1
66	KSD WTVJ KTVI	NBC CBS	18	Miami	105	87	33 24	
68	KTVI WWJ	ABC	12 5	Houston Indianapolis St. Louis Miami St. Louis Detroit Houston	86 9	140 31	129	1
69 70	KHOU	NBC CBS	15	Houston	25	30	108	1
71 72	WLCY	ABC	24	Tampa-St. Petersburg	61 104	44 63	81 13	1
72 73	WFBC WKBW	NBC ABC	40 25	Buffalo	78	106	16	1
74	WTMJ WBBM	NBC CBS	25 21	Milwaukee	13	92	106	
74	WBBM KGO	CBS ABC	3	Detroit. Houston Tampa-St. Petersburg Gnville-Sptubg-Ashvi Buffalo Milwaukee Chicago San Francisco Cleveland San Antonio New Orleans Tampa-St. Petersburg Norf-Newp News-Hamp Charlotte	33 94	18 70	141 98	1
76 77	WJW	CBS	8 7	Cleveland	69	43	101	
78	KSAT WVUE	ABC	45	San Antonio	90 107	131 112	28 41	
79 80	WYVT	ABC CBS	31 24	Tampa-St. Petersburg	80	32	117	
81	WTVT WAVY	NBC	44	Norf-Newp News-Hamp.	121	54	36	,
82	WBTV WLWD	CBS	35 39	Charlotte	46 30	52 4 2	88 137	1
83 84	wcco	NBC CBS NBC CBS	13	Minneapolis-St. Paul	12	74	139	_
85	WFAA	ABC	11	Dallas-Fort Worth	47 39	114 101	70 114	
86 87	WLAC	CBS CBS	30 23	Kansas City	54 54	69	101	
88	KCMO WTFV	ABC	34	Providence	130	110	41	
89	WAIC	NBC	29 37	Memphis	38 110	80 103	114 70	
90 91	WTEN KOCO WLKY	CBS ABC	41	Norf-Newp News-Hamp Charlotte Dayten Minneapolis-St. Paul Dallas-Fort Worth Nashville Kansas City Providence Memphis Albany-Schenectady-T Okiahoma City Louisville Dallas-Fort Worth Providence Hartford-New Haven San Diego	62	124	81	
92	WLKY	ABC	36	Louisville.	136	142 50	11 36	1
(13 94	WBAP	NBC NBC	11 34	Providence	132 114	47	70	
95	WJAR WTNII	ABC	22	Hartford-New Haven	81	81	57	1'
96	KFMB	CBS	49 45	San Diego Phoenix Toledo	51 88	20 122	132 49	1
97 98	KTVK WTOL	ABC CBS	45	Toledo	87	$\frac{122}{71}$	63	1
99	WTOL KMGH	CBS CBS	32		44	73	117 6	!
100 101	WDHO KDFW	ABC CBS	45 11	Dallas-Fort Worth	139 26	144 34	121	1
102	KABC WIINB	ABC NBC	2	Los Angeles	123	115	88	
103	WIINB	NBC	22	Hartford-New Haven	116 73	23 65	63 78	1
101 105	WISH KXTV	CBS CBS	14 27	Toledo Dallas-Fort Worth Los Angeles Hartford-New Haven Indianapolis Sacramento-Stockton Losisville	101	36	121	
106	WAVE	NBC	36	LouisvilleSyracuse	95		88 8	
107	WNYS	ABC	43		144			

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Network affiliates ranked by composite of all programming criteria-Continued

Rank	Call Ran't letters		Mkt. No.	Location	Local	News, Pa and other	Com- mer.	Finan- cial
108	WHEN	CBS	43	Syracuse	127		88	54
109	KCPX	ABC	50	Salt Lake City	142	136	16	40
110	WIITN	ABC	33	Charleston-Huntingto	140	107	16	102
111	WLOS	ABC	40	Gnville-Sptnbg-Ashvi	143	137	12	60
112	KGTV	NBC	49	San Diego	111	102	88	62
113	KOA	NBC	32	Denver	56	79	108	132
114	KIRO	CBS	16	Seattle-Taccma	66	83	108	125
115	WLS	ABC	3	Chicago	53	61	142	65
116	WKYC	NBC	7	Cleveland	113	86	121	43
117	WXYZ	ABC	5	Detroit	.89	116	132	26
118	WRGB	NBC	37	Albany-Scheneetady-T	100	121	36	129 107
119	WSPD	NBC	45	Toledo	124	113	41	
120	WKRC	ABC	20	Cincinnati	74	138	33	133
121	wens	CBS	33	Charleston-Huntingto	85	132	24	140
122	KMSP	ABC	13	Minneupolis-St. Paul	109	141	13	126
123	WG R	NBC	25	Buffulo	111	109	41	81
124	WSAZ	NBC	33	Charleston-Huntington	119	58	70	139
125	WEWS	ABC	7	Cleveland	92	134	98	56 87
126	WIHO	CBS	39	Dayton	45	123	132	78
127	WFLA	NBC	24	Tampa-St. Petersburg	120	51	132	114
128	WREC	CBS	29	Memphis	131	108	57	114
129	WSPA	CBS	40	Gnville-Sptnbg-Ashvi	103	57	117	134
130	KENS	CBS	45	San Antonio	106	93	81 121	118
131	WLWC	NBC	28	Columbus	99	67	121	82
132	WISN	CBS	21	Milwaukee	97	98		106
133	WJBK	CBS	.5	Detroit	93 3	99 72	114 144	131
134	WDAF	NBC.	23	Kansas City		133	88	101
135	KMBC	ABC	23	Kansas City	102 128	130	63	105
136	WTVN	ABC	28	Columbus	137	135	41	95
137	WVEC	ABC	44	Norf-Newp News-Hamp	108	100	88	142
138	WKZO	CBS	41	Kalamazoo-Gr Rapids		117	49	143
139	MBMG	CBS	38	Birmingham	125 98	76	140	119
140	KOOL	CBS	45	Phoenix	138	139	49	111
141	WIIBQ	ABC	29	Memphis	91	128	142	42
142	KBTV	ABC	32	Denver	129	126	112	99
143	WQXI	ABC	17	Atlanta	133	120	81	137
144	WCCB	ABC	35	Charlotte	193	129	01	101

II. NEWS AND PUBLIC AFFAIRS

"60 per cent of all Americans over the age of 21 rely on television as their primary source of news." Barry Cole, Television (1970).

To argue that Congress intended television to be dedicated summarily to the aggrandizement of the personal or corporate fortunes of its licensees is to argue the absurd. Rather, Congress intended that television frequencies be used to serve the public, and any reasonable interpretation of "serving the public" must include equipping them to be better citizens, via the informational programming most often encountered in the rather cumbersome categories known to the Commission as "news," "public affairs" and "other." 2

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¹ Sec 47. U.S.C. § 307(a)(b). Indeed, the Commission stated early in its development that:

that:

It is axiomatic that one of the most vital questions of mass communications in a democracy is the development of an informed public opinion through the public dissemination of news and ideas concerning the vital issues of the day. . It is this right of the public to be informed, rather than any other right on the part of the government, any broadcast licensee or any individual member of the public to broadcast his own particular views of any matter, which is the foundation stone of the American system of broadcasting.

Quoted in Walter Emery, National and International Systems of Broadcasting, at 13, Michigan State University Press (1969). For legislative history of the Communications Act, see Rosenbloom, "Authority of the Federal Communications Commission," in Coons, ed., Freedom and Responsibility in Broadcasting at 96 (1961).

2The entegories of "news" and "public affairs" are self-explanatory. "Other" programming is described as all programming not falling in those two categories or in the categories of "entertainment" or "sports."

The Commission first determined that news and public affairs were "critical programming categories" and began collecting this data in its current form in 1966, when it adopted the license renewal application now in use. But collecting this data and putting it to significant use are two entirely different things, and the practice of this Commission to date has been to make no inquiry whatsoever into a licensee's news, public affairs, and other non-sports, non-entertainment programming, no matter how badly a station had performed, and more than a few stations have been renewed notwithstanding a total failure to deliver programming in one or more of these categories. Even a major television station like WCCO-TV, a Minneapolis CBS affiliate, was renewed automatically in March, 1968, despite no public affairs shown during the composite week and only 30 minutes

weekly proposed for the future.

Although the Commission has never set standards in its renewal procedures for weighing the news and public affairs data it receives, a 5% news, 1% public affairs and 5% "other" standard thought to be comparable to the minimum diet necessary to stave off complete informational starvation was established and discussed at one time by just two of the seven Commissioners (Cox and Johnson). Since those standards have been so minimal and so easy to comply with, many previously offending broadcasters have made an effort to do so, as can be seen by a glance at the raw data in the three categories.6 There continues to be some, however, who do not choose even to provide that infinitesimal level of public service, who regularly devote more minutes of time to commercials than to the three informational categories combined; and yet the staff continues to do nothing every two months but provide, as a gesture of courtesy, a compilation of those stations falling below the 5-1-5 standard in each bi-monthly "package" of renewals for the remaining concerned Commissioner to use in his

The news, public affairs, and other programming information required of a licensee on his renewal application is collected in the form of hours and minutes of air time devoted to each. Of course, quality of programming cannot be determined from this data. It is impossible to tell without actual observation, for example, whether a station's news operation is of the wire service "rip and read" variety or whether there are mobile camera units roaming the city to provide original feeds at all hours. Until such information is available, however, we must rely on what the stations are required to tell the Commission quantitatively about their programming operations. For, although a station broadcasting only 8 hours of news in a 140-hour week may in fact be investing more time, expense, and imagination in its production than one airing 14 hours in the same week, the only presumption we can make is the contrary—the more news, the better the potential for service to the public. We proceed therefore on the assumption that, all other factors being equal, a station running 14 hours of news on a weekly basis better serves the public interest and need than a

FCC 2d 175 (1966).
See, e.g., Herman C. Hall, 11 FCC 2d 344 (1968).
See discussion of these studies at notes 5, 6 and 7 in the Introduction to this Report.
The ten best and ten worst stations in each category may be found in Appendix D.

station running 8 hours. The same reasoning would apply to public

affairs and other programming.

Another shortcoming of the existing renewal application is that it makes no inquiry into when during the broadcast day news, public affairs, and other programming are being aired. It is conceivable, for example, that a station may air one hour of public affairs between 3:30 am and 4:30 am daily and, when this is added to its other public affairs programs, post a total of 10 hours for the week.7 It should be self-evident, however, that the seven hours of programming in the early morning can be written off as little more than no programming at all, reaching such a small audience as to be of virtually no service to the public. This lacuna in our information must be borne in mind when reviewing these figures, and local program guides or station logs should be consulted to learn the distribution of news, public affairs and other programming in a particular station's broadcast week.

Our ranking of station programming performance is based solely on the hours of programming presented. For the overall ranking of this performance factor, we have simply added together the number of hours and minutes of news, public affairs and other programming presented during the composite week and ranked the stations on the basis of that total. We list the number of hours of each of the three categories separately, and provide a ranking for each. For example, the top station in the overall news-public affairs-"other" ranking. station WPLG, Miami, can be seen to be number 9 in news, number 7 in public affairs and number 12 in other programming. These additional statistics are provided in this chapter because a station's failure to devote substantial time to any one of them is indefensible whatever its overall ranking, and such a station should be singled out for further inquiry.8

Although the percentage of the total programming week devoted by a licensee to each of these categories is available from the station's license renewal form and has been used in similar studies in the past, we have decided in this study to use the raw total of hours. This has been done because the use of percentages, we feel, tends to favor those broadcasters with a shorter broadcast week. For example, a station on the air 120 hours a week with 12 hours of news would be programming 10% news, while a station broadcasting 146 hours a week with 13 hours of news would actually show a lower percentage. We feel the additional hours of news programmed by the latter should be given greater credit than the higher percentage of the former, and

have acted accordingly.

In addition to the hours of news, public affairs, and other programming broadcast by a station in the composite week, the disparity between a station's promised performance and its actual performance and the decrease (or increase) in performance levels from one renewal period to the next can also be revealing measures of a station's service. Indeed, the Commission has said as much in a few specific

⁷ In addition, many commercial stations will run the same public affairs special more than once, thereby getting credit for two or even three hours of programming for just one show.

8 WLWI, Indianapolis, for example, was number 26 in its overall news, public affairs and other ranking, due to a fine showing in the latter two categories (32nd and 4th). Its news programming, however, placed it an abysmal 127th, thereby clearly delineating an area in which the licensec could improve.

8 See the studies cited in notes 5, 6, and 7 in the Introduction to this Report.





	Composite	######################################
	ad rank	2566198-688-2868-525-25-53-28-28-28-58-28-28-28-28-58-58-58-58-58-58-58-58-58-58-58-58-58
site recek	Other and rank	我并且此次我们认为以说我们问题且正正地以过过每位得到过话几句就几年就几日日后记录。这是他们是我们不可以不可以可以是这个时间的是是不可以不可以不可以不可以是是我们的是不可以是是我们的是我们的是我们的
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d "Other" i	Pub, affairs and rank	小り切えよる山本のりよら近くりく山をもまたたららららてるみみもみるちゃんまたて山てるたよんでは山場の口がは谷口の辺でではいるがいれるないのでは近郊の路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路路
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Network affliates ranked by total hours of news, Public Affairs, and "Other" in composite week	Location	Minmi Criticary Los Augeis New York City Pinitadelpina Los Auguis Rapiniughan San Sarcamento-Stockton Boston Sarcamento-Stockton Boston San Digo Boston San Digo Boston Houston Hartford-New Haven Ralland-Boston Houston Hous
ctwork affilia	Mkt. No.	よるシードゥキッチング級のないでもしる数分がおびばいは必然があるない。これらするようは、2000年のは、2000年
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	ık Call letters	1 WPLG 2 WMAQ 4 WMAQ 6 WMAQ 6 WMAQ 6 WMAQ 7 KYW 7 KY
	Rank	



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	Composite	31, 233 31, 067 31, 033	80.8 80.8 80.8 80.8 80.8 80.8 80.8 80.8	30,750	30.717	30,483	30.200 30.183	30.067	25.783	24. 500	000 87 800 87 87 87	196 A	000 isi	28.817 218.17	12 Sept.	35 S	25.367	28.367	88 83 83	28.217	27. 783	27, 583	27, 500	27, 350	77. 333	98	68 88 88 88 88 88 88 88 88 88 88 88 88 8	96, 683 26, 783
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-Continue	Other and rank	13. 25 16. 52 7. 90	8유유 [임조	66.6 10.6 10.6	위함: 하남:	10.73 6.35	8,75 13,43	11.50	5.67	11.35	10.50 5.55	13. 13.	13. 35 13. 35	36 i	28 21 21	10.1S	11 12 14 15 15 15 15 15 15 15 15 15 15 15 15 15	141 813	7.33	6,43	9.15	11.23	88 88 88	10.23	5 6 C	(영) [일]	10.50	. S. 10
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' in composi	Pub. affairs and rank	4.8.7.0 88.8.9.9	4 2. 4. 8 8. 8.	. % 4. 51.52	3.51 0.52	11.55 38.50 39.50 30.50	9.63	:615 :615		5.30	5 S	3.93	11. la	÷.	7 % 7 %	÷.	5.3	35 to	5.13	12.92	6 4. 6 09	1.08	5. 03 15	5.07	6 6		. 4. . 6. . 80.	3.70 7.70
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instances in the past. 10 And even the current Commission, which at one time or another has indicated that it favors the total elimination of existing Commission programming standards, concedes that a station's "promise vs. performance" is a valid indication of its performance in the public interest.11 While we have not attempted, due to the length of this study, to relate the licensees' most recent performance to either his current or his previous promises, the necessary information is readily available, in the licensee's public file or at the FCC for those who are interested.

 $Public\, Service\, Announcements$

In addition to requiring information with respect to news, public affairs, and other programming, the FCC requires that stations report the number of public service announcements (psa's) aired during the composite week and the number proposed to be aired during an average week in the future renewal period. While the broadcasting of psa's is one measure of a station's performance in the public interest, the Commission, in common with the data it receives on news, public affairs, and other programming, has never attempted to set "psa standards" at renewal time, for the purpose of evaluating licensee performance.12

Although we believe that the quantity of psa's broadcast by a station in any given week is a measure of its performance in the public interest. it must be recognized that the number by itself reveals very little about a station's performance. In point of fact, what the figure does not reveal

may be even more significant than what it does.

The figure does not disclose, for example, how the psa's are distributed during a typical broadcast day. Because they are aired free of charge it is likely that a station will run them most frequently during the hours when its rates are lowest and it sells the least commercial time—i.e., late night and early morning. The natural tendency, given that television as presently constituted is a profit-maximizing enterprise, is to broadcast psa's in the hours when air time is cheapest and, accordingly, audiences smallest. To run a sixty-second psa during prime time will ordinarily cost a station hundreds of dollars in lost revenue, whereas running it at 2:30 am entails either no loss (because the time could not be sold) or a loss of considerably smaller magnitude. Notwithstanding, therefore, that a station may be presenting large numbers of psa's during any given week, their effect and value will be marginal if they appear predominantly at those times when television audiences are smallest.

Not only does the present renewal application not disclose the distribution of psa's, but it also does not disclose their length. Although a psa of ten seconds duration may on occasion be just as effective as one of sixty seconds, it is likely that a station running five- and ten-second psa's exclusively is doing so solely in order to lose as little revenue as possible and is therefore indiscriminately rejecting all announcements

¹⁰ Sec, e.g., WKBN Broadcasting Corp., 30 FCC 2d 958, 975 (1971): Southern Broadcasting Co., 26 FCC 2d 998 (1970): WMOZ, Inc., 36 FCC 201, 241 (1964); and KORD, Inc., 31 FCC 85, 88 (1961).

11 Sec Letter from Clay T. Whitehead, Director of Office of Telecommunications Policy, to Ren. Carl Albert, March 13, 1973.

12 Indeed, Deputy Broadcast Bureau Chief Harold Kassens, in noting that some licensees even fail to fill in this blank on their application, said "It doesn't matter whether they run one or 1000, ... we're not going to do anything about it..."





of greater length. This practice is manifestly not consonant with station

performance in the public interest.

Finally, the renewal application does not require that a licensee disclose the source of psa's. Licensees have a Congressional mandate to serve the public interest, convenience, and necessity of their local communities, and it necessarily follows that psa's should be well-suited to this task. Although national organizations are fully entitled to free time for psa's, service to the local community is the raison detre of a television station, hence locally produced announcements ought to be given preferred treatment. When a station airs only professionally produced announcements from national organizations (e.g., Heart Association, the U.S. Army or CARE), because they are better-sounding or appearing or easier to broadcast for technical reasons, or because they are less hard-hitting and controversial thaving been cleared by the Advertising Council), it can scarcely be maintained that the local community is being as well served as it would be by announcements regarding even a local blood drive or a library fund-raising eventnot to mention more controversial local issues. Unfortunately, the present renewal application does not reveal whether or not such treatment is in fact being accorded locally originated psa's, and determination of that, as well as the time and duration of announcements, must be left to the monitoring techniques of concerned local organizations.

Notwithstanding these substantial shortcomings, the number of amouncements listed on the renewal applications does give some indication of service to the public. We do feel that the station with 450 psa's and the station with but 50 both deserve to have that fact noted in our study. Accordingly, we present below a ranking based solely on the number of psa's. Because of the defects in these numbers which we have just discussed, however, we have not included this factor in our

final composite ranking.

Network Affiliates Ranked by Number of Public Service Announcements in Composite Week

Rank	Call letters	Net. aff.	Mkt. No.	Location	PSA's
1	WKY	NBC	41	Oklahoma City	57
2	WJ%	ABC	19	Baltimore	49
3	KYW	NBC	4	Philadelphia	16
4	WLCY	ABC	24	Tampa-St, Petersburg	40
5	KOIN	CBS	26	Portland.	44
6	WIVT	CBS	24	Tampa-St, Petersburg	38
7	WJAR	NBC	34	Providence	36
8	KWTV	CBS	41	Oklahoma City	36
9	KDKA	CBS	9	Pittsburgh	36
10	WPVI	ABC	-1	Philadelphia	34
11	KOOL	CBS	45	Phoenix	33
12	KPRC	NBC	15	Houston.	32
13	WTIC	CBS	22	Hartford-New Haven	3:2
1.4	KPIX	CBS	8	San Francisco	31
14	WBNS	CBS	28	Columbus	31
16	WTAE	ABC	9	Pittsburgh	30
17	WBZ	NBC	6	Roston Washington, D.C.	30
17	WMAL	ABC	10	Washington, D.C	30
17	WAPI	NBC	38		3/
20	WAVY	NBC	41	Norf-Newp News-Hamp.	20
21	WBAL	NBC	19	Baltimore	20
22	WCBS	CBS	1	New York City	2
22	WNAC	ABC	.6	Boston	.23
24	WZZM	ABC	41	Kalamazoo-Gr Rapids	20
25	комо	ABC	16	Seattle-Tacoma	2
26	WROB	NBC	37	Albany-Schenectady-T	2:
27 28	WSYR WINH	NBC ABC	43 22	Syracuse Hartford-New Haven	2





Network Affiliates Ranked by Number of Public Service Announcements-Con,

ak Call letters	Net. aff.	Mkt. No.	Location	PSA's
29 KCPX	ABC	50	Salt Lake City	:
30 WBAP	NBC	11	Dallas-Fort Worth	:
31 WKBW	ABC	25 26	Butfalo Portland Providence Okiahoma City Butfalo	
32 KGW 33 WTEV	NBC ABC	34	Providence	
33 KOCO	ABC	41	Providence Oklahoma City Buffalo Clincinnati San Diego Philadelphia San Antonio Washington, D.C Baltimore Cincinnati Los Angeles Atlanta Dallas-Fort Worth St. Louis Mami Albany-Schenectady-T St. Louis Indianapolis Denver Chicago Tampa-St. Petersburg Portland Miami Pittsburgh Milwaukee Charleston-Huntington Honston Denver New York City Charlotte San Antonio New York City Louis-Indianapolis Denver New York City Charlotte San Antonio New York City Charlotte Charleston-Huntington Honston Denver New York City Charlotte San Antonio New York City Charlotte Charlotte Charlotte San Antonio New York City Charlotte Charlotte Charlotte San Antonio New York City Charlotte Charlotte San Antonio New York City Charlotte Charlotte Charlotte San Antonio New York City Charlotte Charlotte Charlotte Charlotte San Antonio New York City Charlotte Charleston-Huntington Charleston-Huntington Charleston-Huntington Cheveland New Orleans Syracuss Sacramento-Stockton Kalnungoo-Gr Ranids	
33 KOCO 35 WBEN	CPS	25	Buffalo.	
36 WLWT	CPS NBC	20	Cincinnati	
37 KFMB	CBS	49	San Diego	
38 WCAU	CBS NBC CBS CBS	4	Philadelphia	:
38 WOAI 40 WTOP	NBC	45 10	Washington D.C.	
40 WTOP 41 WMAR	CRS	19	Baltimore	
41 WKRC	ĂBC	20	Cincinnati	:
43 KABC	ABC	2	Los Angeles	:
44 WQXI	ABC	17	Atlanta	:
45 KDFW	CBS	11	Dallas-Fort Worth	
45 KSD	NBC	12	St. Louis	
45 WCKT	NBC	18 37	Allynny-Schonoctudy-T	
48 WAST 49 KMOX	ABC CBS	12	St. Louis	
50 WLWI	ARC	14	Indianapolis	
51 KMGH	CBS	32	Denver	
52 WTEN	CBS	37	Albany-Schenectady-T	
52 WBBM	CBS	3	Chicago	
54 WFLA	ABC CBS CBS CBS NBC	24 26	Tampa-St, Petersburg	
54 KATU	ABU	18	Mami	
56 WPLG 56 WHC	ABC NBC	9	Pittelmah	
58 WISN	CBS	21	Milwaukee	
59 WHTN	CBS ABC	33	Charleston-Huntington	
60 KHOU	CBS	15	Houston	
61 KOA	NBC	32	Denver	:
62 WABC	ABC	1	New York City	:
C3 WBTV	CBS	35 45	Can Antonio	
64 KENS 65 WNBC	CBS NBC	1	Now York City	-
65 WNBC 65 WHAS	CRS	36	Louisville	
67 WFAA	ABC	11	Dallas-Fort Worth	
67 VISII	CBS	14	Indianapolis	:
60 WGR	NBC	25	Butfalo	:
69 WCHS	CBS CBS	33	Charleston-Huntington	:
71 WJW	CBS	7	Cleveland	:
72 WVUE	ABC	31 43	Spragues	
73 WNYS 74 KXTV 74 WOTV	ABC	27	Sacramonto-Stockton	
74 WOTV	CBS NBC	41	Kalamazoo-Gr Rapids	
76 WTVN	ABC NBC NBC NBC	28	Columbus	1
77 KCRA	NBC	27	Sacramento-Stockton	
18 WSB	NBC	17	Atlanta	
79 WLWD	NBC	39	Dayton	
80 WMC	NBC	29 23	Kanene City	
81 WDAF 81 WBRC	NBC ABC	38	Riminghan	
83 WWJ	NBC	5	Detroit	i
83 WAVE	NBC NBC	36	Louisville	1
85 KNXT	CBS	2	Los Angeles.	1
85 WFBC	NBC	40	Guville-Sptubg-Ashvi	1
87 WLS 88 WKYC 88 WRTY	ABC NBC	3	Chicago.	1
88 WKYC 88 WRTV	NBC	7 14	Indianaralia	
88 KTAR	NBC	45	Phoenix	
91 WLWC	NBC	28	Columbus	
91 WSAZ	NBC NBC	33	Charleston-Huntington	
91 WSAZ 91 WVEC	ABC	44	Norf-Newp News-Hamp	
91 WFMY	CBS	48	Cinsb-High Pt-Win Sal	
95 WWL	CBS	31	New Orleans	
96 WRC 97 KMBC	NBC	10 23	Formers City	
97 KMBC 97 KOVR	ABC ABC	23 27	Sacramento-Stockton	
99 KNBC	NBC	21	Los Angeles	
100 WAGA	$\ddot{c} \ddot{s} \ddot{s}$	17	Atlanta	
101 WMAO	CBS NBC	3	C deago	
101 KTRK	ABC	15	Cleveland New Orleans Syracuse Saeramento-Stockton Kalannazoo-Gr Rapids Cohmbus Saeramento-Stockton Atlanta Dayton Memphi Kansas City Birmingham Detroit Louisville Los Angeles Gnville-Sptnbg-Ashvi Chicago Cleveland Indianapolis Phoenix Columbus Charleston-Huntington Norf-Newp News-Hamp Gnsb-High Pt-Win Sal New Orleans Washington D.C Kansas City Saeramento-Stockton Los Angeles Atlanta C sicago Heuston	
103 WTOL	CBS	45	Hotelon Toledo Gnville-Sptnbg-Ashvi Providence Sm Francisco	
104 WSPA	CBS CBS	40 31	Gnviile-Sptnbg-Ashvi	
105 WPR1				





Network Affiliates Ranked by Number of Public Service Announcements-Con.

Rank	Call letters	Net. aff.	Mkt. No.	Location .	l'SA's
106	KUTV	NBC	50	Salt Lake City	18
108	WSPD	NBC	45	Toledo	13
109	KCMO	CBS	23	Kansas City	13
109	WSOC	NBC	35	Charlotte	1.
111	KTVK	ABC	45	Phoenix	1.
112	WXII	NBC	48	Gnsp-High Pt-Win Sal	1.
112	WTVJ	CBS	18	Miani	1
112	WCCB	ABC	35	Charlotte	1
115	WHEN	CBS	43	Syracuse	j
116	M,C,ČO	CBS	13	Minneapolis-St Paul	1
117	M.DHO	ABC	45	Toledo.	1
118	KSL	CBS	50	Salt Lake City	1
119	WBMG	CBS	38	Birmingham	j
120	WIII	ABC	21	Milwaukee	1
121	KUIV	NBC	49	San Diego	1
122	KMSP	ABC	13	Mumeapons-St. Paul]
123	KBTV	ABC	32		1
124	WEWS	ABC	.7	Cleveland	1
125	WLOS	ABC	40	Gnville-Sptubg-Ashyi	1
126	KSIP	NBC	13	Minneapolis-St. Paul	1
127	WCPO	CBS	20	Cincinnati	1
128	KSAT	ABC	45	San Antonio	1
129	WKZO	CBS	41	Kalamazoo-Gr Rapids	
130	WLKY	ABC	36	Louisville	1
131	WREC	CBS	29	Memphis	1
132	WJBK	CBS	5	Detroit	
133	KING	NBC	16	Scattle-Tacoma	1
134	WHBQ	ABC	29	Memphis	1
135	WTMJ	NBC	21	Milwankee	1
136	WDSU	NBC	31	New Orleans	
137	KTVI	ABC	12	St. Louis	
138	WSLX	ABC	30	Nashville	
13 /	WLAC	CBS	30	Nashville	
140	KIRO	CBS	16	Senttle-Tacoma	
141	WXYZ	ABC	្ញភ័	Detroit	
142	WSM	NBC	30	Nashville	
143	WHIO	CBS	39	Dayton Hartford-New Haven	
144	WHNB	NBC	22	Hartiord-New Haven	

III. COMMERCIALIZATION

Public concern with the amount and character of broadcast advertising was recognized as early as 1922 when Herbert Hoover, then Secretary of Commerce and in charge of radio regulation, said: "It is inconceivable that we should allow so great a possibility for service, for news, for entertainment, for education and for vital commercial purposes to be drowned in advertising chatter." 13

In 1960 the FCC said that broadcast licensees have an obligation "to avoid abuses with respect to the total amount of time devoted to advertising continuity as well as the frequency with which regular programs are interrupted for advertising messages." ¹⁴ The problem, however, is that the Commission has never done anything concrete about overcommercialization, because its knee-jerk response tends to

be to protect the industrys profits rather than the public interest. In 1963, for example, the Commission tentatively announced that it would attempt to propose the adoption of rules requiring all broadcast licensees to observe the limitations on advertising contained in the industrys own self-regulatory handbook, the National Association of Broadcasters Code of Good Practices. 15 Those limitations, which can be



¹³ Hearings Before Communications Subcommittee of Committee on Interstate and Foreign Commerce on H.R. 8316, H.R. 8318, H.R. 8729, H.R. 8896, H.R. 8980, H.R. 9042 at 37 (Nov. 6, 1963).

14 Id. 15 See the comprehensive discussion of this rulemaking and its ultimate demise in Krasnow and Longley, The Politics of Broadcast Regulations 105-111 (1973).

ignored by broadcasters if they choose, today would include 9½ minutes per hour of commercials in prime time and 16 minutes at all other times except children's weekend programming, from 7:00 am to 2:00 pm Saturday and Sunday, which has recently been limited to 12

minutes per hour.

Needless to say, the industry outcry to the suggestion was as rapid as it was furious, and the Commission quickly backed off with a 1964 promise to continue to develop its policy on commercialization on a case by case basis. Broadcasting Magazine, always privy to the Commissions innermost thoughts and processes, assured the industry in July of 1964 that only the most extreme cases of overcommercialization

would ever be brought to the Commission's attention.17

The basic assumption used in applying the commercialization factor in the final ranking of our study is that the greater the emphasis on commercials (the more the commercial time) the worse the station is performing. While recognizing the current need of the broadcaster to protect his financial self-interest (and that of his stockholders), we have attempted to balance that self-interest against the needs of the viewing public in determining the relative service of each affiliate in the study. Moreover, we are not convinced that greater service to the public, via fewer commercials, necessarily means less revenue to the broadcaster. An advertising executive concerned about the value of his commercial product recently screened for his colleagues a single "clutter clip" spanning the even minute period between the end of one prime time network show and the beginning of the next, in which he counted no fewer than thirty-five separate "messages" to the viewer. Surely, if fewer "minutes" of commercial time are made available, as a service to the public, the advertiser will be willing to pay a higher price for the greater exclusivity be is buying.

This theory is at least partially borne out by the variety of international experiences in setting commercial limitations. In Germany, for example, advertisers willingly pay more for one of the twenty minutes of commercials allowed per day than they would if commercials were appearing at a rate of 12 or 16 minutes per hour. Such advertising, moreover, is strictly limited to the 6-8 pm portion of German "prime time," in which the normally varied German tele ision fare is given over to—you guessed it!—American series reruns. Other international standards included those of France which, in 1968, only allowed a total of 2 minutes of advertising per day. Newer rulings, however, allow 5 minutes of advertising on one channel and 15 minutes on another. Canada limits commercial time to 7 minutes per hour segment and also places a limit on the amount of advertisements during any 15 minute period to 5 in number and 4 minutes of total time.

The extent of the Commission regulation of commercials at the present time is "the 18 month letter" which is sent to all television licensees who propose in their renewal applications to exceed 16 minutes of commercial matter per hour. In response to this letter the applicant must give information on complaints, total number of hours

¹⁰ Id., at 107. The Commission found its ground cut out from under it by a concerted brondcaster assault on Congress which led to hearings on a bill "to prohibit the Commission from adopting any rules governing the length or frequency of broadcast ads." When the bill overwhelmingly passed the House (before dying in the Senate) the Commission seemed to get the "message" and allowed its rulemaking to expire without coming to any results.

17 "FCC Again Rebuff's Chairman," Broadcasting, July 27, 1969, at 64.



in excess of 16 minutes of commercial time, and defenses of the station's policies in terms of community and public interest. The "18 month letter" amounts only to a doubt expressed by the Commission that the licensee is not meeting the public interest in commercialization—a "doubt" involving as little actual sanction as does the NAB Code.

The data gathered in the course of this study was limited to the resources available, namely the license renewal form 303 filed by the licensee. Form 303, Section IV-B, Part IV asks the applicant to list past commercial practices and Part V asks for proposed commercial practices including the following questions: "What is the maximum amount of commercial matter in any 60 minute segment which the applicant proposes normally to allow? If the applicant proposes to permit this amount to be exceeded at times, state under what circumstances and how often this is expected to occur, and the limits that would then apply." The form fails, however, to request a breakdown of commercialization in prime time and non prime-time hours. Nor does it require submission of crucial information on program interruption or other matters, such as loudness violations."

The license renewal application requests the licensee to submit the number of 60 minute segments which fall into four categories: (A) up to and including 8 minutes; (B) over 8 and up to and including 12 minutes; (C) over 12 and up to and including 16 minutes; (D) over 16 minutes. We concluded that the categories (C) and (D) (over 12–16, and over 16) were most significant for our study; 12 minutes of commercials per hour means that the public is being subjected to commercials at a rate of one hour out of every five, or 20% of all broadcasting time, and is a useful maximum limit. Such commercialization would violate even the industry's own standards in prime time and during children's programming. We find no justification for giving any weight at all to the NAB's 16 minute non-prime time

standard.

The total column and the ranking column in the commercialization table will indicate the number of 60 minute segments in which 12 or more commercial minutes appeared during the composite week: the number one station is therefore that station with the fewest 60 minute

segments with 12 or more commercial minutes.

We considered and rejected using a method of ranking based on the number of 60 minute segments with 12 or more minutes of commercials expressed as a percentage of the total number of 60 minute segments in the station's broadcast week, because a clear advantage would then accrue to stations operating between 12 midnight and 6:00 am, when far fewer commercials can be sold. The result would have been an unrealistic lower overall percentage. By using raw data the focus is on the time of greatest audience viewing, and a more accurate reflection of significant overcommercialization should thus be obtained.

We also considered more heavily weighting the over-16 category as a penalty, since per se violations were obvious here. A random sampling of the stations indicated, however, that this category produced



¹⁸ Statement of Policy Concerning Load Commercials, FCC 65-618 (July 12, 1965).

such a small occurrence relative to those in the over 12 to 16 category (just one or two 60 minute segments per station) that unless an extremely high weighting factor (e.g., 5x) was applied there would be no significance to the overall ranking. Moreover, any weighting would necessarily be arbitrary. Where ties occurred, however, in the commercialisation ranking, the number of segments of over-16 minutes of commercials was used to break them.

We recognize that this analysis—and the data upon which it is based—is less than ideal. For a broadcaster to run 13 minutes of non-program matter during 60 minutes when the NAB Code would permit 16 is one thing; to run 13 minutes when the Code permits 9½ is something else again. And yet the renewal form does not permit such distinctions. On the other hand, to the viewer who is watching, 13 minutes is 13 minutes whatever time of day the commercials may be run.

Another factor we could not analyze from the available data was whether a broadcaster could have sold more commercials than he did. For example, of the 20 highest ranked stations on the commercialization index (that is, the 20 with the fewest number of commercials) 14 are in markets 26 to 50. It is possible to conclude that this "favorable" ranking reflects no higher ethical values, or desire to serve the public interest, but merely the inability to sell more commercials than that.

Network Affiliates Ranked by Number of Composite Week Hours With More Than 12 Min of Commercials

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 min.	Over 16	Total
1	KPIX	CBS	8	San Francisco.	2	0	2
2	WFMY	CBS	48	Gnsh-High Pt-Win Sal	4 10	0	.4
3	WPRI WJZ	CBS ABC	34 19	Providence Bultimore	13	1 0	11 13
4 5	WTIC	CBS	22	Hartford-New Haven	15	ő	15
ő	KING	NBC	16	Seattle-Tacoma	18	ŏ	18
ĕ	WINHO	ABC	45	Toledo	18	Ô	18
8	WNYS	ABC	43	Albany-Schenectady-T	19	0	19
g	WAST	ABC	37	Albany-Schenectady-T	18	1	19
10	WTAE	ABC	9	Pittsburgh	20 21	0	20
11 12	WLKY WLOS	ABC ABC	31; 40	Louisville Gnville-Spinbg-Ashvi	23	I 0	2: 23
13	WSYR	NBC	43	Surgerise	24	ö	24
13	WFBC	NBC	40	Syracuse Gnville-Spinbg-Ashvi	24	ŏ	$\overline{2}$
13	KMSP	ABC	13	Minneapolis-St Paul	24	Õ	24
16	KCPX	ABC	50	Salt Lake City	25	0	25
16	WSOC	NBC	35	Charlotte	25	0	2.5
16	WHTN	ABC	33	Charleston-Huntingto	25	0	25 25
16	KDVR	ABC ABC	27 25	Sacramento-Stockton	25 25	0	25 25
16 18	WKBW WITI	ABC	25 21	BuffaloMilwaukee	25	0	25
22	WAPI	NBC	38	Birmingham	24	ĭ	25
$\tilde{23}$	KYW	NBC	4	Philadelphia	26	ō	26
24	KATU	ABC	26	Portland	27	0	27
24	KTVI	ABC	12	St. Louis.	27	0	27
26	WNAC	ABC	_6	Boston	26	1	27
27	WCHS	CBS	33	Charleston-Huntingto	24 28	3	27 28
28	KSAT	ABC NBC	45 48	San Antonio	28 28	0	28
28 30	WXH KDKA	CBS	9	Pittsburgh	29	0	20
31	WSIX	ABC	30	Nashville	28	ĭ	20
32	WOAI	NBC	45	San Antonio	27	$\hat{2}$	29
33	WERC	ABC	20	Cineinnati	30	Ō	30
33	WTVJ	CBS	18	Miami	30	0	30
35	WHAS	CBS	36	Louisville	29	1	30
36	WAVY	NBC	44	Norfolk-Newport News-Hampton	31	0	31
36	WRGB	NBC	37	Albany-Schenectady-Troy	31 31	0	31 31
36	WRTV	NBC	14	Indianapolis	31	U	31





Network affiliates ranked by number of composite week 'lours with more than 12 min of commercials—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 min.	Over 16	Total
30	WBAP	NBC	11	Dallas-Fort Worth	30	1	3
40	WKY WSPD	NBC	41 45	Oklahoma City	29 32	. 0	3
41 41	WYEC	NBC	44	Toledo Norfolk-Newport News-Hampton.	32	Ö	3:
41	WGR	ABC NBC	25	Buffalo Washington, D.C	32	0	3:
41	WMAL	ABC	10	Washington, D.C.	32	0	3: 3:
41	WIEV	ABC ABC	34 41	Valamazoo-Grand Ranids	32 31	0 1	3:
46 46	WZZM WVUE	ABC	31	New Orleans	31	i	33
46	WCKT	NBC	18	Miami	31	1	3:
49	KIVK	ABC	45	New Orleans Minmi Phoenix Memphis	33 33	0	33 33
49	WIIDQ	ABC NBC	29 26	Portland	33	ŏ	33
49 49	KGW WSB	NBC	17	PortlandAtlanta.	33	0	33
49	WBZ	NBC	6	Atlanta Boston New York City Birmingham Birmingham Hartford-New Haven Memphis	33	0	33
49	WABC	ABC	1 38	New York City	33 31	0 2	33 33
55 56	WBMG WBRC	CBS ABC	38 38	Birmingham	29	- Ã	33
57	WTNII	ABC	22	Hartford-New Haven	35	0	31
57	WREC	CBS CBS	29	Memphis	35	0	35
57	WREN	CBS	25 16	Buffalo.	35 35	0	38
57 57	KOMO KSTP	ABC NBC	16 13	Minneapolis-St. Paul	35	Ō	3
62	KOIN	CBS	26	Buffalo. Scattle-Tacoma Minneapolis-St. Paul. Portland. Salt Lake City. Hartford-New Haven Toledo. Phoenix. Nashville	33	2	38
63	KOIN KUTV WHNB	NBC	50	Salt Lake City	36	0	36
63	WHNB	NBC	22 45	Hartlord-New Haven	36 36	0	30
63 63	WIDL	CBS NBC	45	Phoenix	36	ŏ	36
63	KTAR WSM	NBC	30	Nashville	36	Ó	36
63	KTRK WTVN	ABC	15	Houston Columbus	36	0	30
69	WTVN	ABC	28 34	Uroutdanga	36 37	0	3
70 70	WJAR WSAZ	NBC NBC	33	Providence	37	, ŏ	3
70	WWL	CBS	31	New Orleans. Albany-Schenectady-T. Oklahoma City. St. Louis.	37	0	3
70	WTEN	CBS	37	Albany-Schenectady-T	37 37	0	3
70	KWTV	CBS NBC	41 12	Oklahoma City	36	1	3° 3°
75 75	KWTV KSD WFAA	ABC	11	Dallas-Fort Worth Sacramento-Stockton	36	1	3
77	KCRA	NBC	27	Sacramento-Stockton	35	2	3
78	WMAR	CBS CBS	19	Baltimore	38	0	3 3
78	MINIT	NBC	14 15	Indianapolis	38 36	0_2	3
80 81	KPRC KOCO	ABC	41	Oklahona City	39	0	3
81	WDSO	NRC:	31	New Orleans	39	0	3
81	KENS WCCB	CBS	45	Sacramento-Stockton Baltimore Indianapolis Houston Oklahoma City New Orleans San Antonio Charlotte Columbus Miami	39 30	0 0	3
81	WCCB	ABC	35 28	Columbus	39	Ö	3
81 86	WBNS	CBS ABC	18	Miami	38	1	3
87	WLCY	ABC	24	Mann Tampa-St. Petersburg Salt Lake City Salt Lago Syrzeuse Kalamazoo-Gr Rapids	37	. 2	3
88	WLCY KSL	CBS	50	Salt Lake City	40 40	0	4
88 88	KGTV	NBC	49 43	Sall Jalego	40	Ö	4
88 88	WHEN	CBS CBS	41	Kalamazoo-Gr Rapids	40	Ó	4
88	WKZO WAVE	NBC	36	Louisville	40	0	4
88	WBTV	CBS	35	Charlotte	40 40	0	4
88	KMBC WBAL	ARC NBC	23 19	Kalaunazoo-Gr Rapids Louisville Charlotte Kansas City Baltimore New York City Los Angeles Cleveland Cineinnati	40	0	4
88 88	WNBC	NBC	19	New York City	40	0	4
97	KABC	ABC	2	Los Angeles	39	1	4
98	WEWS WCPO	ABC CBS	7 20	Cleveland	41 40	9 1	4
99 99	WCPO	ABC	20 8	Cincilian	40	i	4
101	KGO KCMO	CBS	23	Kansas City	42	0	4
101	WRC WJW	NBC	10	Washington, D.C	42	0	4
101	WJW	CBS	7	Cleveland	42 42	0	4
101 105	KMOX WHC	CBS NBC	12 9	Cleveland Cineinnatt San Francisco Kansas City Washington, D.C Cleveland St. Louis Pittsburgh Kalamazoo-Gr Rapids Milyankoo	41	ĭ	4
105	WOTY	NBC	41	Kalamazoo-Gr Rapids	43	0	4
106	WOTV WIMJ	NBC	21	Milwaukee	43	0	4
108	KIRO	CBS	16	Milwaukee Seattle-Tacoma New York City Houston	44 44	0	4
108	WCBS	CBS	1 15	Houston	43	1	4
110 111	KHOU	CBS NBC	32	Denver	42	2	4
112	KOA WQXI	ABC	17	Denver Atlanta Philadelphia Memphis Detroit Nashville Denver	45	0	4
113	WPVI	ABC	4	Philadelphia	44 45	1	4
114	WMC	NBC CBS	29 5	Mempnis	45 45		4
114 116	WJBK WLAC	CBS	30	Nashville	44	$\frac{1}{2}$	4
		CBS	32		47	0	4

42 F.O.C. 2d



Network affiliates ranked by number of composite week hours with more than 12 min of commercials—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 min.	Over ir	Total
117	WTVT	CBS	24	Tampa-St. Petersburg	47	0	47
119	WSPA	CBS	-10	Gnville-Sptnbg-Ashvi	46	1	47
119	WTOP	CBS	10	Washington, D.C.	46	1	47
121	WAGA	CBS	17	AtlantaDallas-Fort Worth	48	()	45
121	KDFW	CBS	11	Dallas-Fort Worth	48	0	45
121	WKYC	NBC	7	Cleveland	48	0	45
121	WCAU	CBS	4	Philadelphia	48	0	42
121	KNXT	CBS	2	Los Angeles	48	0	45
126	WLWC	NBC	28	Columbus	47	1	45
126	KXTV	CBS	27	Sacramento-Stockton	47	1	48
128	WISN	CBS	21	Milwaukee	46	2	48
129	WWI	NBC	5	Detroit	49	0	49
130	WLWI	ABC	14	Indianapolis	48	1	41
131	WLWT	NBC	20	Cincinnati	46	3	49
132	WFLA	NBC	24	Tampa-St. Petersburg	50	0	50
132	WXYZ	ABC	5	Detroit	50	0	50
132	WMAQ	NBC	3	Chicago	50	0	50
135	WILLO	CBS	39	Dayton	48	2	50
136	KFMB	CBS	49	San Diego	47	2 3	50
137	WLWD	NBC	39	Dayton	49	2	51
138	KNBC	NBC	2	Los Angeles	52	0	.52
139	WCCO	CBS	13	Minneapolis-St. Paul.	51	2	53
140	KOOL	CBS	45	Phoenix	55	Ö	55
141	WBBM	CBS	3	Chicago	56	Ó	50
142	KBTV	ABC	32	Denver	57	1	58
143	WLS	ABC	3	Chicago	55	3	58
144	WDAF	NBC	23	Kansas City	49	10	59

IV. LOCAL PROGRAMMING

From the beginning, a strong legal and cultural emphasis in American broadcasting has been on local service. The Federal Communications Act of 1934, for example, provides that broadcast licenses should be divided "among the several states and communities as to provide a fair, efficient, and equitable distribution of radio services to each of the same." The Act never mentions networks, except to emphasize that the FCC should watch over their operation, 20 and in repeated decisions and rulings since then, both the courts and the FCC have defined television in America as local television. 21

It didn't have to be this way, and in retrospect it would have been more efficient and more profitable for television service to have been national or regional in nature, with superpower stations blanketing the country and "local" service limited only to translating or augmenting the central station's signal. This scheme is used in most of the civilized nations of the world, and indeed, was seriously considered in the United States in what was called DuMont Plan, which the Commission finally rejected in its Sixth Report and Order on Television Allocations in 1952.²² It said:

This Commission . . . believes that on the basis of the Communications Act it must recognize the importance of making it possible . . . for a large number of communities to obtain television assignments of their own. In the Commission's view as many communities as possible should have the opportunity of enjoying the advantages that derive from having local outlets that will be responsive to local needs. [emphasis added] ²³

^{10 47} U.S.C. § 307(b).
20 47 U.S.C. § 303(i) gives the Commission authority to "make special regulations applicable to radio stations engaged in chain broadcasting."
21 There was a considerable amount of language to that effect in National Broadcasting Co. v. United States, 319 U.S. (1943), which upheld the right of the Commission to regulate the practices of the networks.
22 Dockets 8736, 8976, 8976 and 9175, 1 P & F Radio Reg. 91:599 (part 3) (1952).
23 Id., at paragraph 79.

⁴² F.C.C. 2d

This allocation decision was by no means a minor one, either, since it required a far greater chunk of the valuable, limited frequency space than any system of national or regional broadcasting would have required. As the Commission reiterated in the course of its 1960 en bane Programming Inquiry, it had long since determined that "the principal ingredient of the licensee's obligation to operate his station in the public interest is the diligent, positive and continuing effort by the licensee to discover and fulfill the tastes, needs and desires of his

Despite this conscious attempt to emphasize local service concerned with local politics, education, sports, entertainment, religion, and so forth, for network affiliates the concept has largely been a failure. The statistical analysis of the local programming of the stations in this study indicates that the average station did little more than 13 hours of local programming in a week—13 hours out of a broadcast week that sometimes stretches to 135 hours and beyond. And with most stations, fewer than one-fourth of all "local" hours were programmed in prime time. The rest of the broadcast week is left to be filled by the network feeding often as much as 17 continuous hours a day with national entertainment, news, and sports. Moreover, any gap is often taken up by syndicated programs purchased independently by the local stations—programs like The Mike Douglas Show or The Dating Game, or old movies.

The networks simply dominate "local" television. Most viewers know their local television stations by channel number, but few identify those channels with *local stations*. The identification tends to be with the network. Without the occasional station "I.D." required by the FCC, the local stations could very well slip into total anonymity.

Variety's Les Brown blames the profit-motive:

It was a noble theory to make the station the basic component of the system and hold it responsible for what it broadcasts, but in practice it has been about as effective as holding the newstand dealer responsible for what appears in the papers. Like the newstand operator, all the average station owners really want to do is sell.²⁵

It is simply cheaper—and, therefore, better business—to let the network provide the programming. For each network program that the local station carries it receives a small percentage of the network's advertising revenue from that program in return. In addition, the network leaves open a number of commercial "spots" within and around the program that the local station can sell. During prime time hours, and for sports events, those benefits can generate a tremendous amount of revenue for the local station—certainly far more than producing and selling a local program. Instead of creating a local program, paying people to produce it and perform in it, and then worrying about selling it to an advertiser, a local station merely carries its network's programming or acquires nationally syndicated programs.

Moreover, an advertiser, whether his product is sold locally or nationally, is far more likely to buy time on a network or syndicated



Report and Statement of Policy Re: Commission En Banc Programming Inquiry, 25 F.R. 7291. 20 P & F Radio Reg. 1901 (1960).

Les Brown, Television: The Business Behind the Box, 179 Harcourt Brace Jovanovich, Inc. (1971).

program than on a local program. With Ali in the Family," for example, an advertiser knows he has a successful program, he knows how many people he will be reaching, how old they are, and whether they are male or female. With a local program, he seldom can have that information at all, let alone in advance. It's the difference between the favorite and a long-shot in a horse race. Every one of these factors helps explain why there is so little local programming, and even less high quality local programming.

Ranking television stations on the basis of their local programming is particularly difficult. The FCC license renewal form sets out a

lengthy definition of a "local program":

... any program originated or produced by the station, or for the production of which the station is primarily responsible and employing live talent for more than 50% of the time. Such a program, taped or recorded for later broadcast, shall be classified as local. A local program fed to a network shall be classified by the originating station as local. All non-network news programs may be classified as local. Programs primarily featuring records or transcriptions shall be classified as recorded even though a station announcer appears in connection with such material. However, identifiable units of such programs which are live and separately logged as such may be classified as local.2

It is a flexible, confusing definition that different stations interpret differently, but it leaves no doubt as to the importance of local programming. In addition to this definition, the Policy Statement attached to the renewal form identifies 14 major elements as "necessary or desirable to serve the broadcast needs of many communities." 27 Local programming is necessarily an important part of at least seven of those elements, although only three-news, public affairs, and local programming—are singled out for special attention on the license renewal form. 28

In ranking the stations based on their local programming the raw total of hours is used rather than the expression of that total as a percentage of the composite week, for the reasons given in this section on news.29 Two factors from the renewal application are combined to give a total "index" of the licensee's local programming performance. The



^{**} F.C.C. Form No. 303, Section 4. b, page i.

= Id.

** See Part I of this Chapter.

** See text at page 27 of this Chapter, "Total hours of local programming." for purposes of this report was limited to local programming logged between the hours of 8:00 a.m. and 11:00 p.m. While we would have preferred to have information limited to the hours between 8:00 a.m. and 12:00 p.m. (to account for the half hour of local news broadcast by most network affiliates between the hours of 11:00 p.m. and 11:30 p.m.), we felt it was more important to discourage stations from seeking to improve their "rating" by dumpling additional local programming into the virtually viewerless hours of the early morning. As additional justification for ignoring that "traditional" half hour of local news, we would note:

1) this particular programming is generally the same for every network affiliate in the top 50 markets; and
11 if will have already been accounted for under the category "news, public affairs and other."

total hours of local programming and the total hours of local programming in prime time are added to one another and that total divided by two. The stations are then ranked on the basis of that index. Thus, we have given additional significance to the prime time local programming factor. Prime time local programming is, in effect, being counted twice—once by itself and once as part of the total hours of local programming. This additional weight reflects a conscious judgment on our part that the impact of television should be measured in terms of the number of people it reaches, which number is far greater in prime time than any other time during the broadcast week. For a network affiliate to program locally in prime time, other than during the half hour "returned" under the prime time access rule, or requires a greater degree of commitment to the local viewing public as well as to the local advertiser. While counting the prime time local twice may be arbitrary, in view of the considerably greater number of viewers during prime time, we feel it is a legitimate and conservative additional weighting.

The over-all results of the survey of local programming are not encouraging. With but few exceptions, local network affiliates pay little attention to local programming and even less attention to local programming in prime time. And the Commission, rather than set standards for further scrutiny in this area it has supposedly considered so important for so long, continues to look the other way at renewal time.



²⁰⁰ 47 CFR § 658 (k).

²⁰¹ One problem encountered in this analysis was the precise definition of "prime time," in some central and mountain time zone states, for example, prime time actually runs from 5 (300 PM to 10 (300 PM instead of 6 (300 PM in 0 11 (300 PM. While the recently adopted license renewal form specifically takes that phenomenon into effect, all the data we have gathered has been subject to the interpretation of "prime time" by the licensee. It has not appeared to have a major effect on the analysis, but should be borne in mind especially when considering the local programming segment of this report.

Network affiliates ranked by local programming

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28 WMC

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Network affiliates ranked by local programming—Continued

56 Staft Lake City 3.90 5.1 12.3 13.15 38 Charleston-Huntington 2.50 122 13.25 13.25 13.25 13.25 13.25 13.25 13.25 13.25 13.25 13.25 13.25 13.25 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.18 10.25 10.18 10.25 1
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V. CONFIDENTIAL FINANCIAL INFORMATION

We believe that financial information is of special releance in evaluating stations' programming performance. To the extent that "quality" or "local" programming costs more than old movies, a station's gross revenues, profit, and programming expenses are relevant in evaluating whether more should be expected of the station. Thus, it would often be of advantage to poorer stations to make this information public. Financial information is traditionally available for public utilities and other companies regulated by government. Getting financial information from the FCC is, however, another matter.

The Commission originally collected financial information from broadcast licensees as a way of enabling the government to keep up with the growth and development of a relatively new communications industry. It was thought that the data would be of importance to the broadcasters themselves. Even today the Commission accumulates and publishes market-by-market reports of revenues and expenditures for

the industry.

Over the years the Commission has gradually expanded its use of this information into more substantive policy areas. Profits are deemed relevant, for example, in determining how much a station should be fined for a violation of Commission rules. It is used to determine whether a mark—can sustain economically an additional—adio or television station. It can be used in change of format cases to support (or challenge) the argument of a licensee that significant losses justify

a different programming format.

It is our contention that financial information should also be used in determining whether a licensee has met its obligation to operate in the "public interest, convenience or necessity." Specifically, the amount of money spent on programming, particularly local programming, compared to the station's profits, or gross revenues, can be a valid indicator of its commitment to public service. Our premise is that a station spending a greater percentage of its revenues on local programming is doing a better job, and accordingly we have included a financial factor designed to reflect a licensee's performance as a fourth (and final) input into our overall programming ranking.

There are, of course, severe limitations upon the effective use of financial information in a report of this nature. Despite the fact that all licensees are required to file financial forms annually, there is no uniform system of accounts; so there is no necessary consistency between licensees' reports. Nor does the Commission do an audit on the information it receives; so there is no guarantee of accuracy. Furthermore, the information currently required is not particularly detailed or specific. For example, it is impossible to tell how much of its total program expenses have been spent by a licensee on locally-originated programming or live-on-air talent, as opposed to extensive libraries of old movies.

Perhaps the most significant obstacle to the analysis of this information, however, is its confidentiality. This has made it exceedingly difficult for the Commission staff to analyze and report our findings in the context of this study. And it makes it virtually impossible for a concerned citizens group accurately to gauge the performance of a



On March 23, 1938, under the authority of the Communications Act of 1934 32 and the Rules 33 the Commission ordered that each licensee of a broadcast station 34 file information about its earnings and expenditures.³⁵ In April, 1945, the Commission, in seeking to update the rules regarding the filing of financial data, also invited comments as to whether any or all of the information required to be filed should be open for public inspection.³⁶ In August of that year the proposed rules were adopted, including for the first time a very limited public disclosure provision commented upon by Commissioner Clifford Durr as follows:

. . the amended rules are a move in the right direction, but in my opinion they stop far short of making available to the public information to which it is properly entitled. Section 1.5 still withholds from public scrutiny balance sheets and income statements of broadcasting licensees filed with the Commission pursuant to Section 1.301 and network and transcription service contracts filed pursuant to Section 1.302. It is true that the Commission . . . announced "that it is giving consideration to expanding its annual statistical report so that the report will contain certain financial data with respect to the operations of individual stations." This, too, gives promise of a further move in the right direction, but I can see no reason for giving the public less than complete information.33

In 1960 the Commission staff undertook extensive revision of the anmual financial report with the purpose of obtaining more detailed, current data on all stations. A Notice of Proposed Rulemaking was adopted and published in November 1960,38 and the currently applicable financial Form 324 was adopted in a Memorandum Order and Opinion in January of 1963,39 The comments received in the course of the proceeding mainly spoke of the additional burdens on the licensees to furnish more complete information. The question of confidentiality was not fully considered. The information collected on April 1 of each year remains "confidential," subject of the provisions of August, 1945, its discolarre permitted only upon a "substantial showing of relevancy and need." 40

Two provisions of the Public Information Act of 1966 are pertinent to the Commission's authority to disclose or withhold confidential financial information: 5 U.S.C. § 552 provides that the general requirement of each administrative agency to "make available to the public" certain types of information does not apply to ". . . trade secrets and commercial or financial information obtained from a person and privileged or confidential." Notwithstanding this language, § 552 does not mohibit the disclosure of such financial information; it



merely exempts it from compulsory disclosure, leaving the release of financial information to the discretion of the agency. The Commission has explicitly recognized this discretionary authority in the text of its rule, 41 which states that the Commission is "authorized to withhold"not prevented from withholding—such confidential information under Federal law.

The second pertinent provision of the U.S. Code is contained in 18

U.S.C. § 1905, which provides in part:

Whoever, being an officer or employee of the United States or any department or agency thereof, publishes, divulges, discloses, or makes known in any manner or to any extent not authorized by law any information coming to him in the course of his employment or official duties . . ., which information concerns or relates to . . . the identity, confidential statistical data, amount or source of any income, profits, lesses, or expenditures of any person, firm, partnership, corporation, or association; or permits any income return or copy thereof...to be seen or examined by any person except as provided by law; shall be fined...." [emphasis added]

Once again, Section 1905 does not bar an agency from releasing otherwise confidential financial information. It merely imposes sanctions for the "unauthorized" release of such information—that is, in a manner not approved by the agency in its official capacity. As the Court explained in Consumers Union of U.S., Inc. v. Veterans Administration, 425 F, 2d 578 (D.C. Circuit 1970):

Unlike other statutes which specifically define the range of disclosable information. . , Section 1905 merely creates a criminal sanction for the release of "confidential information." Since this type of information is already protected from disclosure under the Act by § 552(h) (4). Section 1905 should not be read to expand this exemption, especially because the Act requires that exemptions be narrowly construed, 5 U.S.C. § 552(c) (Supp. IV, 1969).12

The scope of Section 1905, therefore, is governed by that of Section 552, which, in turn, leaves disclosure to the discretion of the individual agency. Where the "public interest" is concerned, the Public Information Act and its legislative history has been interpreted to place on the government agency the burden of justifying denials of disclosures:

This law was initiated by Congress and signed by the President with several key concerns: (a) that disclosure be the general rule, not the exception: (b) that all individuals have equal rights of access: (e) that the burden be on the Government to justify the withholding of a document, not on the person who requests it. . . . 18

The Commission rules contain its principal guidelines on nondisclosure of confidential information:

The Commission is authorized to withhold from public inspection materials which would be perfleged as a matter of law if retained by the person who submitted them and materials which would not customarily be released to the public by that person, whether or not such materials are protected from disclosure by a privilege."

In the same Section, the Commission goes on to include the following material in non-public status: "(i) Financial reports submitted by

^{(3 5} U.S.C. \$ 552(b) (4).

42 47 CFR \$ 0.457(?).

425 F. 2d 578 (i).C. Circuit 1970).

43 8ee Memorandum of the Attorney General on the Public Information Act. np. 30.30 (June.1967): See also Amendment of Part 0, Rules and Regulations, 8 F.C.C. 2d 908 (1967).



licensees of broadcast stations pursuant to § 1.611 of this chapter or by radio and television networks.43

Although the Commission's rules permit the disclosure of confidential financial information upon a "persuasive showing as to the reasons for inspection of such materials," in this "persuasive showing" is difficult for the average citizens group. The Commission's procedures, for example, may require three separate rounds of pleadings; the first to obtain an initial ruling from the Commission's Executive Director; a second to seek review by the full Commission; and a third to obtain judicial review of Commission denials of disclosure. 47 Months can pass before the Commission issues a final ruling suitable for judicial review.48 Faced with these obstacles, inexperienced petitioners are highly unlikely to prevail even if they are able to follow the prescribed pro-

There have been three significant recent tests of the right of the Commission to withhold confidential financial information from public groups seeking to use that information to assess the relative performance of broadcast licensees: the Alianzu case, the KTTV/Metromedia Commission proceeding, and the Stern Community Law Firm petition for a change in Commission rules.

In the Alianza case, 50 the D.C. Circuit Court of Appeals upheld the refusal of the Commission to disclose the annual financial reports of three Albuquerque, New Mexico, television stations to an organization of Mexican-Americans who claimed the reports would be helpful to it in deciding whether to oppose the stations' license renewals.⁵¹ The Commission decided the release turned upon "the reasonable necessity for petitioners having the information, the position of the station in the proceeding involved, the inability to obtain the requested information from other sources, and the relevancy and materiality of the information sought." 52

Alianza contended that its request met the Commission's qualifications for disclosure. Before the Commission can review a television broadcast license, the group alleged, it must find that the station's past three-year performance has sufficiently served the "public interest, convenience, and necessity." A critical element in judging past performance under that standard is the past programming. Discussing one criticrion in evaluating past programming. Alianza stated: "there no longer seems any question that the adequacy of a station's programming must be judged in substantial part by the extent to which it re-

⁴³ T.C.F.R. § 0.457(d) (1) (1969).

45 Id. Indeed. the Commission has exercised its discretion on numerous occasions, releasing otherwise confidential information for "oublic interest" reasons, Sec. e.g., Cape Cod Broadcastina Co., Inc., 23 F.C.C. 2d 277 (1970); Fetzer Cable Vision, 11 F.C.C. 2d 516 (1968); MultiVision Northwest, Inc., 8 F.C.C. 2d 892 (1967); aff'd on reconsideration, 10 P.C.C. 2d 330 (1967); cf. Sioux Empire Broadcasting Co., 10 F.C.C. 2d 132 (1967).

45 See the procedure outlined in 47 C.F.R. § 0.461, "Requests for inspection of materials not routley available for inspection."

45 See, c.g., Request by Reuben B. Robertson, 25 F.C.C. 2d 942 (1970) (more than two months taken to resolve a simple inspection request).

45 See, c.a., McKeon Construction Co., 27 F.C.C. 2d 879 (1971); K.v.T.L, Inc., 24 F.C.C. 2d 305 (1970); cf. Sioux Empire Broadcasting Co., 10 F.C.C. 2d (1967).

46 Alianza Pederal de Pueblos Libres v. Federal Communications Commission, 25 P & F. Radio Rig. 2d 20001 (D.C. Circuit 1972).

57 See the Commission's original Alianza decision, 31 F.C.C. 2d 557 (1971). See also Sioux Empire Broadcasting Co., 10 F.C.C. 2d 132 (1967).

58 See the Commission's original Alianza decision, 31 F.C.C. 2d 557 (1971). See also Sioux Empire Broadcasting Co., 10 F.C.C. 2d 132 (1967).

58 COWL. Inc., 24 F.C.C. 2d 305 (1970). A fuller discussion of the confidential treatment accorded to annual financial reports and of past treatment of similar requests may be found at 24 F.C.C. 2d 306.

invests an adequate percentage of its profits into locally originated and community-oriented programming." Alianaza maintained further that a broadcaster is a "public trustee," whose profits derive from the use of publicly-owned property. The public, it asserted, is entitled to a "fair return" on their investment in the nature of programming. This "fair return" is the value of the programming benefits received by the public expressed as a function of profits. Consequently the profit figures and programming expenditures contained in FCC forms 324 are necessary to determine the "fair return." 53

The Court of Appeals, in a brief per curiam opinion upholding the Commission's contention that Alianza's arguments were not sufficiently substantial to warrant disclosure, merely accepted the Commission's

argument that

the issue of financial disclosure is prematurely before the court . . . because the licensee may be denied renewal for deficient public service programming without reference to financial circumstances, or, in any hearing which the Commission may hold, disclosure may become necessary if the licensee attempts to justify inadequate public service programming by reference to its financial necessities.⁵⁴

"In any event," the court concluded, "if renewal is granted, petitioner may seek review of that action in this court and urge as error the Com-

mission's handling of the financial disclosure question." 55

The second major recent landmark in the area of financial disclosure was the request by Citizens Communications Center for inspection of the financial reports of Metromedia, Inc., licensee of KTTV-TV, Los Angeles, California, 56 decided just one month after Alianza. In KTTV the Commission chose to uphold the decision of its Executive Director to allow Citizens Communication Center, on behalf of the National Association for Better Broadcasting and others, to examine the licensee's financial reports for the years 1969, 1970 and 1971. Metromedia, in response to various petitions to deny the renewal of its KTTV license, has asserted that the Commission should examine its programming performance "in the light of its income picture compared to the huge profits of the three network owned stations," and also that "Commission records reflect that . . . the 'large profits' in this market are being made by the network owned stations. The rate of return for Metromedia on capital invested in KTTV has been less than the Commission permits a public utility to make." 57 The Commission felt that these assertions relied sufficently upon the confidential information contained in the financial reports to require the disclosure of that information to the petitioners to deny.58

The Alianza and KTTV cases epitomize the case-by-case approach the Commission has been taking with regard to disclosure of financial



^{***} As anthority for its argument, Alianza cite Wichita-Hutchinson Co., Inc., 19 F.C.C. 2d 433 (1969). a case involving the transfer of KTVH-TV in Hutchinson, Kansas, to the owner of WKY-TV, in Oklahoma City. In that case, the Commission compared the two stations' percentages of programming expenditures to profits and gross revenue to attempt to determine if the transferee would better serve the public interest than the transferer. Alianza also cited Citizens Communications Center v. FCC, 447 F 2d 1201 (D.C. Circuit, June 11, 1971) in which the Court suggested that "... one test of superior service should certainly be whether and to what extent the incumbent has reinvested the profit on his license to the service of the viewing and listening public."

64 Alianza, supra note 51, 25 R.R. 2d at 20002.

55 Id.

56 FCC 72-1068 (Released December 1, 1972).

57 Id., at pp. 2-3.

58 In so holding the Commission pointed to a series of analogous cases, including Multivision, et al, supra note 47.

information; in neither case was there any cogent discussion of the value of making all financial reports available to the public as Commissioner Durr had suggested in his Memorandum some 28 years ago. In the course of oral argument of the Alianza case before the Court of Appeals, however, the FCC did go on record with the assertion that if all financial information were to be made public, it should be done in a formal rulemaking and not in the course of resolving an individual

The Stern Community Law Firm, counsel for Alianza in that dispute, took the Commission at its word and proceeded to file a petition for just such a rulemaking, looking toward the adoption of rules (1) to permit public inspection of all FCC forms 324, "Annual Financial Report of Networks and Licensees of Broadcast Stations" at the offices of the Commission and at the offices of individual networks and broadcast licensees, and (2) to amend FCC form 324 to require each broadcast licensee to list its programming expenditures in four programming categories—news, public affairs, all other (excluding entertainment and sports), and total local programming.

Earlier this year the Commission staff, obviously feeling somewhat

boxed in by its position in the Alianza oral argument, brought up a Notice of Proposed Rulemaking, based on the Stern petition, for Commission consideration. 59 While the Notice proposed no specific amendments to existing Rules, it did invite comments on the Stern Firm suggestions and indicated an open mind rather than any specific position on the proposed changes. The Commission majority was not nearly so troubled, however, by the considerations of inconsistent prior positions, and it quickly consigned the proposal to an early demise, with clear instructions to the staff to withdraw its proposed Notice and substitute a decision denying the Stern Firm petition. The latter document has not yet come up for consideration, but one would have to assume that the cumbersome case-by-case process will continue to be the law in this area, and that the result will be simply to ensure that future licensees will no longer attempt to defend themselves on financiallybased grounds.60

The form 324 financial information, while not available to the seminar students, was available to members of the Commissioner's staff. It has been utilized in preparing this report in such fashion as not to reveal any information still currently held to be confidential. 61

Ideally, we would have preferred to rank the stations in this report by reporting their total "programming expenses" in dollars (the only "programming" item listed separately on form 324, a sample of which is included at the end of this Part) and their profit. This could be expressed as a ratio. We were unable to do this for a variety of reasons. For one, it would have been difficult to rank the stations in such a manner without revealing something more than we feel we are allowed by law to reveal. In addition, a small handful of the stations on our list reported no profit at all, and any ranking based on a program expenses

modification.

It is possible, however, for a member of the public to obtain complete financial infermation, in totals for any three stations in a broadcasting market.



Even though this document was never publicly released. I discuss it here because recorded a dissenting vote to the decision to "recommit" the staff document for

to profit ratio would have necessarily climinated those stations. Nevertheless, we feel such a ranking would be useful if and when the finan-

cial information is ever made available to the public.

The method we have chosen to use, and the basis for the table below, is simply to rank the stations in the study on the basis of programming expenses as a percentage of gross revenues. This method leaves much to be desired, primarily because of the differences in methods of accounting and the lack of specificity in the figures reported, but this is the only information available to the Commission, and we feel it can be significant in a relative perspective. That is, the station that can be shown to be spending 47% of its gross revenues on programming is, we feel, doing a better job than the station spending just 25% of its revenues. The stations have been ranked, then, on the basis of that factor, although the table eliminates any reference to either the dollar figures or even the percentages involved. The station of the percentages involved.

Network Affiliates Ranked by the Ratio of Program Expenses/Gross Revenues

Rauk	Call letters	Net. aff.	Mkt. No.	Location
1	WABC	ABC		New York City
2	KGW	NBC		Portland
3	KING	NBC		Seattle-Tacoma
4	WAST	ABC	37	
5 6	KOVR KSL	ABC CBS	27	
7	WRC	NBC		Salt Lake City Washington, D.C.
ģ	WIIC	NBC	9	Pittsburgh
ğ	WMAL	ABC	10	Washington, D.C.
10	WSYR	NBC	43	
11	KUTY	NBC	50	Salt Lake City
12	KOIN	CBS	26	Portland
	KATU	ABC		Portland
14 15	WZZM WTAE	ABC ABC	41	Kalamazoo-Gr Rapids
16	WSM	NBC	9	Pittsburgh Nashville
i7	KABC	ABC	2	Los Angeles
is	WNYS	ABC	43	
19	KTV1	ABC	12	
20	WHAS	CBS	36	Lonisville
21	WXII	NBC	48	Gusb-High Pt-Win Sal
22	WSIX	ABC	30	Nashville
23 24	WLKY	ABC	36	Louisville
25	WJZ KWTV	ABC	19	Baltimore
26	WXYZ	CBS ABC	41 5	Oklahoma City Detroit
27	WCBS	CBS	ĭ	New York City
28	KOMO	ABC	16	
29	WDHO	ABC	45	Toledo
	KGO	ABG	8	San Francisco
31	WWL	CBS	31	New Orleans
32	WTEV	ABC		Providence
	WCPO WVUE	CBF ABC	20 31	Cincinnati New Orleans
	KNBC	NBC	31	Los Angeles
36	KMOX	CBS	12	St. Louis
37	WLWI	ABC		Indianapolis
38	KSAT	ABC	45	San Antonio
39	WTEN	CBS	37	Albany-Schenectady-T
40	KCPX	ABC		Salt Lake City
41 42	WITI KBTV	ABC ABC	21	Milwaukee
	WKYC	NBC	32 7	Denver Cleveland
44	WLWT	NBC	20	
	WPVI	ABC	-4	Philadelphia
46	WTVJ	CBS	18	
47	WSOC	NBC	35	Charlotte
48	KTAR	NBC	45	Phoenix

 $^{^{62}}$ That percentage was used, however, in the computer analysis to determine more accurately the stations' relative positions. See the more detailed discussion of the methodology in Appendix A.



 $Network\ A \textit{filiates}\ Ranked\ by\ the\ Ratio\ of\ Program\ Expenses/Gross\ Revenues-Cont.$

Rank	Call letters	Net. afl.	Mkt. No.	Location
49 50	WLAC WTOP	CBS CBS	30 10	Nashville Washlugton D.C.
51	WTVT WPLG	CBS CBS	24	Tampa-St. Petersburg
52 53	WPLG KOCO	ABC ABC	18 41	Miami Oklahoma City
54	WHEN	CBS	43	Syracuse New Orleans
55 56	WDSU WEWS	NBC ABC	31 7	Cleveland
57	KDKA	CBS NBC	9	Pittsburgh New York City
58 59	WNBC WNAC WLOS	ABC	6	Boston
60 61	WLOS	ABC CBS	40 28	Guville-Sptubg-Ashvi Columbus
62	WBNS KGTV	NBC	49	San Diego
63 64	WAPI WRTV	NBC NBC	38 14	Birmingham Indianapolis
65	WBBM KXTV	CBS	3 27	Chiengo Sacramento-Stockton
68 67	WOTY	CBS NBC	41	Kalamazoo-Gr Rabius
68	WLS KCRA WKY	ABC NBC	. 27	Chicago Sacramento-Stockton
69 70	WKY	NBC	41	Oklahoma City
71 79	KSTP WCCO	NBC CBS CBS NBC	13 13	Minnenpolis-St Paul Minnenpolis-St Paul
72 73	WCAU	CBS	4	Philadelphia
74 75	WMAQ KTVK WFMY WJW	ABC	3 45	Chicago Phoenix
76	WFMY	ABC CBS CBS	48 7	Gusb-High Pt-Win Sal Cleveland
77 78	WFLA	NBC	24	Tampa-St. Petersburg
79	WAGA	CBS CBS	17 25	Atlanta Buffalo
80 81	WBEN WGR	NBC	25	Butfalo
82 83	WISN	CBS	21 39	Milwankee Dayton
84	WLWD WAVY	NBC NBC	44	Norf-Newp News-Hamp
85 86	WFAA WAVE	ABC NBC	11 36	Dallas-Fort Worth Louisville
87	WHIO	CBS CBS	39	Dayton Los Angeles
88 89	KNXT WTMJ	NBC	21	Milwankee
90	KMBC	ABC	23 34	Kansas City Providence
$\frac{91}{92}$	WJAR WMC	NBC NBC NBC	29	Memphis
93 94	WOAI KPRC	NBC NBC	45 15	San Autonio Houston
95	WYEC	ABC	41	Norfolk-Newp News-Hamp Tampa-St. Petersburg
96 97	WLCY KCMO	ABC CBS	24 23	Kansas City
98	KMGII	CBS CBS	32	Denver
99 100	WQX1 KIRK	ABC ABC	17 15	Atlanta Houston
101	WBAL	NBC ABC	19 33	Baltimore Charleston-Huntington
102 103	WHTN KPIX	CBS CBS	8	Sau Francisco
104 105	WMAR WTVN	CBS ABC	19 28	Baltimore Columbus
106	WJBK	CBS	5	Detroit
107 108	WSPD KSD	NBC NBC	45 12	Toledo St. Louis
109	WKBW	ABC CBS	25 22	Buffalo
110 111	WTIC WHBQ	ABC	29	Hartford-New Haven Memphis
112	WWJ WPRI	NBC CBS	5 34	Detróit Providence
113 114	WREC	CBS	29	Memphis
115	WBAP WSB	NBC NBC	11 17	Dailas-Fort Worth Atlanta
116 117	WCKT WLWC	NBC	18	Miami
118 119	WLWC KOOL	NBC CBS	28 45	Columbus Phoenix
120	WBTV	CBS CBS	35	Charlotte
121 122	WSPA WTOL	CBS	40 45	Guville-Sptubg-Ashvi Toledo
123	KYW WTNII	NBC	4 22	Philadelphia Hartford-New Haven
124 125	WTNH KIRO	ABC CBS	16	Seattle-Tacoma
126	KMSP	ABC CBS	13 15	
127	KHOU	CDS	10	Marini

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Network Affiliates Ranked by the Ratio of Program Expenses/Gross Revenues-Cont.

Rank	Call letters	Net.	Mkt. No.	Location
128	KFMB	CBS	49	
129 130	WRGB WFBC	NBC NBC	37	Albany-Schenectady-T
131	WDAF	NBC	40 23	Guville-Sptubg-Ashvi Kansas City
132	KOA	NBC	32	
133	WKRC	ABC	20	
134	KENS	CBS	-15	San Antonio
135	WISH	CBS	14	Indianapolis
136	WHNB	NBC	22	Hartford-New Haven
137	WCCB	ABC	35	Charlotte
138	WBZ	NBC	_6	Boston
139	WSAZ	NBC	33	Charleston-Huntingto
140	WCHS	CBS	33	
141	KDFW	CBS	11	Dallas-Fort Worth
142	WKZO	CBS	41	Kalamazoo-Gr Rapids
143	WBMG	CBs	38	Birmingham
144	WBRC	ABC	38	Birmingham

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Form		CALL LETTER	s
	SCHEDULE 1. BROADCAST REVENU	ES	
LINE	CL ASS OF BROADCAST REVENUES	MAKE ENTRIES IN THIS COLUMN FIRST (omit cents)	USE THIS COLUMN FOR YOUR TOTAL- ING ONLY (omit cents) (c)
		s	S
1 2 3 4	A. REVENUES FROM THE SALE OF STATION TIME: (1) Network Sale of station time to networks: Sale of station time to major networks, ABC, CRS, MBS, NBC (before line or service charges)		
5	Sale of station time to other networks (before line or service charges)		
6 7	Total (lines 4 + 5). (2) Non-network (after trade and special discounts but before cash discounts to advertisers and sponsors, and before commissions to agencies, representatives and brokers).		
8	Sale of station time to national and regional advertisers or sponsors.		
9 10 11	Sale of station time to local advertisers at sponsors (4.44). Tatal (lines 8 + 5)		_
12	Total sale af station time (line's 5 + 10)	• • • • • • • • • • • • • • • • • • • •	
	STATION TIME (after deduction for trade discounts but before cash discounts and before commissions): (i) Revenues from separate charges made for programs, materials, facilities, and Services supplied to advertisers of supposeds in connection with sale of station time:		
13	(a) to national and regional advertisers or sponsors 149:391		
14 15	(b) to local advertisers or sponsors	_	
16	Total broadcast revenues, other than from time sales (lines 13 + 14 + 15)		
17 18	C. TOTAL BROADCAST REVENUES (lines 11 + 16)		
19	D. NET BROADCAST REVENUES (lines 17 minus line 18)		*
20	Report here the total value of trade outs and barter Ansactions. This value must also be included as sales in the appropriate lines above		
21	If this is a report for a bant AM-FM operation, indicate volow the amount, if any, of total broadcast revenues in line 19 which is applicable separately to the FM station:		
22	FM revenues from sale of station time (after discounts, commissions, etc.)		
23	The revenues from providing functional music or other special setvices.		
24 25	Other F11 revenues		
	*Revenue figure used in financial analysis		1





Form 324	1972	CALL LETTERS:
	SCHEDULE 2. BROADCAST FXI	PENSES

	SCHEDULE 2. BROADCAST EXPENS	ES	
LINE NO.	CLASS OF BROADCAST EXPENSES	MAKE ENTRIES IN THIS COL'UMN FIRST (omit cents)	YOUR TOTAL. ING ONL Y (omit cents)
⊢.–	(o)	(b)	(c)
1 2 3 ; 4	TECHNICAL EXPENSES: Technical payroll* All other technical expenses Total technical expenses	\$	\$
5 6 7 8 9 10 11 12 13 14	PROGRAM EXPENSES: Payroll* for exployees considered "falent" 187,640 Poyroll* for all other program employees 192,721 Bental and amortization of film and tape 192,401 Becords and transcriptions 117,241 Cost of outside news services 125,222 Payments to talent other than reported in line (6) 133,491 Music fiscase lees 141,481 Citier performance end program rights 142,891 All other program expenses 137,691 Total program expenses 137,691		**
16 17 18	SELLING EXPENSES: Selling payroll*		
20 21 22 23 24	GENERAL AND ADMINISTRATIVE EXPENSES: General and administrative poyroll*		
25	TOTAL BROADCAST EXPENSES (lines 4 + 15 + 19 + 24)		
Payre	oll includes, salaries, wages, bonuses and commissions.		

	SCHEDULE 3. PROADCAST INCOME	_
LINE NO.		AMOUNT (omit cents)
1	Broadcast revenues (from Schedule 1, line 15)	\$
2	Broadcast expenses (from Schedule 2, line 25)	
3	Broadcast operating income or (loss) (line 1 minus line 2)	
4	Total of any amounts included in line 2 at we which represent payments (salaries, commissions, management fees, rents, etc.) for services or materials supplied by the owners or stockholders, or any close relative of such persons or any affiliated company under common control (see page 3 of instructions).	
5	Note: If no such payments were made, check here	

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CHAPTER 2

Employment

I. INTRODUCTION

In June, 1969, the FCC issued formal rules forbidding employment discrimination by radio and television stations based upon race, color. national origin, or sex.1 The Commission's duty to issue such rules is rooted in the national policy against discrimination in employment, as embodied in Title VII of the 1964 Civil Rights Act.2 as well as the Communication Act's broad directive that all broadcast licensees serve the "public interest, convenience and necessity."

The public interest standard and the national policy take on added importance when the unique nature of broadcasting is considered. The broadcast licensee, as a "public trustee" given profitable, private use of an influential piece of public property, can only continue to be entrusted with that use if it lives up to the Commission's affirmative and enforceable public interest obligations, including obligations relating to employment.

To enable the FCC to monitor station compliance with its equal employment opportunities ruling, the broadcaster is required to submit two documents: (1) his station's equal employment opportunity plan, and (2) an employment report. The equal employment opportunity program is submitted as part of the applicant's license renewal form. The employment report (form 395), which records the number and position of workers by race and sex, is by far the more objective and significant of the two and must be submitted annually. It is data from this second document that is the basis for the employment rankings and statistics of our network affiliates study. (A sample of the form is included at the end of this chapter.)

The Commission has been collecting form 395 only since 1971. Nevertheless, it has become clear in that very short time that neither the Broadcast Bureau nor a majority of the Commissioners have any intention of improving the questionable employment practices this data has revealed in a large percentage of the licensees. There are two tough questions that must be answered before any gains can be made in the employment of minorities or women in broadcasting today. Neither has been treated seriously by the Commission. They are: (1) What are to be the standards for licensee compliance with the Commission rules (and the federal law) concerning equal employment opportunity? (2) What are to be the penalties for non-compliance?

The latter question should be easy enough to answer. Theoretically, the FCC penalties for non-compliance could range from temporary deferral of license renewal, pending further Commission inquity into



¹⁴⁷ C.F.R. § 73.680.
242 U.S.C. § 2000 e-2 (1964).
31 VI(b) of FCC Broadcast Renewal application form 303 calls for the applicant to out-Bae for the Commission his proposals for conforming his policies to the FCC rules recarding equal employment opportunities.
447 C.F.R. § 1.612.
45 See Report and Order in Matter of Petition for Rulemaking to Require Broadcast Licensees to Show Nondiscrimination in their Employment Practices, 23 FCC 2d 430 (1976).

the applicant's employment program or practices, to an outright denial of the application for renewal following a hearing. A penalty between deferral and denial might include subjecting the licensee to the forfeiture (fines) provisions of Section 503 of the Communications Act. All have their precedent in other areas of Commission regulation, and proper penalties could be readily determined once the

standards for compliance were set.

The Commission's derogation of its responsibility to answer the first question, therefore, is a far more serious one. Prodded perhaps by the presence of the first black Commissioner in the FCC's history (Commissioner Benjamin Hooks), the Commission finally decided last August to do "something" about the equal opportunity information received with the license renewal applications.6 But the majority was content merely to send letters to a small handful of licensees, "requesting additional information on the licensees' efforts to provide equal employment opportunity to minority persons and women." It seemed to me we should have come up with something more than that weakly-phrased missive, and I dissented. But even that letter was only sent to stations having cleven or more employees, in areas with five per cent or greater minority population, when the form 395's reported (1) a decline in minority employees from one year to the next, or (2) no minority employees in the past year, or (3) no women employees in the past year. Note how severely restrictive those standards are. For example, a television station with sixty employees, one of whom was black, would not get a letter of inquiry—so long as it did not experience a decline in minority employment.

There are other serious inconsistencies in this method of dealing with the problem. A station with sixty employees whose minority employment had declined from thirty to twenty eight, for example, would, under these guidelines, receive a letter despite its fine overall showing. A station with a serious deficiency (and decline) in female employment would not even be considered unless the station's area had a five per cent or greater minority employment, thus requiring enforcement of solutions to the former problem to rely on a completely

unrelated "threshold" criteria related to the latter.

Even within this restrictive (and illogical) "solution" to the equal employment problem, the Commission has failed to demonstrate any positive concern for effectively dealing with discrimination. Although the first of the letters were sent out in August, 1972, the responses from the licensees were in most cases still awaiting action by the Broadcast Bureau staff in mid-1973, and no further Commissioninitiated action has been taken with regard to even the most blatant offenders.8 "We're just kind of waiting around with the [broadcasters'] replies [to the FCC inquiries]," was the response of one Broad-





^a See my dissent in Letter to Keverend Everett C. Parker, FCC 72-438, 24 P & F Radio Reg. 2d 396, 398 (1972), a Commission decision handed down just two months before Commissioner Hooks' arrival. See also my extensive study of employment discrimination among stations in the Pennsylvania-Delaware renewal package, which may also have had some affect on the Commission majority, Equal Employment Opportunity Inquiry, 36 FCC 2d 515, 517 (1972).

⁵ Indeed, a number of the stations, after nothing but the passage of time, were simply renewed.

cast Bureau official to the query of a concerned citizen. "We don't really know what we could do about licensees who don't employ fairly anyway." 9 This attitude is taken despite the same official's earlier admission that any of the potential courses of action outlined above (hearing, denial of renewal, fine) could be easily initiated at any moment.

Thus, the Commission leaves itself open to the charge that it is quietly searching, not for an effective course of action that would begin to reverse the traditional patterns of discrimination in the broadcasting industry, but for some course of action that would mollify critics without adversely affecting its "business-as-usual" rubber stamping of renewals.10 That this is the Commission's true attitude is further evidenced by its "reassuring" statements to the effect that the data on form 395 annual reports is "chiefly" valuable to determine industry-wide employment trends, and that, in regard to individual stations, it is not to be suggested "that such data for any particular year would demonstrate the existence of discrimination of any station." 11

In this study of the network affiliates in the top 50 markets we take issue with that contention—that a case for discrimination cannot be based upon a reading of the annual employment data of an individual station. We also dispute the *implied* contention that discrimination in employment has no important relation to the service of a licensee in the "public interest, convenience or necessity."

We have not included our employment analysis in the overall station ranking found in chapter 1. We have omitted it, however, only because that ranking was designed to evaluate programming, not because we consider employment discrimination any less important than programming. Indeed, the argument could well be made that licensee discrimination against minorities or women, especially in those jobs with a greater degree of influence on programming creation and decisionmaking, is as directly related to the station's programming as any of the other factors on which we have been able to gather information. Be that as it may, we have chosen to treat employment separately from programming. (1) We believe that community groups other than those oriented specifically towards quality programming will be able more effectively to consider employment if the information is presented in this manner. (2) It is our intention that this chapter complement an excellent survey of all 609 commercial TV stations already conducted and published by the Office of Communication of the United Church of Christ in 1972.12



o Interview with an anonymous analyst in the Renewal Branch of the FCC Broadcast Bureau, March, 1973.

10 All the interested reader need do is compare the Commission's disposition of the WLBT renewal proceeding, Lamar Life Broadcasting Co., 14 FCC 2d 431 (1968), with the stinging reversal of the D.C. Circuit Court of Appeals, Office of Communications of the United Church of Christ v. FCC, 359 F. 2d 994 (1969); the Court outlined in detail the flagrant, long-standing discrimination of the licensee, in areas of programming as well as employment.

employment,

11 23 F.C.C. 2d 430, 431 (1970).

12 Jennings, Television Station Employment Practices: The Status of Minorities and Women, Office of Communication, United Church of Christ, November, 1972.

II. ANALYSIS OF MINORITY EMPLOYMENT

A. Total Employment

We have made the assumption that minority employment statistics for the top 50 markets can be compared and ranked most effectively and fairly to the broadcasters—by taking into consideration the percentage of minorities in the population of the Standard Metropolitan Statistical Areas (SMSA) of the stations involved. 43 For example, it would be less defensible, we felt, to compare the minority employment performance of a network affiliate in Washington, D.C. (with an SMSA minority population of 28.3%) with that of one in Minneapolis-St. Paul (with a minority population of just 3.7%) without accounting, somehow, for the differences between the minority employment pool of the two cities. Thus, we have ranked the licensees by relating their minority employment to the minority population in the SMSA. The result is a "factor" comparing two percentages. A station receiving a factor of 1.000 would be employing exactly the same percentage of minorities in the station as exist in the population of his area. The station ranked 26th, for example, WKYC, Cleveland, employs 17.62% minorities in an SMSA with a minority population of 17.6%, for a "factor" of 1.001. The top station in the ranking, WTEV. Providence, employs 8.33% minorities in an area with a 3.4% minority population, for a factor of 2.451. While this method of ranking does tend to favor stations in a region with a lower minority population, we would point out that a number of such stations, in markets like Salt Lake City and Minneapolis-St. Paul, nevertheless found themselves at the very bottom of our study.

It is our opinion that a licensee with a factor of less than 1.000 deserves, at a minimum, some further inquiry into its program of employment. It is rather appalling to note that some 82% of the stations in our study have total employment factors of less than 1.000, and more than 35% of them have factors of less than 0.500. Certainly the latter group deserves a more serious inquiry.



¹³ Our source for this information was the U.S. Bureau of the Cer-us, The precise figure we required, however, included Spanish-surnamed people among "minorities" in an SMSA and was nowhere printed in an official publication. We had to go directly to the Bureau in Washington for the information.

⁴² F.C.C. 2d

Network Affliates Ranked by Ratio of Percent Minorities Employed to Percent Minorities in SMSA

Courtes	raccon	2. 451	2.078	1 633	25.	90:1	97.	1.01	1 (48)	576		1 13	1.13	1.3%	1.365	1.351	1.340	1.323	1.321	1. 196	1. 177	1.15	701.		35	0.981	0.941	0.540	906.0	838	288	0.870	128.0	900	138 0	D.NH	0,840	0, 816
mployed	Percent	8.33%	10.39%	13 1.100	15. 17. 16. 17.0 17.0 18.0 18.0 18.0 18.0 18.0 18.0 18.0 18	15 0770	0.70	61	300	7017	380	6.35%	180	6.93	17, 20%	× 360	16,880;	16. 67%	8.98%	5.26%	6. 12%	7. E%	13. 11%	8.33%	17.63.77	5.10%	3.48%	9. 03%	10, 71%	15.54%	5.55% 5.55%	11.02%	S 2	10.100	10.10	8.860	6. 72%	16.32% 13.71%
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recite and T	rotation		Syrachse Providence	_		-	Doutland	_	•			٠. ٠	_	Svrwuse		Kalamazoo-Gr. Ranids		_	-	٦.					Cleveland		Minneapolis-St. Paul	Buffalo	Cincinnati	St. Louis	Fittsburgh	Columbus	Droud done	Choimati	Dayton	Toledo	Seattle-Tacoma	Detroit. Tampa-St. Petersburg.
Met		ಹ	3	5 "	32.0	3 ≊	3 %	38	3 55	: EX	3 =	37.	7	43	83	7	41	? §	٠		۶ą.	∓;	3 3 °	5. E	31-	. 56	13	SJ.	07	21	5.8	¥6 °	1 6	\$ 8	8	45	91	e 15
54	. !	ABC	ABC	San	San Nav	CAN	200	222	280	200	CES	ABC	SEC	NBC	NBC	NBC	ABC	ABC	CBS	CBS	ABC	ABC	CBS	DES.	N N N	CBS	CBS	NBC	ABC	CBS	ABC	SES	ABC	200	NEC	CBS	CBS	NBC
Dank Call Lateur	- 1																																					40 WJBK 41 WFLA



Federal Communications Commission Reports

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filiates Ranked by Ratio of Percent Minorities Employed to Percent Minorities in SMSA—Continued	notypoor I	TOTAL TOTAL	San Francisco Washington, D.C. Milwankee Phentx Phentx Phentx Indianapolis Gavelind Gavelind Gavelind Clicago Clicago Clicago Clicago Clicago Clicago Los Angeles Lindianapolis San Francisco Philadelphia Gaveling Los Angeles Philadelphia Gaivalle-Spinbg-Ashvi Gaivalle-Spinbg-Ashvi Kansas City Fansas City Fansas City Chicago Louisville Mashington, D.C Phoenix New York City Phoenix New York City Rashington, D.C New York City Rashington, D.C Andelphia Atlanta Sean Diego Atlanta S
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133		ABC	35	Charlotte	23.9	21	e i	8, 33	_
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3.5	WMC	NBC	· ₹1	Memphis	33.	: <u>S</u>	· 5.	10, 989	_
13.	•	SEN.	2	Gush-High Pt-Win Sal		k	-5	5.750	_
138		ZBC	37	Denver	16.80	æ	-	1.60	
35		CBS	31	New Orleans	35.6%	Ē	=	6. 17%	-
140		ABC	₹.	Tampa-St. Petersburg.	16, 80	2	373		
141		ABC	77	Norf-Newp News-Hamp	27.30	æ	40	6,41%	
142		ABC	\$	Toledo	10.5%	₹	_	% 17 6	_
4		OEZ.	33	Birmingham	30,0%	19		6.56%	
141		NBC	92	Salt Lake City.	9 10 10 10 10 10 10 10 10 10 10 10 10 10	'æ	_	1, 15%	
145		CBS	92	Salt Lake City	6, 19%	137		1, 730	
146		ABC	13	Minneapolis-St. Paul.	3.7	66	=	0,00	
147		CBS	#	Kalamazoo-Gr Rapids	6.1%	66	0	0.0	

42 F.C.C, 2d

B. High pay employment

With the factor developed in the previous section, it would be possible for a station to achieve a relatively high ranking and still employ most of its minorities in low paying, menial positions. Discrimination in filling the higher paying, more influential positions may be every bit as significant to the minority group member discriminated against. In Table 9, therefore, we rank the stations in our study based solely on the percentage of minorities employed in the top five job categories on the reporting form 395 (officials and managers, professionals, technicians, sales workers, and skilled craftsmen). We have not "corrected" the rankings in these categories for the total percentage of minorities in the SMSA because it is our belief that the "market" for most such employees is a national rather than local one.¹⁴

Network affiliates ranked by percent minorities employed in high pay positions

Rank	Call	Not.	Mkt.	Location	High pay	High Minorities	employed
	letters	atī.	No.		positions	Number	Percent
1	KABC	ABC	2	Los Angeles.	162	45	27.78%
2	KENS	CBS	45	San Antonio	.57	12	21, 05%
3	KGO	ABC	. 8	San Francisco	189 64	38 12	20, 11% 18, 75
4 5	KSAT KNBC	ABC NBC	45 2	San Autonio	174	29	16, 67%
5 6	WRC	NBC	10	Los Angeles	170	27	15 0007
7	WREC	CBS	29	Memphis	52	š	15, 38%
Ś	WLWC	NBO	$\frac{58}{28}$	Columbus	73	ıï	15, 07/3
9	WYUE	ABC	31	New Orleans	7.4	ii.	14. 86° c
10	WHBO	ABC	29	Memphis	61	9	14. 75%
11	WNBC	NBC	1	New York City	179	26	14. 53%
12	WTOP	CBS	10	Washington D.C.	111	16	14. 41%
13	KING	NBC	16	Seattle-Tacoma	112	16	14, 29%
14	M.L.l.1	CBS	18	Miami	127	18	14, 17%
15	KPIX	CBS	. 8	San Francisco	110	15	13.61%
16	WOAI	NBO	45	San Antonio Washington D.C.	60	8 17	13. 33 % 13. 28%
17	WMAL	ABC	ιο	Washington D.C.	128	26	12, 90%
18 19	WKYC WCBS	NBC CBS	7	Cleveland.	155 181	23	12,71%
20	WBMG	CBS	38	New York City	24	3	12.50%
21	WSB	NRC	17	BirminghamAtlanta	104	13	12.50%
22	wsix	ABC	30	Nashville.	58	.7	12.07
23	WLOS	ABC	40	Gnville-Sptubg-Ashvi	58	,	12,07%
24	WAGA	CBS	17	Atlanta	109	13	11. 93%
25	WCKF	NBC	18	Miami	102	$1\overline{2}$	11.76%
26	WLAI	ABC	4	Philadelphia	121	14	11, 57%
27	WMAQ	NBC	3	Chicago	236	27	11, 44%
28	WBAL	NBC	19	Baltimore	11-1	13	11. 40%
29	WYVN	ABC	28	Columbus	62	. 7	11.29%
30	WLS	ABC	3	Chicago	224	25	11. 16%
31	KNXT	CBS	.2	Los Angeles	253	28	11.07%
32	WIAR	CBS	44	Norf-Newn News-Hamp	82	97	10, 98% 10, 94%
33 34	WMC KRON	NBC	29	Memphis	64 16 5	18	10, 91%
35	KOOL	NBC CBS	8 45	San Francisco	83	10	10. 84%
36	KSOU	CBS	15	Phoenix	75	8	10. 67%
37	KIRK	ABC	15	Houston	75	š	10, 67%
38	WGHP	ABC	48	Gusb-High Pt-Win Sal	57	Ğ	10. 67% 10. 67% 10. 53%
39	WKRC	ABC	20	Cincinnati	57	6	10, 53% 10, 34%
40	WAVY	NBC	44	Norf-Newp News-Hamp	58	6	10.34%
41	KGTV	NBC	49		98	10	10,20%
42	KOCO	ABC	41	Okahoma City	59	ն	10, 20% 10, 17% 9, 76%
43	WIITO	CBS	39	Dayton	82	- 8	9.76%
44	KOVŘ	ABC	27	Sacramento-Stockton	83	. 8	9.04%
45	WABC	ABC	1	New York City	138	13	9.42% 9.09%
46	KXTV	CBS	27	Sacramento-Stockton	66	6	9.09%
47	wsoc	NBC	35	Charlotte	78	7	8, 97%

¹⁴ One need only scan the pages of the various organs of the trade press, such as Broadcasting magazine, TV-Radio Age, and so forth, to see that management personnel, on-camera talent, licensed technicians and engineers and other skilled production personnel form a finite national pool which advertises for employment (and are advertised for by the broadcasters) on a nationwide basis.



Network affiliates ranked by percent minorities employed in high pay positions—Continued

ank	Call	Net.	Mkt.	Location	High pay	High Minorities	pay eniployed
	letters	aff.	No.		positions	Number	Percent
48	WCAU WFBC	CBS	4	Philadelphia Gnville-Sptbg-Ashvi Houston Atlanta Cleveland Miami	56	5	8, 939
49	WFBC	NBC	40 15	Gnville-Sptbg-Ashvi	45 102	4 9	8. 89 ⁹ 8. 82 ⁹
50 51	KPRC	NBC ABC	17	Atlanta	80	7	8, 75
52	WQXI WJW	CBS	7	Cleveland	115	10	8.70
53	WPLG WFLA	ABC	18	Miami	105 82	9 7	8, 57 8, 54
54 55	WFLA	NBC NBC	24 5	Tampa-St. Petersburg Detroit Syracuse Charlotte	129	ıi	8, 54 8, 53
56	WNYS	ABC	43	Syrucuse	48	4 9	8. 33
57	WBTV	CBS CBS CBS	35 3	Charlotte	109 211	17	8, 20 8, 00
58 59	WBBM KFMB	CBS	49	Chicago Sm Diego Detroit New Orleans	87	7	8, 05 7, 97
60	WJBK	CBS	5	Detroit.	138	11	7.97
61	WWL WXYZ KDFW WNAC	CBS	31	New Orleans. Detroit. Detroit. Dallas-Fort Worth Boston. Albany Schenectady-T. Hartford-New Haven. Portland. Buffalo. Denver. Indianapolis. Gasb-High Pt-Win Sal. Birmingham. Phoenix. Sacramento-Stockton.	88 181	7 14	7, 95 7, 73
$\frac{62}{63}$	WXYZ	ABC CBS	5 11	Dallas-Fort Worth	105	8	7, 62
64	WNAC	ČBS	6	Boston.	132	10	7, 58
ห็อ	WAST	ABC	37	Albany Schenectady-T	53 54	4 4	7.55 7.41
66	WHNB	NBC NBC	22 26	Portland	96	7	7 90
67 68	KGW WGR	NBC	25	Buffalo	55	4	7.27
69	KBTV	ABC	32	Denver	. 83	- 6	7, 23 7, 25
70	WRTV	NBC	14	Indianapolis	97 70	7 5	7. 14
71 72	WEMY	CBS ABC	48 38	Birmingham	56	4	7, 14
73	WBRC KTVK	ABC	45	Phoenix	. 56	4	7, 14 7, 14 6, 05
74	KCRA	NBC	27	Sacramento-Stockton	101	7 9	6. 93 6. 87
$\frac{75}{76}$	WBZ	NBC CBS CBS	6 23	Sacramento-Stockton Boston Kansas City Providence Charleston-llun ingto Hartford-New Haven	59	4	6, 78
76 77	KCMO WPRI	CBS	34	Providence	59	4	6. 78
78	WSAZ	NBC	33	Charleston-llun ingto	. 59 119	4 8	6. 78 6. 72
79 80	WTIC	CBS NBC	22 9	Pittsburgh	120		6.67
81	WHC	NBC	21	Milwaukee	105	8 7	6. 6 6. 6
82	WTMJ KWTV	CBS	41	MilwaukeeOklahoma CityAlbany-Schenectady-TPittsburgh	. 60	4	6, 67 6, 56
83	WTEN	CBS	37 9	Albuny-Schenectady I	. 61 107	4 7	6, 5
84 85	KDKA	CBS CBS NBC	12	St. Louis	110	7	6, 36
86	KMOX WBAP	NBC	11	Dallas-Fort Worth	112	7 4	6, 2! 6, 2!
87	WISH	CBS	$\frac{14}{22}$	Indianapolis.	. 65 6	4	.1.
88 89	WTNH KMBC	ABC ABC	23	Kansas City	82	. 5	6, 10
90	WEWS	ABC	7	Cleveland	116	7	6.03
91	WEWS KTVI	ABC	12	St. Louis	. 83 100	5 6	6, 0; 6, 00
92 93	WMAR WKBW	CBS	19 25	Pittsburgh. St. Louis Dallas-Fort Worth Indianapolis liartford-New Haven. Kansas City Cleveland. St. Louis Baltimore Buffalo Baltinore Denyer	67	4	5, 97
94	WJZ	ABC ABC	19	Baltimore	86	5	5, 81
95	KMGH KYW	CBS	32	Denver	. 88 159	5 9	5, 68 5, 6 0
96 97	WFAA	NBC ABC	4 11	Dallas-Fort Worth	148	8	5, 41
98	WSYR	NBC NBC	43	Syrmuse	75	4	5. 33
99	KTAR KIRO	NBC	45	Phoenix	. 75 94	4 5	5. 30 5. 30
100 101	WLWT	CBS NBC	16 20	Baltinore. Denver. Philadelphia Dallas-Fort Worth Syrmuse Phoenix. Seattle-Tacoma. Cincianati Mashville Cotumbus. Charlotte	134	5 7	5, 3; 5, 2;
102	wsm -	NBC	30	Meshville	97	5	5. 15
103	WBNS	CBS	28	Columbus	. 98 90	5 1	5. 10 5. 00
104 105	WCCB WTAE	ABC ABC	35		103	5	4, 8
106	WBEN	CBS	25	Buffalo	103	5	4.8
107	KDA	NBC	3.3	Denver	- 66 67	3	4. 5. 4. 4
108 109	WSPD WHEN	NBC CBS	45 43	Syracuse	- 45	2	4, 4
110	WITT	ABC	21	Milwonkee	_ บอ	4	4. 4. 4. 2
111	WZZM	ABC	41	Kalamazoo-Gi Rapids	- 48 73	2 2	4. 1 4. 1
112		NBC NBC	48 30	Ginsp-High Pt-Win Sal	- 76 - 76	3	3, 9
113 114	WAVE WLAC	CBS	36	Nashville	76	š	3. 9.
115	WDAF	NBC	23	Kansas City	- 51 103	558324233324333	3.9
116	WCPO	CBS	20 20	Uncimati	_ 103	3	3. 8
117 118	KOIN WJAR	CBS NBC	34	Providence	78	š	3. 8 3. 8 3. 8 3. 8 3. 7
119	KATU	ABC	20	Portland	- 79		3,8
120	KOMO	ABC CBS	16 36		- 132 83	3	3,6
121	WHAS WOIV	NBC	4	Kalamazoo-Gr Rapids			3, 6

Network a filiates ranked by percent minorities employed in high pay positions—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	High pay	High Minorities	pny employed
	reters	ан.	NO.		positions	Number	Percent
123	WTEV	ABC	31	Providence		2	3,57%
124	KOPX	ABC	50	Salt Lake City	58	2	3,45%
125	WTOL	CBS	45	Toledo	59	2 2 2 3	3, 39%
126	WDSU	NBC	31	New Orleans	89	3	3,37%
127	WKY	NBC	41	Oklahoma City	90	3	3.33%
128	WTVT	CBS	24	Tampa-St. Petersburg	92	3	3.26%
129	WDHO	ABC	45	Toledo	33	1	3.03%
130 131	WLWD	ABC NBC	36	Louisville	37	1	2.70%
132	WAPI	NBC	39 38	Dayton Birmingham	75 40	2	2.67%
133	weils	CBS	33	Charleston-Iluntington.	40 44	į.	2,50% 2,27%
134	KŠD	NBC	12	St. Louis	94	2	2. 13%
135	WYFC	ABC	44	Norf-Newp News-Hamp	47	ī	2, 13%
136	WLCY	ABČ	24	Tampa-St. Petersburg	52	i	1.92%
137	WCCO	CBS	13	Minneapolis-St Paul	162	3	1.85%
138	KSTP	NBC	13	Minneapolis-St Paul	119	3 2	1,68%
139	WLWI	ABC	14	Indianapolis	66	ī	1.52%
140	WISN	CBS	21	Milwankee	78	ĭ	1. 28%
141	KSL	CBS	50	Salt Lake City	101	i	0.99%
142	WSPA	CBS	40	Guville-Sptnbg-Ashvi	45	0	0.0%
143	WRGB	NBC	37	Albany-Schenectady-T	61	0	0.0%
141	KUTV	NBC	50	Salt Lake City	62	0	0.0%
145	WILLN	ABC	33	Charleston-Huntington	36	0	0.0%
146	KMSP	ABC	13	Minneapolis-St Paul	48	Ō	0.0%
147	W.KZO	CBS	41	Kalamazoo-Gr Rapids	51	0	0.0%

III. ANALYSIS OF FEMALE EMPLOYMENT

Women comprised approximately 22.1% of the employees at the 147 stations in our study, but only 6.4% of the employees in the five high-paying categories discussed in the previous section. That tremendous disparity points up an urgent need for affirmative action programs designed to get more women into the high-paying, decisionmaking end of broadcasting. In Table 10, therefore, we rank the network affiliates on the percentage of women employed in those five categories.

Network Affiliates Ranked by Percent Women Employed in High Pay Positions

Rank	(*all letters	Net.	Mkt. No.	Location	High pay	High pay empl	
		un.	110.		positions	Number	Percent
1	WCA U	CBS	4	Philadelphia	56	14	25. 00%
2	WMAL	ABC	10	Washington D.C		21	16, 419
3	WTOP	CBS	10	Washington D.C.	111	15	13. 519
4	WLKY	ABC	36	Louisville	37	5	13. 519
5	KMBC	ABC	23	Kansas City	82	11	13. 419
6	KABC	ABC	2	Los Angeles	162	21	12, 969
7	WGHP	ABC	48	Gnsb-High Pt-Win Sal	57	7	12, 289
- 8	WLWI	ABC	14	Indianapolis	66	8	12.12
8	WSIX	ABC	30	Nashville	58	7	12, 079
10	KOMO	ABC	16	Seattle-Tacoma	132	15	11.36
11	WAST	ABC	37	Albany-Schenectady-T	53	6	11,329
12	Wi!TN	ABC	33	Charleston-Huntingto	36	4	11, 11
13	WCBS	CBS	1	New York City	181	20	11.05
1.4	WTVJ	CBS	18	Miani	1:27	14	11.020
15	WVUE	ABC	31	New Orleans	74	8	10.819
16	KTVK	ABC	45	Phoenix	56	6	10.719
17	WNBC	NBC	1	New York City	179	19	10.619
18	WXYZ	ABC	5	Detroit	181	19	10.50
19	WPLG	ABC	18	Miami	105	11	. J. 489
20	WTOL	CBS	45	Toledo	59	6	10. 179
21	WCCB	ABC	35	Charlotte	20	2	10.009
22	WIIC	NBC	9	Pittsburgh	120	12	10.009
23	WCXI	ABC	17	Atlanta.	80	8	10.009



Network Affiliates Ranked by Percent Women Employed in High Pay Positions—Continued

lank	Call	Net.	Mkt.	Location	High pay	High pay emple	/ women oyed
	letters	aff.	No.		positions ·	Number	Percent
24	WBZ	NBC	G	Boston	131	13	9, 92
25 26	WLS	ABC NBC	3 48	Chicago	224	22	9, 02 9, 82 9, 59
27	WLWC	NBC	28	Gusb-High Pt-Win Sal. Columbus.	73 73	7	9, 59 9, 59
28	WISH	CBS	14	Indianapolis, Minneapolis-St Paul. Sau Diego Toledo. St. Louis.	64	ti	9, 35
29 30	квиг квиг	CBS CBS	13 49	Minneapolis-St Paul.	162	15	9, 26 9, 20
31	WOHO	ABC	45	Toledo	87 33	8	9, 00
32	Knox	CBS	12	St. Louis	1.00	10	9, 00
33 34	WBBM	CBS ABC	3	Chicago	211 189	19	9.00
35	KGO KING	NBC	16	Chicago. San Francisco. Sentile-Tsucisco. Sentile-Tsucisco. Graville-Spung-Ashvi. Dallas-Fort Worth	112	17 10	8.90 8.98
36	WFBC	NBC	-10	Gnyille-Sptnbg-Ashvi	45	4	8, 89
37 38	WFAA	ABC NBC	11	Dallas-Fort Worth	148 174	13	8, 78 8, 6;
39	KNBC WTAR	CBS	44	Los Angeles Norf-Newp News-Hump Norf-Newp News-Hump	82	15 7	8. 54
40	WVEC	ABC	44	Norf-Newp News-Hamp	4.5	4	8, 51
-11 -42	WMAO	NBC CBS	3 22	ROTENEW P. NEWSTIAND. Chicago. Hartford-New Haven Minneapolis-St Paul. Indianapolis Columbus Columbus Mianui. San Antonio	236 119	20	8, 47
13	WTIC KMSP	ABC	13	Minneapolis-St Paul	48	10 4	8. 40 8. 33
44	WRTV	NBC	14	Indianapolis.	97	8	8, 28
45 46	WBNS WTVN	CBS	28 28	Columbus	98 62	ន្ទ	8, 10
47	WCKT	ABC NBC	18	Miami	102	5 8	8. 00 7. 8-
48	KSAT	ABC	45	San Antonio Dallas-Fort Worth Sacramento-Stockton Philadelphia Charlotte		š	7. 8
49 50	KDFW KXTV	CBS CBS	11 27	Dallas-Fort Worth	105	5 8 5	7.69
51	WPYI	ABC	4	Philadelphia	66 121	9	7. 50 7. 4-
52	WPTV	CBS	35	Charlotte San Francisco Nashville Birmingham	109	S	7.3.
$\frac{53}{54}$	KPIX	CBS NBC	8 30	San Francisco	110	7	7.9
55 55	WSM WBRC	ABC	38	Birminglum	97 56	4	7. 2 7. 1
56	WBAL	NBC	19	Baltimore	114	8	7. 0.
57	WJZ WAVY	ABC NBC	19	Baltimore Baltimore Norf-Newp News-Hamp	86	6	6. 93
58 59	WLOS	ABC	4 4 J	Gnville-Sptubg-Ashvi	58 58	4	6. 90 6. 90
60	wells	CBS	33	Charleston-Huntingto	44	3	6.89
61	KWTV KTAR	CBS	41	Charleston-Huntingto Oklahoma City	60	-1	6, 6
62 63	KTAR	NBC NBC	45 8	PhoenixSan Francisco	75 1 6 5	5 11	6. 6 6. 6
til	WHEN	CBS	43	Syractise. New York City. Washington, D.C. Cleveland. Portland Milwaukee. Philadelphia. Douwer.	45	3	6.67
65	WABC	ABC	1	New York City	138	9	6, 5:
66 67	WRC WKYC	NBC NBC	10	Cleveland D.C	170 155	11 10	6, 47 6, 45
68	KATŬ WITI	ABC	26	Portland	79	5	6. 33
69	WITI	ABC NBC	2]	Milwaukee	95	0	6. 3:
70 71	KYW KOA	NBC	4 32	Danver	159 66	10 4	6, 29 6, 0
$7\overline{2}$	KNXT KSTP	CBS	2	Los Angeles	253	15	5. 93
72 73 74 75	KSTP WSB	NBC NBC	13	Denver Los Augeles Minneapolis-St. Paul Atlanta Gusb-Uligh Pt-Win Sal Mittyankee	119	7	5. 88
75	WEMY	CBS	17 48	Gush-High Dr-Win Sol	104 70	ti 1	5, 77 5, 71
76 77	WTMJ WDSU	NBC	21	Milwaukee.	105	6	5. 7
77	WDSU .	NBC	31	Allanta Gnsb-High Pt-Win Sal Milwankee New Orleans Hartford-New Haven Buffalo Providence Dayton Houseon St. Louis San Antonio Nashville Chreimati Concinnatt Portland Milwankee Providence San Antonio Nashville Chreimati Cincinnatt Portland Portland Milwankee Providence San Antonio Pittsburgh Salt Lake City Denver Memphis Albany-Schenectady-T Denver New Orleans Dullas-Fort Worth	89	5 3	5. 6:
78 79	WHNB WGR	NBC NBC	22 25	Ruffalo	54 55	3	5, 50 5, 45
80	WTEV WLWD	ABC	34	Providence	56	3 3	5, 36
81 82	WLWD KHOU	NBC CBS	39	Dayton	75	4	5. 33
83	KSD	NBC	15 12	St. Lawis	75 94	4 5	5, 33 5, 33
84	KENS WLAC	CBS CBS	45	San Antonio	57	3	5, 26
85 86	WLAC WKRC	CBS ABC	30 20	Nashville	76	4	5, 20
87	WLWT.	NBC	20	Cincinnati	57 1 3 4	$\frac{3}{7}$	5, 20 5, 22
88	KGW KOIN	NBC	26	Portland	96	5	5, 21
89 90	KOIN WISN	CBS CBS	26 21	Portland	78 78	1	5. 13
91	WPRI	CBS	34	Providence.	78 59	4 3	5. 13 5. 08
92	IAOW	NBC	45	San Antonio	60	3	5.00
9 3 9 4	WTAE KUTV	AB C NBC	9 50	Pittsburgh	103	5	4.85
95	KBTV	ABC	32	Denver-	62 83	3 3 5 3 4	4, 84 4, 82
96	WMC	NBC	29	Memphis.	64	3 3	4, 69
97 98	WRGB KMGH	NBC CBS	37 32	Albany-Schenectady-T	64 88	3 4	4. 69
99	WWL	CBS NBC	32 31	New Orleans	88 88	4	4, 55 4, 55
100	WBAP	NRC	ĭi	Dallas-Fort Worth	112	5	4, 46





Network Affiliates Ranked by Percent Women Employed in High Pay Positions-Continued

Rank	Call	Ngt.	Mkt.	Location	High pay	High pa	y women oyed
	letters	atī.	No.		positions ·	Number	Percent
101	WSPA	CBS	10	Gnville-Sptubg-Ashvi	45	2	4. 442
102	WNYS	ABC	43	Syracust	48	2 2 1	4. 179
103	WBMG	CBS	39	Barningh.vu.	24		4. 179
101	KGTV	NBC	49		98	4	1,080
105 106	WMAR KTRK	CBS ABC	19 15	Baltimore	100 75	4 3	4, 00° 4, 0 0 °
107	KPRC	NBC	15 15	Houston	102	3 4	3, 929
108	wcro	CBS	20	Cincinnati.	103	4	3, 889
109	wwi C	NBC	- 5	Detroit	129	5	3, 88
110	wsoc	NBC	35	Charlotte.	78	á	3.859
iii	WREC	CBS	29	Memphis	52	ž	3. 85
112	WNAC	CBS	- 6	Boston	132	2 5	3, 79
113	WFLA	NEC	24	Tampa-St. Petersburg	82	3	3, 66
114	WIHO	CBS	39	Daylan	82	3	3.66
115	KOOL	CBS	45	Phoenix	83	3	3. 61
116	KCPX	ABC	50	Salt Lake City	58	2	3, 45 3, 39
117	KOCO	ABC	41	Oklahoma City	59	3 2 2 3	3, 39
118	WKY	NBC	41	Oklahoma City	90	3	3. 33
119	WHEQ	ABC	29	Momphis	61	2	3. 28
	WTEN	CBS	37	Albany-Schenectady-T	61	2 2 3	3. 28
121	WTV-T	CBS	21	Tampa-St. Petersburg	92 14	3	3, 26
122 123	KIRO WKBW	CBS ABC	16 25	Senttle-Tacoma	67	3 2 3 3 3	3. 19 2. 99
121	KCRA	NBC	23 27	BuffaloSacramento-Stockton	101	5	2. 97
125	KOKA	CBS	9	Pittsburgh	107	3	2.80
120	WAGA	ČBŠ	17	Atlanta	100	3	2. 75
127	WAVE	NBC	36	Louisville	76	2	2.63
128	WJW	CBS	7	Cleveland	115	ā	2,61
120	WAPI	NBC	38	Birmingham	40	ĭ	2, 50
130	WHAS	CBS	30	Louisville.	83		2.41
131	KOVR	ABC	27	Sacramento-Stockton	83	2 2 3	2,41
132	WJBK	cbs	. 5	Detroit	138		2, 17
133	WXXM	ABC	41	Kalamazoo Gr Rapids	48	I	2, 08
134	WKZO	CBS	41	Kalamazoo-Gr Rapids	51	1	1.96
135	WDAF	NBC	23	Kunsas City	51	1	1,96
136	WBEN	CBS	25	Buffalo	103	2	1, 94
137	WLCY	ABC	21	Tampa-St. Petersburg	52	1	1. 92
138	WEWS	ABC	7	ClevelandCharleston-Huntingto	116 59	2 1	1. 72 1. 69
139 140	WSAZ KCMO	NBC CBS	33 23	Kansas City	50 50	i	1.69
141	WINH	ABC	23	Hartford-New Haven	65	i	1. 54
141	WSP1)	NBC	45	Toledo	67	í	1. 49
113	WSYR	NBC	43	Syracuse	75	i	1.33
144	WJAR	NBC	31	Providence	78	i	1, 28
115	WOTY	NBC	41	Kalamuzoo-Gr Rapids	83	î	1. 20
146	KTVI	ABC	12	St. Louis.	83	î	1. 20
147	KS1.	CBS	50	Salt Lake City	101	Õ	0,0

IV. REMEDIES FOR CLAIMS OF EMPLOYMENT DISCRIMINATION

Claims of employment discrimination against any television station may be filed with both the FCC and the Equal Employment Opportunity Commission (EEOC).

The claim can be filed with the FCC by any individual or interested community group if there is reason to believe that an employee has been discriminated against on the basis of race, color, national origin, or sex. Any claim of discrimination filed with the FCC should allege—and demonstrate to the extent possible—that the breadcaster is in and demonstrate, to the extent possible—that the broadcaster is in violation of his public interest responsibility to engage in fair employment practices, and that he has failed to comply with the FCC's equal employment rules. The FCC's action on a discrimination claim it considers legitimate will be geared toward bringing the broadcaster



¹⁵ 47 C.F.R. § 73.680.

into compliance with those rules, and a complaint before the FCC is thus brought on behalf of the Commission rather than the individual or

group against whom the discrimination is alleged.

If an employee or group merely wishes to bring a claim of discrimination to the attention of the FCC, without further pursuing the matter, it may write a letter of complaint to the FCC, stating the particulars of the claim against the station. The FCC will review the complate in much the same manner as it might review a complaint based on a violation of the fairness doctrine or another type of programming violation and may request a response from the broadcaster. At the very least, the complaint is placed in the station's complaint file for review when its license comes up for renewal. If the complaints division finds that the complaint at issue is significant enough, it will forward the

complaint to the renewal branch at the appropriate time.16

A fuller remedy at the FCC might be pursued in the form of a petition to deny the station's license renewal.17 The petition may assert discrimination against particular employees or it may cite a general trend or pattern of employment discrimination, both of which are a violation of the FCC's equal employment rules. The petition to deny provides a remedy separate from the Commission's independent inquiry into a complaint about the station's equal employment practices. It requires the Commission to confront the issue directly, and is therefore somewhat more likely to result in further inquiry by the Commission, a fine under Section 503 of the Communications Act, 18 or the outright denial of renewal of the broadcaster's license; at the very least, the issues involved will be given a fuller airing than they might receive if the complaint merely takes the form of a letter of information to the FCC.

Unlike a claim of employment discrimination filed at the FCC, a charge of discrimination filed with the EEOC is aimed at providing relief to the individual employee who feels he has been discriminated against. The following is but an abbreviated description of the process to be followed at the EEOC. More information can be acquired by writing or calling:

U.S. Equal Employment Opportunity Commission 1800 G Street, N.W.

Washington, D.C. 20506

District or Regional Offices of the EEOC

(listed in local telephone directories under U.S. Government) Title VII of the 1964 Civil Rights Act, which created the EEOC forbids discrimination in hiring, upgrading and all other conditions of employment, where the discrimination is based upon race, color, religion, sex or national origin. 19 Title VII, as amended, covers all employers with 15 or more employees, so all the television stations in this



¹⁶ Unfortunately, time and the renewal process have proven that what citizens would consider significant and what the FCC would consider significant are often leagues apart in areas like employment.

17 See the procedures described in greater detail in Chapter 4 of this Report.

18 47 U.S.C. § 503(b) (1) provides for a forfeiture of up to \$1000 per violation, up to a limit of \$10,000, against any licensee who "willfully or repeatedly fails to observe any of the provisions of this Act or any rule or regulation of the Commission. . ."

19 42 U.S.C. § 2000 e-2 (1964).

⁴² F.C.C. 2d

survey (and all other television stations as well) should be required to

comply with its provisions.

A person who believes that he or she is a victim of discrimination by a broadcast employer may file a complaint with the EEOC at the above address. A complaint may also be filed by an individual or a group on behalf of any individual who may have suffered discrimination.

An individual who feels he or she cannot file a charge because of a need to remain anonymous may write one of the EEOC's five Commissioners in Washington, D.C., requesting the filing of a Commissioner's Charge, and setting forth the facts which warrant the filing of such a charge. The individual Commissioner may, at his or her discretion, proceed to file a charge, permitting the complaint to remain anonymous.

It is important that an individual file the charge as soon as possible after the discrimination takes place. In most cases the charge must be filed within 180 days of the discrimination complained of if the EEOC

is to have jurisdiction of the matter.

When the EEOC receives the charge, a representative reviews the facts and contacts the complainant. If the charge is one which can be handled by the EEOC, an investigator gathers all the facts from the complainant and from the parties charged with discrimination. The EEOC is required by law to furnish a copy of the charge to the parties charged with discrimination.

If the EEOC does not find that the facts support the complainant's charge, the complainant and the parties charged with discrimination

are notified that the charge has been dismissed.

If the EEOC finds reasonable cause to believe that the individual has been discriminated against, it then attempts to conciliate and reach an agreement satisfactory to all parties involved. Before the passage of the Equal Employment Opportunity Act of 1972, the EEOC was limited to this process of conciliation in seeking a resolution of the charge. Now, if the EEOC cannot reach a settlement agreeable to all parties, the Commission may go to a United States District Court to obtain an order prohibiting the discrimination.²⁰

The person filing the complaint is also entitled to request notification of his or her own right to file a suit if the EEOC cannot reach a settlement or if the EEOC does not take the case to court within 180 days

after the complaint is filed.

In some instances, however, the EEOC may not act directly on the charge until state remedies are sought. If the individual bringing the charge lives in a state or locality which enforces its own fair imployment practices law, the EEOC must initially send the case to the state or local agency for investigation and notify the individual that it has done so. After a minimum of 60 days have passed, the EEOC automatically reactivates the charge, unless it has already been settled to the satisfaction of the individual bringing the charge by the state or local agency.

Finally, an individual charging discrimination should remember that it is illegal for anyone to penalize or retaliate against the individual in any way. In the event any attempt is made to penalize or retaliate against a person in any way for filing a charge with the

EEOC, the EEOC should be notified immediately.



²⁰ ____ U.S.C. ___ (1972 Supp. i.

For further information about this avenue of relief, you should acquire, in addition to the United Church of Christ materials described in Chapter 4, the EEOC pamphlets Facts about Title VII of the Civil Rights Act of 1964 and Toward Job Equality for Women, from the EEOC's Washington office.

V. NATIONAL EMPLOYMENT ANALYSIS

A. Total Employment

The 147 television stations included in this study, the major network affiliates in the nation's top 50 television markets, reported 17.641 full-time employees in 1971 and 17.737 in 1972, an increase of 96, or 0.5%. Employment of minority group employees among full-time employees at the 147 stations was 1.759 (10.0%) in 1971 and 2.043 (11.5%) in 1972. Women were employed in 3.893 of the full-time positions (22.1%) in 1971 and 3.926 (22.1%) in 1972.

Table 11.—Total Full-time Employment—147 Stations—1972

Total employees.	17,641 (100%)	17,737 (100%)	十284 (十16,1%)
Minority employees.	1,759 (10.0%)	2,043 (11,5%)	
Women employees.	3,893 (22.1%)	3,926 (22,1%)	

Of the 147 stations, the following 19 reported fewer than five minority employees:

Table 12.—Fewer Than Five Minority Employees—1972

Call letters	Channel #	Location	Market #	Number of minority employees
KSTP		Minneapolis/St. Paul	13	
KMSP	9	Minneapolis/St. Paul Minneapolis/St. Paul	13	
WISN	12	Milwaukee.	21	
WLCY	10	Milwaukee	24	
KOA	4	Denver	32	
WIITN	13	Charleston/Huntington	33	
wells	. 8	Charleston/Huntington	33	
WJAR	10	Providence	34	
WCCB	18	Charlotte	35	
WLKY	32	Louisville	36	
WAST	13	Albany/Schenectady/Troy.	37	
WTEN WRGB	10	Albany/Schenectady/Troy	37 37	
WAI ⁱ I	6 13	Albany/Schenectady/Troy	38	
WKZO	3	Birmingham	41	
wDHo	24	Grand Rapids/KalamazooToledo	45	,
KCPX	4	Toledo_ Salt Lake City	50	
KUTV	2	Salt Lake City	50	
KŠL '	5	Salt Lake City.	50	

B. High Pay Positions

Of the nine job positions in the annual employment report, five have substantially higher pay scales than the rest. They are: officials and managers, professionals, technicians, sales workers, and craftsmen. In 1972, the 147 stations reported 13,448 full-time workers in the upper five job categories. This represents about 75.8% of all the full-time employees at the 147 stations.



Minority employees comprised 9.2% (1,241 jobs) of the stations' full-time positions in the upper five job categories in 1972 (compared with 11.5% of the total station work force), and women held 866 jobs, comprising 6.4% (compared with 22.1% of the total station work force). In short, comparing the differential between high pay and total jobs, women are *more* discriminated against by broadcasters within their organizations than minorities.

Table 13.—Total Minorities and Women in High Pay Positions—1972

	1972 number	Percentage
Total full-time	13,448 1,241 866	100% 9.2% 6.4%

Of the 147 stations, the following 16 (10.9%) reported employing one or no minorities in the upper five job categories in 1972:

Table 14a.—Stations Employing 0 or 1 Minorities in High Pay Positions—1972

Call ltrs.	Location	Ch.#	Mkt.#	Total high-pay employees	Minority high-pay eniployees
WKZO KMSP KSL KUTV WRGB WDHO WISN WLCY WVEC WAPI WLKY WCHS WSPA WCCB	Grand Rapids/Kalamazoo Minneapolis/St. Pani Salt Lake City Salt Lake City Salt Lake City Albany/Schenectady/Troy Toledo Milwankee Tampa/St. Petersburg Norfok/Newport News Birmingham Louisville Charleston/Huntington Charleston/Huntington Greenville/Spinburg/Asheville Charlotte Indianapolis	3 9 5 26 24 10 13 13 32 8 13 7 18	41 13 50 50 37 45 21 24 44 38 36 33 33 40 35	51 48 101 62 64 33 78 52 47 52 37 44 36 45 20 68	0 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1

Of the 147 stations, the following 17 (11.6%) reported employing one or no women in the upper five job categories in 1972:

Table 14-b.—Stations Employing 0 or 1 Women in High Pay Positions—1972

Call ltrs.	Location	Ch. #	Mkt.#	Total high-pay employees	Minority high-pay employees
KSL	Salt Lake City	5	50	101	. 0
WOTV	Grand Rapids/Kalamazoo	8	41	83	1
KTVI	St. Louis	2	12	83	. 1
WJAR	Providence	10	34	83 78	î
WSPD	Toledo	13	45	67	1
WTNH	Hartford/New Haven.	8	22.	65	1
KCMO	Kansas City.	5	23	59	1
WSAZ	Charleston/Huntington	. 3	33	59	Ī
WLCY	Tampa/St. Petersburg.	10	24	52	1
WKZO	Grand Rapids/Kalamazoo	3	41	51	1
WDAF	Kansas City	. 4	23	51	ï
WSYR	Syracuse	ã	43	75	ī.
WZZM	Grand Rapids/Kalamazoo	. 13	41	48	ï
LUTV	Salt Lake City			62	ī
WREC	Meniphis	i. 13	29	52	ī
WAPI	Birninghan	13	38	40	ī
WBMG	Birmingham	42	38	24	
2211 (1	444 111119114111	72	• • • • • • • • • • • • • • • • • • • •	157	



It should be especially noted that there are double offenders among the ranks of these, the most egregious of high-pay discriminators. Stations KSL, Salt Lake City, KUTV, Salt Lake City, WLCY, Tampa-St. Petersburg, WKZO, Grand Rapids-Kalamazoo and WAPI, Birmingham report a combined total of some 306 high-pay positions, but employ a total of just three minorities and four women in those positions.

C. Increase or decrease of minority and female employment from 1971 to 1972

100 stations (68%) reported an increase in the number of fill-time minority group employees in 1972 over 1971; 47 (32%) reported a decrease or remained the same. 67 stations (46%) reported an increase in the number of full-time women employees in 1972 over 1971; 80 (54%) reported a decrease or remained the same. Once again, by this measure, we see that more efforts are being made to improve the employment picture for minorities than for women.

The following 64 stations reported decreases in employment of

minorities, or women, or both:

Table 15.—Stations Showing Decrease in Employment of Minorities or Women—

	1072		_	
Call ltrs.	Location	Ch.#	Mkt.#	M=minorities W=women
WCBS	New York City	2	1	w
KNXT	Los Angeles	$\bar{2}$	ž	w
WPVI	Philadelphia	6	4	W
WCAU	Philadelphia	10	4	W
WJBK	Detroit	2	5	M, W
WWJ	Detroit	4	5	w'
WNAC	Boston	7	6	M. W
WJW	Cleveland	8	7	w'
WRC	Washington, D.C.	4	10	W
WMAL	Washington, D.C.	7	10	W
WBAP	Dallas/ift, Worth	5	11	W
KMOX	St. Louis	4	12	w
KTVI	St. Louis	2	12	W
WCCO	Minneapolis/St. Paul	4	13	M
KSTP	Minneapolis/St. Paul.	5	13	M, W
KMSP	Minneapolis/St. Paul	. 9	13	M
WRTV	Indianapolis	6	14	M, W
KTRK	Houston	13	15	w ·
KOMO	Seattle/Tacoma	4	16	W
KIRO	Seattle/Tacoma	7	16	W
WAGA	Atlanta	5	17	M, W
WKRC	Cincinnati	12	20	M, W
WCLO	Cincinnati	9	20	W.
WTMJ	Milwaukee	4	21	M, W
WITI	Milwaukee	6	21	W'
WINH	Hartford/New Haven	8	22	M, W
WHNB	Hartford/New Haven.	3 0	22	W ·
WDAF	Kansas City.	4	23	W _.
KMBC	Kansas City	9	23	M
KCMO	Kansas City	5	23	W
WLCY	Tampa/St. Petersburg	10	24	W
WFLA	Tampa/St. Petersburg	8	24	W
WGR	Buffalo.	2	25	W
KOIN	Portland	6	26	W
WBNS	Columbus	10	28 28	M, W
WTVN	Columbus	6	28	w ·
WLWC	Columbus	4	28	W
WSM	Nashville	4	30	M
WWL	New Orleans	4	31	W
KOA	Denver	4	32	M
KMBH	Denver	7	32	М
KBTV	Denver	9	32	M, W
WPRI	Providence	12	34	W'

67

Table 15 .- Stations Showing Decrease in Employment of Minorities-Continued

Call ltrs.	Location	Ch. #	Mkt.#	M=minorities W=women
KSL WCCB	Salt Lake City		5 18	50 M, W 35 M 36 M, W
WHAS WLKY	Louisville		32	36 W
WAVE WAPI	Louisville Birmingham		3 13	36 W 38 M
WIIIO	Dayton		7	39 W
WŁOS KOCO	Greenville/Spartanburg/Asheville Oklahoma City		13 5	40 W 41 W
WKY	Oklahoma City		1	41 W
WZZM	Grand Rapids/Kalamazoo Grand Rapids/Kalamazoo		13 8	41 M, W 41 M, W
WVEC	Norfolk/Newport News		13 10	44 M 45 W
KTVK	Phoenix		3	45 M
WOAL	San Antonio Toledo		4 11	45 M 45 W
WDITO	Toledo		24	45 M. W
WSPD WFMY	Toledo. Greensboro/Winston Salem/High Point		13 2	45 W 48 W
KUTV	Salt Lake City.		$\tilde{2}$	50 M, W

²¹ It should be noted, however, that certain of these stations are relatively speaking among the very best in our employment rankings. WCAU, for example, ranks Number 1 in employment of women in high pay positions, even though it experienced a decline.



Form 395				1973 Annual Employment Report								
SECTION IV - FULL -TI	ME PAID EM	PLOYEES (ar	plicable to a	Il responde	n(a)							
	ALI	LEMPLOYER	s²	MINORITY GROUP EMPLOYEES								
				MALE					FEMALE			
JOR CATEGORIES ¹	Total (Col. 2+3)	Male (2)	Femule (3)	Negro (4)	Oriental (5)	American Indian3		Negro (8)	Oriental	American Indian (10)	Spanish Sumamed American	
						1						
Officials and managers .									ļ	ļ		
Professionals								 				
Techniciers											····•	
Sales workers											·····	
Office and cirrical									ļ	ļ	·····	
Craftsmen (Skilled) Operatives (Semi-skilled)		1		1					ļ.	1		
Laborera (Unskilled)	l	i		l .	1				ļ.	•		
Service workers									ļ			
TOTAL		 		<u> </u>					ļ	_	 	

Refer to Instructions for explanation of all title functions.

2Include "Minority Group Employees" and others. Ses instruction 6.

3In Alasks, include Eskimos and Alcuts with "American Indian."

			_	
SECTION V . PART-TI	ME PAID EMPLOYE	ES (applicable to all resp.	onden(s)	
	ALL EM	PLOYEES ²	MINORITY GR	OUP EMPLOYEES
			WALE	SENAL E

	_ AL	LEMPLOYE	E2	1		mino	KIII OKO		OILLI			
	Total (Col. 2*3) Male				MALE FEMAL					MALE	LE	
JOB CATEGORIES ¹			Famale (3)	Negro	Oriente)	American Indian3	Spenish Surnamed American (7)	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ortental (9)	American Indian (10)	Spenish Sumemed American (11)	
Officials and managers .	ļ		ļ	ļ	ļ							
Professicasis				ļ							······•	
Technicians				ļ	ļ		ļ					
Seirs Workers				ļ		·	ļ					
Office and clerical	ļ	ļ			ļ	ļ			ļ		····	
Craftamen (Skilled) Oppgalives					ļ	ļ						
(Semi-skilled)						ļ						
Laborers (Unskilled)		ļ		ļ		ļ						
Sarvica Workers		<u></u>	<u></u>	ļ <u>,</u>					ļ			
TOTAL	L			<u> </u>	L							
Total employment from		1		l			[1			

1 Refer to instructions for explanation of all little functions.

2 Include "Minorily Group Employees" and others. See Instru. Uon 6.

³In Aleska, include Eaklmos and Alauls with "American Indian,

Chapter 3

PATTERNS OF OWNERSHIP

The question of who should (or should not) own the facilities and control the programming of radio and television stations has been at the very heart of broadcasting since the decision was first made to regulate the use of the public airwaves by licensing them for private profit.



¹ See Johnson and Hoak, "Media Concentration: Some Observations on the United States' Experience," 56 Iowa L. Rev. 267 (1970).

⁴² F.C.C. 2d

For, while the allocation of frequencies to local rather than national broadcast service committed an almost wastefully-large chunk of the spectrum to broadcasting, there have always been fewer desirable frequencies available than parties requesting the opportunity to exploit them. No less true today is Justice Frankfurter's 1943 dictum that broadcasting must be subject to governmental regulation because "unlike other modes of expression, radio inherently is not available to all. . . . Because it cannot be used by all, some who wish to use it must be denied. . . . "2

The concentration of broadcast outlets in the hands of a few wealthy individuals or corporations would seem to be inimical to the manner of regulation contemplated in the Communications Act of 1934. Not only would those few use up the opportunities of many others (and particularly minority groups who have been almost completely shut out of station ownership), they would provide the basis for an extremely unhealthy situation in which the "voices" utilizing the spectrum would be expressive of far fewer viewpoints than Congress originally in-

The Commission has always waxed schizophrenic in the promulgation and enforcement of rules and policies designed to alleviate the problems of media control. Diversification of ownership has always been recognized as a valid means to the goal of diversity of "voices," of viewpoints available to the public,3 but there has also existed considerable confusion regarding the achievement of that goal. The Commission continues to acknowledge that a proper objective should be ". . . the maximum diversity of ownership that technology will allow in each area . . . ," 4 but its words have become irrevocably clouded by its actions.

In 1971, for example, the Commission decided that ownership interest by anyone in more than seven AM, seven FM or seven television stations (of which no more than five may be VHF) would be contrary to the public interest (the so-called "7-7-7 rule").5 In late 1972, however, the Commission allowed Cosmos Broadcasting of Louisiana to purchase television station WDSU-TV in New Orleans. The purchase gave the assignee's parent, Cosmos Broadcasting Corporation, the license to its fourth VHF station, three of which are in the same geographic region of the country, but it also gave the South Carolina National Bank of Charleston an interest in its ninth VHF station, and a Mr. John Smith an interest in his eighth.

Another aspect of media ownership regulation has been the intolerably fragmented promulgation and enforcement (or non-enforcement) of rules and policies regarding different types of ownership problems. The 7-7-7 rule, for example, took no cognizance of cross-



² National Broadcasting Company v. United States, 319 U.S. 190 at 226 (1943).

³ See Multiple Ownership of AM, FM, Television Broadcast Stations, 18 FCC 288, 291 (1953). Although there is no provision in the Federal Communications Act of 1934 dealing specifically with the concentration of ownership, the power to promulgate rules as the multiple ownership rules has been found to lie within the administrative discretion of the FCC under the broad purposes of the Act. See United States v. Storer Broadcasting Co., 351 U.S. 192 (1956).

⁴ In the Matter of Amendment of §§ 73.35, 73.240, and 73.636 of the Commission Rules Relating to Multiple Ownership of Standard, FM and Television Broadcast Stations, 18 P&F Radio Reg. 2d 1735 (1970). One presumes "technology" would allow each individual station in any given region to be licensed to a different person or corporate entity.

⁶ 47 C.F.R. § 73.636(a) (2).

^e WDSU-TV, Inc., 39 FCC 2d 534 (1972).

ownership among the various broadcast media, thus theoretically permitting each broadcaster to acquire AM-FM-TV combinations in single markets, so long as it did not exceed its "limit" of seven of each. In March of 1970, in an attempt to remedy this omission, the "one-to-amarket" amendment to the multiple ownership rules was adopted." It provided, prospectively only, that the FCC would not approve applications for construction permits or transfers of licenses if more than one full-time broadcasting outlet would be owned or controlled by the same owner in the same market.

The one-to-a-market rule created such an outery among broadcasters, however, that by March of 1971 the Commission had amended it and made it applicable only to combinations of VHF television stations with aural stations in the same market.8 AM and FM stations in the same market could be commonly owned, and combinations of UHF and annal stations were to be handled on a case-by-case basis. The Commission also noted that the problem of cross-ownership of newspapers and television or radio facilities was perhaps more important, but that Commission regulation in this area would be far less effective because

the Commission does not regulate newspapers.

The Commission has long been charged with the language of the Supreme Court holding that "Congress intended to leave competition in the business of broadcasting," and that the Commission "should administer its regulatory powers with respect to broadcasting in the light of the purposes which the . . . [antitrust laws were] designed to achieve." 10 Other recognizably antitrust aspects of the media ownership problem, such as regional concentration or local monopolization of all media, including newspapers, could therefore well be reached under this broad mandate. However, the Commission continues essentially to ignore that mandate and to grant new or assigned broadcast facilities to established media interests, as in Los Angeles, where the transfer of an AM-FM combination to an applicant with an interest in the L.A. Times was approved," or in Georgetown, Texas, where an FM license was awarded to an applicant who owned the city's only newspaper, its only AM radio station and its only cable television franchise, 12 or in other cases right down to the present.¹³ Only when monopoly abuses can be documented does the Commission take any positive action, as in Mansfield, Ohio, where it denied the application of the Mansfield Journal Company for licenses to construct an AM/FM combination because it found that the Company had used its position as the sole newspaper in the community to exert pressures on advertisers.14

Other equally complex facets of the ownership question have arisen in the course of Commission deliberations, but the majority of Commissioners has rarely been inclined to resolve the unique problems attendant each of them. One example might be found in the potential



⁷ Amendment of Multiple Ownership Rules, supra note 4.

8 Amendment of Multiple Ownership Rules, 21 P & 18 Radio Reg. 2d 1551 (1971).

9 F.C.C. v. Sanders Bross. Radio Station, 309 U.S. 470, 475 (1940).

10 National Broadcasting Co., supra note 2, 319 U.S. 190, 223 (1943).

11 John Poole Broadcasting Co., Inc and KBIQ, Inc., FCC 69-118 (1969).

12 Charles R. Fanow, Jr., FCC 71-203 (1971).

13 See, e.g., my dissent in McPherson Broadcasting, Inc., FCC 987-57 (1973).

14 Mansfield Journal Co. v. FCC, 18 F2d 28 (D.C. Cir. 1950). More recently, see Greater Boston TV Corp. v. FCC, WHDH, Inc. v. FCO, et al., 444 F2d 891 (D.C. Cir. 1970), in which the Court upheld the award of a newspaper company's Boston VHF television to a competing applicant.

adverse affects of allowing one owner to build a regional concentration. This can often occur with far fewer than the "allowable" seven AM, seven FM or seven television stations. Yet it has been difficult (if not impossible) for the Commission to visualize the harm to the local population. There are always, it seems, "sufficient outside media influences" in the air-even if they originate in a large city some 75 miles away—to rationalize a majority conclusion to diminish further the diversity of media voices in a given region. This was the case, for example, earlier this year when the majority granted a new FM facility to an applicant in Muskegon Heights, Michigan, who already owned four AM and two FM stations within the same general Grand Rapids-Kalamazoo metropolitan area.15

Another distressing line of ownership precedent concerns the tendency of the Commission majority to grant to an owner new stations or major improvements in facilities, either of which essentially "decides" that the owner is qualified to be a broadcast licensee, at a time when those very same qualifications are being called it to question in the course of other proceedings before the Commission. Late in 1972, for example, the Commission granted an application for the assignment of WAXY-FM, Fort Landerdale, Florida to RKO General, Inc., even though RKO's most basic qualifications were being challenged in hearings concerned with the renewal of its VHF television licenses in

Los Angeles and Boston.16

In undertaking to study nearly 150 television stations in our 50 largest media markets, we had hoped to be able to compare the performance of the "media barons"—the corporate owners possessed of conglomerate interests both within and without the various media-with that of the independent, local owners who would have no such outside interests. That comparison has proved to be impossible, because it is apparent from a brief glance at our ownership tables that virtually none but a small handful of those network affiliates would qualify as even remotely resembling "local" owners. On the information available, just three of the 147 statious in our ownership "sample" were owned by independent owners—i.e., owners with no reported outside interests (including, but by no means limited to broadcasting or other media). 17 And while those three were ranked numbers 54, 56 and 97 in our composite programming rankings (certainly an average enough showing) they hardly constitute a sufficiently large group for adequate comparison with the multiple or multimedia owners.

Multiple owners, on the other hand, seemed to have something of a stranglehold on the television audiences of the top 50 markets. Just 17 large corporations account for the ownership of 68 of the stations in our study, each of them owning three or more affiliates, and the 17 also account for some 137 other reported broadcasting interests. Thirteen other owners each held two of the affiliates in our top 50 study, and that group accounted for some 70 additional broadcast holdings among them. In other words, just 30 corporate owners hold the licenses of 94



Muskegon Heights Broadcasting Co., Inc., 39 F.C.C. 2d 475 (1973).
 RKO General, FCC 72-1201 (1972).
 Of course. It is impossible to tell which of even these independents have unreported outside corporate interests, or which of their stockholders or officers might have similar unreported interests. We have been necessarily limited in our study to data available at the F.C.C., and as noted in the text at footnote 22, that data is very often incomplete.

of the top 50 market network affiliates and also appear to own, among themselves, nearly 4% of all the broadcasting stations in the country 18—with, of course, access to decidedly more than 4% of the nation's audience.

Multimedia owners, with major interests in media other than broadcasting, appear also in epidemic proportion among the licensees of the network affiliates in our top 50 markets. No fewer than 80 American newspapers ¹⁹ are co-owned with network affiliates in our study, including at least 38 of our largest urban dailies. A partial listing should give you some feel for the extent of the incestuous cross-ownership between the nation's most profitable television stations and its most powerful newspapers:

Albuquerque Tribune Fort Worth Star-Telegram Houston Post Baltimore News-American Baltimore Sun Los Angeles Herald-Examiner Los Angeles Times Boston Record-American Chattanooga Times Milwaukee Journal Cincinnati Post and Times-Star Minneapolis Star and Tribune New York Times Cleveland Press Columbus Dispatch Newsdav Daily Oklahoman Oklahoma City Times Dallas Times-Herald Pittsburgh Press Dallas Morning News San Francisco Chronicle Dayton News San Francisco Examiner Denver Post St. Louis Post-Dispatch Detroit News Washington Evening Star Fort Worth Press Washington Post

In addition, it is worth noting some of the numerous other publishing interests represented among the network affiliates in this report:

Fairchild Publications
Pontiac Press
Holt, Rinehart and Winston
Phoenix Magazine
Cosmopolitan
Vogue
Good Housekeeping
Better Homes and Gardens
House and Garden
Sports Afield
Avon Books
Popular Mechanics
United Technical Publications
Successful Farming

Time
Fortune
Sports Illustrated
Time-Life Books
Mademoiselle
Glamour
Harpers Bazaar
Newsweek
McGraw Hill
Corinthian

Science Digest

Money

Random House

World Almanac

18 What's more, even those figures do not come close to telling the full story, since among that 4% are probably well over half of the most highly profitable radio and television properties in the country.

10 The precise number is difficult to determine, since some licensees list merely the corporate owner for a group of smaller newspapers in their form 323.



⁴² F.C.C. 2d

To these publishing interests must be added the myriad cable television

systems and franchises still held by these licensees.20

How, then, are we to analyze the information we have gathered from Commission records? In the first place, we would do well to note that the information accumulated by the Commission, largely from the form 323 ownership reports.21 is by no means complete (or even absolutely accurate). For example, nowhere in the FCC files can we locate any information about the type or extent of defense subsidiaries known to be owned by licensees like Avco or Westinghouse or General Electric. Often, multi-billion dollar conglomerate holdings are merely summarized, for purposes of the form 323, with innocuous phrases like "additional manufacturing interests" or "various product subsidiaries." Moreover, the major stockholders and/or officers of those corporations—the persons who can actually be found to be exercising the most significant control over the policies of the stations—are rarely identified satisfactorily by the anonymous corporate licensees, and the outside interests of those individuals are rarely enumerated for the FCC's information. A thorough report on patterns of ownership, which would study conglomerates and subsidiaries, ties through directorships or individual shareholders or financial institutions, and so forth, would quite simply require as many man-hours of well-structured research as were spent on this entire report, even if we were to limit ourselves to the top 50 markets. It once took the FCC 18 months to prepare a simple report of its ownership information for a Senate Committee-and even then the Committee was able to point out errors.

We should use this section, then, primarily to underscore the current state of media ownership in America today, and secondarily to make note of the relative performance in areas of programming and employment of our "media baron" licensees. It can be seen, for example, that some of the conglomerate owners have done markedly better than others. There can be no question but that the Westinghouse Corporation, whose five stations rank a truly remarkable 1, 2, 4, 5 and 31 in overall programming, cares more about its audience (among the conglomerate owners) than, say, Taft Broadcasting, whose five stations rank 49, 120, 123, 134 ard 136, or ABC, whose five were ranked

13, 76, 102, 115 and 117.

Other results were not nearly so clear-cut, however, with curious spreads for owners like Hearst (8, 48, 132) or Cox Broadcasting Corp. (15, 31, 57, 126) or Combined Communications (23, 91, 142) scattering their stations all over the programming charts. Given greater manpower and more time, the programming ownership data would perhaps have been analyzed further: until that opportunity occurs, we have attempted to gather as much information as possible in the convership tables that follow, and leave it to others to assimilate that information.

These are too numerous, and often too ill-defined, to set out here. There are hundreds of cable systems and franchises cross-owned with the broadcasting properties in this Report; bowever. Commission Rules specifically prohibit cross-ownership of cable and broadcast facilities in the same marker, and require divestiture of all facilities so held of one type or the other by August 10, 1973. 47 C.F.R. § 76.501.

21 Required by 47 C.F.R. § 1.615.

The Tables below are designed to provide a maximum amount of information about each of the owners represented in the study. Table 16 simply lists the stations alphabetically by their call letters and provides a cross reference to the name of the owner as it will be listed in Table 17. Table 17 contains 17 separate columns, with entries for the owner (listed alphabetically), the stations falling within our top 50 market study, the market number, location, channel number, and network affiliation of each station, its composite programming rank, its rank in each of the major programming areas, and its rank in employment of minorities and women. The remaining columns list the owners' additional interests, to the extent available at the Commission, in other broadcasting stations, newspapers or publishing media, and other unrelated corporate interests. An asterisk (*) next to a listing in one of these three columns indicates a controlling (though not necessarily 100%) interest in the company, if under some other corporate or individual's name. A double asterisk (**) indicates less than a controlling interest in the company.

TABLE 16.—Cross Reference of Owners to Call Letters
[Alphabetically by call letter]

Call ltrs	Location	Owner
KABC	Los Augeles	American Broadcasting Companies, Inc.
KATU	Portland	American Broadcasting Companies, Inc. Fisher Companies, Inc.
KBTV	Denver	Combined Communications Corp.
KCMO	Kansas City	Meredith Corporation.
KCPX	Salt Lake City	Columbia Pictures Industries, Inc. Kelly Broadcasting Co. (Partnership)
KCRA	Sacramento/Stockton	Kelly Broadcasting Co. (Partnership)
KDFW	Dallas/Fort Worth	Times Mirror Co.
KDKA	Pittsburgh	Westinghouse Electric Corp.
KENS	San Antonio	Harte-Hanks Newspapers, Inc.
KEMB	San Diego	Midwest Television Inc.
KGO	San Francisco	American Broad asting Companies, Inc.
KGTV KGW	San Diego	Medraw-rill inc.
	Portland	Dun & Declarate Tea
KHOU KING	Houston Scattle/Tacoma	Fing Prophenting Co.
KIRO	Scattle/Tacoma	Romaville International Inc
KMBC	Scattle/Tacoma Kansas City	Matromodia Tue
KMGH	Denver	McGraw-Hill Tue
KMOX	St Louis	Columbia Broadcasting System Inc.
KMSP	Minneapolis/St. Paul	Twentieth Century-Fox Film Corn.
KNBC	Los Angolos	Twentieth Century-Fox Film Corp. RCA Corportion Columbia Broadcasting System Inc.
ŔŇXŤ	Los Auroles	Columbia Broadcasting System Inc.
ŔŎÃ	Denver	General Electric Company
KŌĊO	Oklahoma City	Combined Communications Corp.
KOIN	Portland	Newhouse Broadcasting Co. (50%) (Orig Own 50%)
комо	Scattle/Pacoma	Fisher Companies Inc.
KOOL	Phoenix	G. Autry (55%), T. Chaunecy (20%)
		A. Kerney (19%), F. Beer (5%); listed under KOOL Radio-
		Televicion Inc. Henness
KOVR	Sacramento/Stockton	Metropolitan Broadcasting Corp.
KPIX	San Francisco	Westinghouse Electric Corp.
KPRC	Houston	Houston Post
KRON	San Francisco	Chronicle Publishing Co.
KSAT	Sau Antonio	The Outlet Company
KSD	St. LouisSalt Lake City Minncapolis/St. Paul	Pulitzer Publishing Co.
KSL	Salt Lake City	Bonneville International Corp.
KST'P	Minneapons/St. Paul	Hubbard Broadcasting Inc.
KTAR	Phoenix	Capital Cities Bused antique Com
KTRK KTVI	riouston	Capital Cities Broadcasting Corp. Newhouse Broadcasting Corp.
KTVK	St. Louis	NewHouse Broadcasting Corp.
KIVK	Piloeinx	E. McFarland (41%) (various small %'s); listed under Arizona Television, Inc. licenses
KUTV	Salt Lake City	Standard Corp. (2007) CIC (2007.)
KWTV	Oklahoma City	Artin Talayisian Ing
ŔŸŤŸ	Sacramento/Stockton	Dun & Rradstreat Inc
ŔŶw	Philadelphia	Westinghouse Electric Corp.
WABC	New York City	American Broadcasting Companies, Inc.



Table 16.—Cross Reference of Owners to Call Letters—Continued

[Alphabetically by call letter]

Call ltrs	Location	Owner
WAPI	Sirmingham	Newhouse Broadcasting Corp.
WAST	Sirmingham Albany/Schenectedy/Troy	Newhouse Broadcasting Corp. Sonderling Broadcasting Corp.
WAVE	Louisville	Orion Broadcasting, Inc.
WAVY	Norfolk/Newport News	
WBAL WBAP	Baltimore-	Hearst Corp. Carter Publications, Inc. Columbia Broadcasting System In
WPBM	Chicago	Columbia Broadensting Section In .
WBEN	Buffalo	Common Broadcasting system It:. Buffale Evening Nows Southern Broadcasting (33%) (various small %'s) Dispatch Printing Co. Taft Broadcasting Co. Jefferson Pilot Corp. Westinghouse Electric Corp. Columbia Broadcasting System. Inc.
WBMG	Birmingham	Southern Broadcasting (33%) (various small %'s)
WBNS WBRC	Cohmbus	Dispatch Printing Co.
WBRC	Birmingham	Tait Broadcasting Co.
WBTV	Charlotte	Jefferson Pilot Corp.
WBZ	BOSTON	Westinghouse Electric Corp.
WCAU WCBS WCCB WCCO	Philadelphia New York City	Columbia Broadcasting System, Inc. Columbia Broadcasting System, Inc. Mecklenhurg Television Broadcastors Inc. Mid-Continent TV (53%), Mpls Star (47%)
W.CCB	Charlotte	Mecklenhurg Television Broadcusters Inc.
WCCO	Charlotte Minneapolis/St, Paul Charleston/Huntington	Mid-Continent TV (53%), Mpls Star (47%)
WCHS	Charleston/Huntington	
	Miani. Cincinnati Kansas City Toledo New Orleans	Sunbeam T devision Corp.
WCPO WDAF WDHO	Cincinnati.	Scripps-Hov and Broadcosting Co.
WDUA	Kansas City	Tait Broade sting Co.
wbsu	Now Orleans	Corner Dyna dunting Com
WEWS		
WFAA	Dnins/Fort Worth_ Greenville/Spartanburg/Asheville_	Dallas Evening News
${ m WFBC}$	Greenville/Spartanburg/Asheville.	Multimedia, Inc.
WFLA	Tampa/St. Petersburg	Media General Inc.
WFMY	Tampa/St. Petersburg Greensboro/Winston Salem/High Point.	
WGHP	Greensboro/Winston Salem/High Point.	B
WGR	Buffalo	Taft Broadcasting Co.
WHAS WHBQ	Louisville	WHAS, Inc. RKO General Inc.
WHEN	Memphis	Meredith Corp
WHIO	Dayton	Cox Broadeasting Corp
WHNB	Hartford/New Haven	Plains Television Corp.
WIITN WIIC	Dayton Hartford/New Haven Charleston/Huntington	Reeves Broadcasting Corp.
WIIC	Pittsburgh Indianapolis Milwaukee	Cox Broadensting Corp.
WISH WISN	Indianapolis	Corintinan Broadcasting Corp.
WITI	Milwankee	States Brandes time Co.
WJAR	Proradence	This (hitlet Commune
WJBK	Detroit	Storer Brondensting Co.
WJBK WJW	Cleveland	Storer Broadcasting Co.
WJZ	Baltimore	Westinghouse Electric Corp.
WKBW WKEF	Buffalo	Capital Cities Broadcasting Corp.
WKEF	Dayton City	Springfield Television Broadcasting Corp.
WE ic	Cincipacti	Toff Programating Co.
WKY WKRC WKYC WKZO	Cloveland	RCA Composition
WKZO	Grand Ranids/Kalamazon	Fetzer Communications, Inc
WLAC	Nashville.	Storer Broadensting Co. Westinghouse Electric Corp. Capital Cities Broadensting Corp. Springfield Television Broadensting Corp. WKY Television System, Inc. Taft Broadensting Co. RCA Corporation Fetzer Communications, Inc. Life & Casualty Ins. Co. (50%); T. Baker, Jr. (25%), A. Heannan (25%).
WLCY WLKY	Tampa/St. Petersburg	Rahall Communications Corp.
WLKY	Louisville	Sonderling Broadcasting Co.
WLOS	Greenville/Spartanburg/Asheville_	Rahall Communications Corp. Sonderling Broadcasting Co. Wometoo Enterprises, Inc. American Broadcasting Companies
WLS WLWC	Chicago	American Broadcasting Companies
WIND		
WLWD WLWI	Indianapolis	Avec Corp.
WLWT	Dayton Indianapolis Cincinnati Washington, D.C	Aveo Corp
WMAL	Washington, D.C	Evening Star Newspaper Co.
WMAQ WMAR	ChicagoBaltimore	RCA Corporation
WMAR	Baltimore	A. S. Abell Co.
WMC WNAC	Alemphis	Scripps-Howard Broadcasting Co.
WNAC	Now York City	RCA Corporation
WNYS	Monphis Boston New York City Syracuse	The Outlet Corp
WNYS WOAI	San Antonio	Aven Corn.
	Grand Rapids/Kalamazoo	Time, Inc.
WOTV	Notice of the same	Post Newsweek Stations Inc
WOTV WPLG	MIRIM	1 one rection ten constitute, ruc.
WOTV WPLG	Providence	Poole Broadcasting Co.
WOTV WPLG WPRI WPVI	Providence	Poole Brondeasting Co. Capital Cities Brondeasting Corp.
WOTV WPLG	San Antonio. Grand Rapids/Kulamazoo. Miami Providence. Philadelphia Atlanto Westlorgen D.C.	Poole Broadcasting Co. Capital Cities Broadcasting Corp. Pacific & Southern Broadcasting Co., Inc. RCA Corporation New York Times Co.



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Table 16.—Cross Reference of Owners to Call Letters—Continued [Alphabetically by call letter]

Call ltis	Location	Owner
WRGB	Albany/Schenectady/Troy	General Electric Co.
WRTV	Indianapolis	McGraw-Hill, Inc.
WSAZ	Charleston/Huntington	Lee Enterprises, Inc.
WSB	Atlanta	Cox Broadcasting Corp.
WSLX	Atlanta Nashville	General Electric Company
WSM	Nashville	NLT Corp.
WSOC	Charlotte	Cox Broadcasting Corp.
WSPA	Greenville/Spartanburg/Asheville.	Spartan Radiocasting Co.
WSPD	Toledo	Storer Broadcasting Co.
WSYR	Toledo Syracuse	Newhouse Broadcasting Corp.
WTAE	Pittsburgh	Hearst Corn.
WTAR	Norfolk/Newbort News	Landmark Communications Inc.
WTEN	Albany/Schenectady/Troy	Poole Broadcasting Co.
WTEV	Providence	WGAL-TV
WTIC	Hartford/New Haven	Travelers Corp.
WTMJ	Milwaukce	The Journal Co.
WTNH	Hartford/New Haven	Capital Cities Broadcasting Corp.
WTOL	Toledo.	Cosmos Broadcasting Corn.
WTOP	Washington, D.C.	Post-Newsweek Stations, Inc.
WTVJ	Miami	Wometco Enterprises, Inc.
WŤVN	Columbus	Taft Broadcasting Co.
WŦVT	Tampa/St. Petersburg	WKY Television System Inc.
WVEC	Norfolk/Newport News	Peninsula Broadcasting Corp.
WVUE	New Orleans	Columbia Pictures Industries Inc.
<i>W.W.</i> J	Detroit	The Evening News Association
WWL	New Orleans	Loyola University
WXII	Greensboro/Winston Salem/High	Multimedia, Inc.
WXYZ	Detroit	American Broadcasting Companies, Inc.
WZZM	Kalamazoo/Grand Rapids	Synercom



	!				TAB	re 17	.—O	TABLE 17.—Ownership Information	ip In	forma	tion					
Owner	Station(s)	Citan	ation	Market	Mkt. No.	Rank	Local	Rank Local News Comm. Fin. Min.	Jomm.	Fin.	Min.	vom- en	PSA	Interest or owner Other broadcasting	ship Publishing	Other
A. S. Abell Co WMAR-TV	. WMAR-TV	60	CBS	Baltimore	62	82	=	. 53	\$5	101	011	105		WMAR-PM(Bal- Baltimore Sun timore). BDOC-AM (Salis- bury, Md.). " WBO-Z-IM"	re Sun	
American Broadcasting	KABC-TV KGO-TV	V 1~	ABC	Los Angeles. San Francis-	60 ∞	102 76	ន្តន	115 70	88	30	55	e 25	106 106	WABC-AM (N.Y.) WPLJ-FM (N.Y.)	AB	ABC Films, Inc.
Co., Inc.		1-1-	ABC	co. New York Chicago	ro	13 115	83	63	56 143	. 83 1	8.8	22	% 8	WLS-AM (Chicago) WDAI_FM (Chi-	AB.	ABC Int. Television.
	WXYZ-TV	1~	ABC	Detroit	ro	117	68	116	135	.St	97	18	141	cago). KGO-AM (S.F.) KSFX-FM (S.F.)	A A	C Kecords ic. C Record
			٠.	:	1									KABC-AM (L.A.) KLOS-FM (L.A.) WXYZ-AM (De-	A SOR	and Tape Sales ABC Pictures
		;. •		:										WRIF-FM (De-	ABC	Corp. ABC Theatre
														KQV-AM (Pitts-	u Pa	oldings, ic. C Sports.
		÷.			•									WDVE-FM (Pitts- burgh). KXYZ-AM (Hous-	H	ic.
	i	:												ton). KAUM-FM (Hous-		
Autom Cala	L'my L' my	٠	Var	Dhamit.	¥	ŧ	8	100	9	1	5	91	=	ten).		

rizona Television Co. (licensec) (controlling interest by E. McFar-

Table 17.—Ownership Information—Continued

		Otner	Avco Embassy	Carte Blanche Avco Radio Television Sales Inc.	Avco Program Sales, Avco Film & various manufactur-	ing interests The Church	of Jesus Christ of the Latter Day Saints Brigham	Toung University CATV (Seattle,	Logan, Utah; Ogden, U.; Salt Lake	Olfy, U.7)
	nership	Publishing				Salt Lake	News		•	Bustalo Evening News
	Interest or ownership	Other broadcasting	WWDC-AM (Wash.,	WWDC-FM " KYA-AM-FM (San Francisco) KOIT-FM	WOAL-AM (San Antonio) - WRTH-AM (St. Louis)	Ħ,	KSL-FM " KIRO-AM (Seattle) " KIRO-FM "	ZZZZ	KXTZ-FM KBYU-FM (Prove, U.) KBYU-IV	
	100	101	8	6588	}	140	118			32
	-иоп	5	23	8,88	!	132	147			136
	35	nui.	15	36 47 38 23		39	145			130
	į	riii.	118	8248	?	125	9			8
		omini.	121	1282	\$	100	88			8
		SWON	. 29	118 118 88 88 88	3	88	8			21
		1830	8	84.2	3	99	19			55
	Desch I and Many Comme 121 Age	KRIIR	131	ಬಿನಚಿಜ	3	114	8			88
	Mkt.		85	8484	1	16	28			ষ
	Montre		Columbus,	Dayton Indianapolis Cincinnati San Antonio		Seattle/	Belt Lake City	,		Buffalo
-	Affili-	8000	NBC	NABOC Naboc Naboc		CBS	CB8			CBB
	Chan- Affili-	ner	₹	95 to 4	•	2	KQ.			4
	3	otation(s)	WLWC-TV.	WLWD-TV WLWI-TV WLWT-TV WOAI-TV		KIRO-TV	. AL-18X	; y		WBEN-TV
	į	Owner	Avco Corp WLWC-TV			Bonneville Int. KIRO-TV	Corp.		,	Buffalo Evening News Inc.

				Wester Com catio
Fairchild Publications Lions	O	Ft. Worth Star-Tele- oram	Houston Post	San Francisco Chronide
WKBW-AM (Buffalo) KFRE-TV (Freeno Cal)	WYVD-TV (Durham, N.C.) WPAT-AN (Patesson, N.J.) WPAT-EM KFOL-AM (L.A.) KFOL-FM (L.A.) WFRO-AM (Providence) WPRO-FM	N N	KPRC-AM (Houston)	. KRON-FM (San Francisco)
혈路임	8	ଛ	13	
822	141	100	107	83
5288	33	8	132	114
100 45	124	116	ੜ	
69 713 113	22	88	79	
88 88 88	88	8	ដ	
88 14 14 18	8	132	83	
25.55	98	83	41	
55 4	প্ত	11	18	∞
Houston Buffalo Philadel-	Hartord/ Now Haven	Dallas/Ft. Worth	Houston	San Francisco
ABC ABC	ABC	5 NBC	NBC	4 NBC
85 ° ° °	∞	10	61	4
KTRK-TV WKBW-TV WPVI-TV	WTNH-TV	WBAP-TV	KPRC-TV	KRON-TV
ipital Citles Broadcasting Corp.		rter Publica- tions, Inc.	ouston Post/ Channel 2	TV Co. rronicle Pub. Co.

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	Station(s)	KMOX-TV KNXT-TV WBBM WCAU-TV WCBS-TV	5. 5. 5.		1 (1) (1) 1 (1) (1) 2 (1) (1) 2 (1) (1)
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	Phoenix mag. Outdoor Arizona		United Technical Publica	tions •Dayton <i>News</i>		News-Texan Dallas Morning News 6 suburban dailies
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KCPA-TV WV UE-TV	KBTV-TV KOCO-TV KTAR-TV	WDSU-TV WTOL-TV	WHIO-TV WHIC-TV WSB-TV	WSOC-TV		WFAA-TV
Columbia Fictures Industries Inc. (Series Gens Broad- casting)	Combined Communica- tions Inc.	Cosmos Broad- custing Corp.	Cox Broad- casting Corp.			Dallas Eventing WFAA-TV News

		١		TABL	E 17.	Table 17.—Ownership Information—Continued	ıershi	b Inf	ormal	ion—	Conti	nued				
	(3) 10 (17)	Chan-		Modes		1 6	1 200	2	1	1	2 2	١.	. 430	Interest or ownership	nership	- Catho
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un & Brad- street.	KHOU-TV KXTV-TV	11 10	CBS		15 27	70 105	25 101	88	110 122	127 66	105 125	82 50		KOTV-TV (Tulsa). WANE-TV (Ft. Worth).	Co. Corinthian Editors, Inc.	Corinthian Broadcast- ing Corp. owned by
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vening News Assn.	VT-IN	4	NBC	Detroit	10	69	6	31	131	112	#	109	88	WWJ-AM (Detroit). Detroit News. WWJ-FM WWJ-FM (Tucson) WALA-TV	Detroit News.	
vening Star Broadcasting Co.	WMA L-TV		ABC	Wash., D.C.		1-	44	9	œ	55	84	ø	71	(Mobile) (Wash., D.C.) (Wash., D.C.) (Wash., P.C.) (Lynchburg, Va.) (Unchburg, Va.) (Clynchburg, Va.) (Clynchouseston, S.C.)	Evening Star Wash., D.C.	
etzer Communications Inc.	WKZO-FV	ro.	CBS	Grand Regissy Kala- mazoo	4	138	108	8 01	91	142	147	<u>~</u>	f	WCIV-TM WOIN-TM KOLIN-TM KUIN-TW (Lincoln) EGIN-TW (Gland, Me.) FWNEZO-TW (Sloux City) WEZO-AM (Grand Rapids) WJEF-AM WWIV-TW (Grand Rapids) WJEF-FM WWIV-TW (AWWIV-TM WWYV-AM		Wolverine Cablevision CAFV (Albion, Mi, Battle Greek, Mi.)
														*WWTV-FM		

Manufacturing met-shandis- ing financial General Blee- Cable Cablevision Corp.	chises)
KOMO-AM (Seauto) KGA-AM (Denver) KOA-FM " WSIX-AM (Nash- WHIC) WGY-AM (Scho- nectady) WGY-FM "	Express Pub, Co. (San Angelo Standard- Times Aniltane Reporte Corpus Christ Corpus Christ Corpus Reporte Repor
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Fisher Companies, Inc. General Electric Co.	John T. Griffin. KWTV-TV Harte-Hanks KENS-TV Newspapers

42	•				Тлві	ье 17.	-0u	ncrsh	Table 17.—Ownership Information—Continued.	ormat	ion—	Cont	inued				
F.C.C	Owner	Station(s)	Chan-	Chan- Affili-	Market	Mkt. No.	Rank	Local	Rank Local News Comm. Fin. Mir.	omm.	Fin.		Wom-	PSA	Interest or ownership	nership	Other
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I	Hubbard Broadeasting Co. Inc.	KSTP-TV	χ,	5 NBC	Minnespo- lis/St. Paul	13	82	43	16	63	r.	91	ಟ	126	KOB-TV (Albu- querque) KOB-AM " WTOG-TV (St. Petershurg) KSTP-AM-FM		
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Midwestern Belay Com- puny (closed circuit) (A TV (Stevens Point, Wi; Watsu,	ing, wi.)	King Video- cathe Co. Cathe Co. Cathe Co. Cathe Co. Catheling Ca.; Los Angeles, Ca.; Plucer- Los Angeles, Ca.; Ellens- Low Co.; Portland, Ca.; Ellens- Low Wa.; Road Wa.; Road Wa.; Seattle, Wa.; Bothell, M.; Bothel	Hanches)
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135 WTM, -AM (Mil- wankee), WTMJ-FM		KING-PM (Sent- tic) KING-FM (KREM-TV KREM-TV KREM-FM (KREM-FM (KRE	11 KOOL-FM (Phoenix).
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. WTMJ-TV	KCRA-TV	KGW-TV KING-TV	K00L-TV
Journal Co WTMJ-TV	Kelly Broad- casting Co.	King Broad-casting Co.	KOOL Radio- Television, Inc. (licensee) (controlling interest by Gene Autry).

	Other	Telecable Corp. CAT' (Auburn, Ga.; Co- Innibus, Ga.; De- catur, Al.; Optelika, Al.; Selran, Al.; Selran, Ingron, In; Incko, In;	Priv, W.Va; Printedon, W.Va; Racino, WI and 7 franchises)	. American General Hie In- surance Co.
	nership Publishing	Nortolk Viginian- Vilot Ledger Sur Greenshoro Duity News.	Various daily inewspapers in Iowa, illinois, Wisconskin, Nebraskin, Montana, and Oregon	
	Interest or ownership Other broadcasting Publ	(Not legible) WTA R-AM (Morfolk). WTA R-EM (Norfolk).	KGLO-AM (Mason Gly, Ja,) KGLO-TV KEYC-TV (Mankedo, Mn,) KEYC-FV (Hannibal, Mo,) WTAD-AM (Quiney, II,) WTAD-EMI,	MADELEM (Molline, IL) KFAB-AM-FM (Omalin) WLAC-FM (Mash- ville)
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0m)	Rank Local News Comm. Fin. Min.	5	124	8
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Table 17Ownership Information-Continued	Market	Greenslooo/ High Pointl Winston- Salem. Norfolk/ Newport News/ Hampton.	Charleston/ Hunting- ton	Nashvilic
	Affill- ation	CBS	NBC	CBS
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	Station(s)	WFMY-TV WTAR-TV	WSAZ-TV	WLAC-TV
	Оwner	Lerdnark Communica- tions Inc.	Lee Enterprises WSAZ-T	Life & Casunity WLAC-TV Insurance Co. (fialf-owner)

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WAVY-TV	WWL-TV	VI-VI-DI WCCB-TV	
ing Corp.	Loyola University	McGraw-Hill Inc. Meeklenburg Television Broadcesters Inc.	
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Table 17.—Ownership Information—Continued

	Other	- CATV (Fredericks-	burg, Va.)		Metromedia Producers Corp. Wolper Pic-	Woher Pro- ductions, Inc. Fee Capades Inc.
	Interest c. wnership Other broadcasting Publishing	54 WFLA-AM (Tam-	:	WPH 0-AM Successful		KMET-FM " WRITY-TV W WXIX-TV (New- port, Ky) MASH-FM (Washington,
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TABLE 11.—Outhership Information—Continued	Rank Local News Comm. Fin. Min.	127	87 108		135	
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	Affill- ation	s NBC	CBS		ABC	
	Chan- Affill- nel ation	เท	ro ro		G.	
	Station(s)	WFLA-TV	KCMO-TV WHEN-TV		KMBC-TV	
	Owner	Media General, WFLA-TV Inc.	Meredith Corp., KCMO-TV WHEN-TV		Metromedia KMBC-TV	

	**Nor Cal Cablevision Inc. CATV (Oroville, Ca.; Yuba City, Ca.;	CATV (Rice Lake, Wi.)		••CATV (Columbus, In.)	
	Fresno Bre Modesto Bee Sacramento Bee	Star and	** Linette Co. Schaub Newspapers Champaign Neus Gazdte	Greenvillo News Piedmont Ashevillo	Times Montgomery Advertiser Alabama Journal
WMMS-FM (Cleve- and) WTCN-TV (Minneapolis) KSAN-FM WCBM-AM (GBillinore) KNEW-AM (Oak-	KMJ-AM (Fresno) KMJ-FM " KMJ-TV " KBEE-AM (Modesto) KBEE-FM " KBFK-AM " (Sexamento)	WCCO-AM (Minneapolis)	M_AE_SEE	WFBC-AM (Greenville) WFBC-FM WMAZ-AM	***
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	134	12	51	101	118
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	27	13	48	40	84
	Sacramento/ Stockton	Minneapo- lis/St.	San Diego	Greenville/ Spartan- burg/ Ashevillo	Greensboro/ Winston Salem/ Migh Foint
	ABC	CBC	CBS	NBC	12 NBC
	13	4.	8	4	Pl Pl
	KOVR-TV	WCCO-TV	KFMB-TV	WFBC-TV	WX:I-TV
:	Metropolitan Broadcasting Corp.	Midecutinent Television	Midwest Television Inc.	Multimedia Inc. WFBC-TV	

	Other	:	A.r.V. (Auniston, Al. Carth-	ger, N. Y.; Corning, N. Y.; Dellii, Malone, N. Y.;	Nessena. N.Y.; Ogdensburg, N.Y.;	Oueonia, N.Y.; Rome, N.Y.;	Sidney, N.Y.; and 13 others in New York			Third C	tional Bank	CATV (Grand Rapids, Mi.;	St. Peter, Mn.		
		Publishing	ن بر	Journat Journat Ledger Long Press and Star Journat	えが ざい:	Staten Island N. Adrance Re News and N.	tan Ue	Cilamour House & Carden	New York Times Chattanooga		oin Oin	CAT Re	N. N.		
	Interest or ownership	Other broadcasting P	WSYR-AM Syracuse) F WSYR-FM "Jers	im)	(Elmira-Corning) KOIN-AM (Portland)	:	S. 14 19 19 19 19 19 19 19 19 19 19 19 19 19	Cila Ilo G	•WREC-AM New (Memphis) •WQXR-AM (New Ch.		(Nashville)	WAVE-AM (Louisville)	W.M.TA.M (Codar Rapids) W.Y.T. E.M. ".	WAT-TWW	write-rv (Evans- ville, In.) WJMN-rv
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TA	Market		Portland St. Louis Birming-	Syracuse					Memphis	Nochwille	TABOUT ATTION	Louisville		,	
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:	Owner		Newhouse Broadcasting Corp.						New York Times Com- pany	WILL Comp.	N t tr Cot pr	Orion Broad- casting Co.			

Retail de-	storos				CATV (Ahoskie, N.C.; Morfrees, burg, N.C.; Emporla, V.v.; and 5 others)
WFRV-TV (Green Bay) WJAR-AM	WDBO-AM	≥≥		where, Tx, Work, Tx, Work, Tx, Work, T-FM WSAL-FM WSAL-FM WSAL-FM WSAL-FW WIND-TW (Unought) Kilaw-TW (Hilo, H.) KAH-FW (Milo, H.) KAH-FW (WVEC-AM (Hampton, Va.) WVEC-FM
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San	Providence	Syracuse	Toledo	Atlanta	Norfolk/ Newport News/ Hampton
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KSAT-'TV	WJAR-TV	-SX NW.	WĎHO-ſſV	WQXI-TV	WVEC-IV
Outlet Co KSAT-TV			Overmeyer Inc.	Pacific and Southern Broadeasting Co.	Peninsula Broadcasting Corp.

Table 17.—Ovenership Information .-- Continued

	r ownership	Publish		
	Interest or ownership	Other broadcasting Publish	144 WICS-AM (Spring field, II.) WICD-AM (Champeign, II.)	WJRT-TV (Flint) *WTEN-AM (Albany) *WCDC-AM (Adom: NO)
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	Morror	A STORE OF THE STO	30 NBC Hartford/ New Haven	Providence Albany Schruectud
	Affini	BUIOU	NBC	CBS
	Chan- Affili-	a		50
The second second	Ctuffon(e)	(6)11011161	*WIINB-TV	*WPRL-TV
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- Other	CATV (Muskegon, (Muskegon, (Mis.) Me- chanicsburg, Pa.; and Richmond.	1.1	CATV (Clayton, Mo.)	CATV (Hills- borough, FL)	RCA Global contamini- cations RCA In- ternational Service Corp. RCA Insti- tutes Inc. RCA Sales Corp.
Publishing			St. Louis Tost-Dis- patch		Random House
Other broadeasting	WICS-AM (Spring- lield, II.) WICID-AM (Champaign, II.)	35.5	KSD-AM (St. Louis) KVOA-TV (Tucson) KOAT-TV	W.C.YAM (St. Potersburg) W.E.YAM (St. W.C.YAM (St. W.E.YAM (Indianapolis) W.K.ALYAM (Allentown, Pa.) W.W.RAM (Allentown, Pa.)	Understoy, M. Vin, W. B. Cerkley, M. Vin, W. W. B. C. A. M. (No. M. W. M. C. A. M. W. M. C. A. M. W. M. C. C. W. W. M. A. C. M. W. M. A. C. M. W. W. Y. C. A. M. W. K. C. A. M. W. W. Y. C. A. M. W. K. C. A. M. W. W. C. C. (Cleveland)
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ation	NBC	CBS	NBC	ABC	NEC NEC NEC NEC NEC NEC NEC
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Station(s)	*WIINB-TV	*WPRL-TV *WTEN-TV	KSD-TV	*WLCY-TV	WKYC-TV WMAQ-TV WMBC-TV V L'C-TV
Owner	p Plains Television Corp.	Poole Broad- casting Corp.	Pulitzer Pub- lishing Co.	Rabull Communications Corp.	RCA
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Hertz Corp.	TelePromp- Ter Corp. CATV (owns 127 systems, parfially owns 6 other systems; odds 29 other	
	Telefrompe CATV (wrs. CATV (wrs. 12 systems, perfully, owns 6 other systems, holds 29 other	
KNBR-AM (San Francisco) WJAS-AM (Pitts-	WOTH-AM (Baltimore) WITH-PM WKEE-AM (Hambington) WKEE-FM WKEE-FM (Catington)	
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Chapter 4

How You Can Improve Television in Your Community

I, WHAT CAN YOU DO?

Now that you better understand how the quality of television broadca, ting in your community compares to service provided in other markets, you may have other questions. One of these is probably where to go from here. In this chapter we will attempt to answer that question, explaining just how you can use the results of our report, as well as ways in which you can expand on our information within your own community.

Most citizens today believe that television broadcasters have an absolute right to program by whim, to present to millions of daily vie vers whatever they might choose, in whatever sequence, at whatever time. But while that may be the heritage of American television, it most certainly is not the law. The law, in fact, is just the opposite. Our system of broadcasting was established pursuant to a statute that clearly provides that radio and television belong not to any businessman but rather to the public. A television station can only lawfully operate by serving the needs of its audience. The Supreme Court recently emphasized this view in ruling that "it is the right of the viewers and listeners, not the right of the broadcasters which is paramount." The Federal Communications Commission in Washington is authorized and directed to enforce this concept of public service, but as you have seen from our study, in many cases its enforcement has not been as thorough as we—the viewing public—have a right to demand.

Precisely how do we go about demanding our rights as the "public" for whose "interest, convenience or necessity" the broadcast licensee is supposed to operate? In the first place, there are a set of procedures within the Commission's regulatory process that have always been available for public input, although they were never adequately used until Dr. Everett Parker, Director of Communications of the United Church of Christ, convinced the D.C. Circuit Court of Appeals to reverse the Commission's policy of excluding the public in a case involving a television license renewal in Jackson, Mississippi. That case—perhaps the most significant landmark thus far in the area of citizen involvement in the regulatory process—eventually resulted in the refusal of the Commission to renew the license of the Lamar Life Broadcasting Company for WLDT-TV, Jackson, Mississippi, at least partly on the basis of racial discrimination in programming and employment. Later, in WHDH, Inc., the television license held by a Boston newspaper, the Herald Traveler, was awarded to a competing

at 390 (1969).

² As we have noted before, that language was made an irrevocable part of each licensee's obligation by the Communications Act of 1934, 47 U.S.C. § 309 (a).

³ Office of Communication of the United Church of Christ v. Federal Communications Commission, 359 F. 20, 994 (D.C. Cir. 1869).

⁴ WHDH, Inc., 16 FCC 2d 1 (1969).





¹ Red Lion Broadcasting Co. v. Federal Communications Commission, 395 U.S. 367 at 390 (1969).

applicant partially composed of leaders of various community groups, whose proposed programming carefully took into consideration the needs of the entire Boston viewings community.5 Current FCC Chairman Dean Burch, in a speech before the NAB, has called WIIDII "a mistake we aren't likely to repeat soon;" onevertheless, it has established a precedent for license challenges that will not be taken nearly so lightly by licensees, whatever the "reassurances" of Chairman Burch.

Besides these major successful efforts at broadcasting reform, involving many years of litigation and thousands of dollars of expenses, there have, in recent years, been scores of smaller achievements by citizens and community groups in the constant battle to upgrade the quality of television broadcasting. Those have included reforms in programming practices, employment practices, concentration of control and other areas of local concern, and have often been brought about by pressures, publicity and negotiations in the community itself, completely outside the regulatory structure and jurisdiction of the FCC. But there have been many failures as well, due in part to lack of adequate citizen preparation for the herculean task of taking on the broadcaster. Many more intolerable situations remain unremedied because groups that *could* be exerting influence simply do not know how to do it effectively.

In this chapter, then, we will try to tell you how to use the information in this report, how best to use the additional information and techniques that will be available to you in your own community, and where to turn for more complete assistance than we can provide. We can only outline here the approaches we feel are the most potentially effective. But there are others who stand waiting to aid you in considerably greater detail if you choose to make a fight of your

discontent with the inadequacy of the licensees in your community. Although Congress and the FCC has promulgated a number of specific standards that a broadcaster theoretically is charged with maintaining, you should not assume that your grievance with your local station is hopeless merely because it does not fit neatly into one of those pigeonholes. Explicitly a part of the license of every broadcaster is his statutory mandate to operate in the "public interest," and the Supreme Court long ago held, in an opinion by Justice Frankfurter, that the "public interest standard is a broad one to be generously interpreted." The Commission, Frankfurter cautioned, was not to be merely a "traffic policeman" concerned with the technical aspects of broadcast regulation, but was to have a wide regulatory flexibility in determining the outer limits of the concept of the public interest.8



The license was, in fact, taken away from WHDH for reasons that included the licensee's relationship with its commonly owned newspaper, the Boston Herald Traveler, its de facto transfer of control, and its essentially absentee ownership. The incumbent's programming was held not to be a factor unless it has been "either quite good or very poor, (thus giving) some indication of unusual performance in the future." Thus, the Commission allowed itself to weigh the "average" expectations for future WHDH, Inc. programming against the civic-minded proposals of BBI, Inc., the challenging group. The latter was granted the license. See 16 FCC 2d, 8-9, 15-17.

Speech delivered Wednesday, March 2S, 1973, to the NAB National Convention. Some of those might include the fairness doctrine, overcommercialization, racial discrimination, or violation of rules pertaining to lotterles or personal attacks, and so forth. National Broadcasting Company v. United States, 319 U.S. 190, at 215 (1943).

Nevertheless, the current bias of the FCC is sufficiently proindustry that your complaint or petition will have a much greater chance of success if it relates to one of the established guidelines, which we will develop in greater detail below. For the moment, you should think of the following requirements: Broadcasters are required to ascertain the needs of a cross section of their audiences and to program with respect to these needs.9 They must be fair in handling controversial issues of public importance. They cannot discriminate in hiring and employment. They are fully responsible for the advertising they broadcast. 22 Consolidation of ownership and control of the media (newspapers and broadcasting stations) is not unlawful, but is disfavored in the belief that it threatens the range of information available to the public. Finally, there are some specific restrictions on such practices as broadcasting to defraud or coerce,14

You, as members of the public, have a number of different ways in which you can enforce these broadcaster obligations, as well as the more general requirements of the public interest. Short of formal legal actions, you can deal with shortcomings of the television stations in your community by publicizing them via public relations campaigns, picketing, boycotts, moving a large number of citizens to complain, or by establishing a sufficient power base in your community to force a licensee to negotiate an agreement to upgrade his below-standard practices (if only out of fear of more serious legal challenges).

If these methods fail, there are more formalized legal procedures you can follow, including general complaints to the FCC, "fairness doctrine" complaints, petitions to deny the broadcaster's application for renewal of his license, and (although this requires the backing of more substantial moneyed interests) the WHDII style of "competing application" for the broadcaster's facilities. Citizens may also have significant input into the FCC rulemaking procedure, including (but not limited to) the filing of requests for Commission changes in its rules. This was the route chosen by the group called "Action for Children's Television."

Several overriding general principles deserve additional emphasis. In any of these actions you must know your facts thoroughly so that your position appears as well-reasoned and reasonable as possible, and you won't be shaken by station managers' threats or public relations rhetoric. Know precisely what it is you are trying to achieve. Don't muddy the issue with overly broad demands. Try to involve as many community groups as possible, so that you can move in a unified front



^{**}Primer on the Ascertainment of Community Problems by Broadcast Applicants, 27 FCC 2d 650 (1971).

***Primer on Editorializing by Broadcast Licensees, 12 FCC 1246 (1949). See also Applicability of Pairness Doctrine in the Handling of Controversial Issues of Public Importance (the "Fairness Primer"). 40 FCC 598 (1964).

***Inc. 7 C.F.R. § 73.680. See discussion of employment rules in Chapter 2 of this Report.

**Primer FCC does not directly regulate the content of commercials, but the Federal Trade Commission will consider complaints about false and misleading advertising against the advertiser (rather than the licensee). For a discussion of FCC "standards" of overcommercialization see the appropriate section of Chapter 1 of Fick Report.

***See WHDH. Inc., summ note 4. See also the discussion of Commission ownership rules in Chapter 3 of this Report.

***Specific provisions of the Act or Rules forbid such practices as rigging contests, 47 U.S.C. § 509, accepting payola, 47 U.S.C. § 508, broadcast of lotteries, 47 C.P.R. § 73.656, or fraudulent billing, 47 C.F.R. § 73.658.

with a maximum power base. Strengthen your "informal" bargaining position and support your public relations and education initiatives by showing a willingness and an ability to plot a legal course. Finally, always be aware of all the options. A complaint can be a very effective means of enforcing a specific standard, but in some cases a letterwriting campaign will actually accomplish the purpose of your complaint. On the other hand, a letterwriting camp aign is often more effective if you can convincingly threaten a petition to deny. Do you understand all the alternatives? Remember, a petition to deny by a citizen group with a good power base potentially sends the broadcaster down an arduous and expensive road during which he risks some chance of loss of the station. In many cases this alone will strongly influence the broadcaster to settle your grievance "out of court." But don't use this procedure frivolously, because it wastes everyone's time, energy and money, and gives legitimate demands for reform a bad name. There are enough serious failings in most television licensees today that the few who are doing well should be allowed a little breathing space. Remember, we've identified the best stations in the country in this report as well as the worst.

H. HOW DO YOU PREPARE?

Your first step in attempting to upgrade the standards of your local broadcaster should be to acquire "A Guide to Citizen Action in Radio and TV," (Citizen Guide) written by Marsha Prowitt and available without charge from the Office of Communication of the United Church of Christ.¹⁵ It describes FCC programming and performance standards, explains the acknowledged avenues of effective public action, and indicates where to go if you need assistance. It's the best available manual for citizen participation in broadcasting. You might also want to take a look at How to Talk Back to Your Television Set. 16 A third source, which lawyers will find particularly useful, is "The Primer on Citizen's Access to the Federal Communications Commission," published by the Citizen's Communications Center in Washington, D.C. 17 Finally, there are helpful materials available from the FCC itself. One of the best is the "Procedural Manual" ("The Public and Broadcasting"), a special issue of the Federal Register of September 29, 1972.18

A. Your Community Organization

If you have not already formed a citizen's communication group, there are instructions for doing so in the Citizen Guide. In addition, you should check the Sources Appendix of this report (Appendix B) for a description of already existing national or regional groups with which you can affiliate or who can provide a model for your local operation. If your primary interest is in children's programming, for ex-

Por address, see Appendix B.
 Nicholas Johnson. How to Talk Back to Your Television Set, Bantam Books (1970).
 For address, see Appendix B.
 The Public and Broadcasting: a Procedure Manual, Federal Register. Vo. 37. No. 190.
 D. 20510 (Sentember 29, 1972). See also the Primer on Ascertainment, supra note 9, and the Fairness Primer, supra note 10.





If you are just one concerned citizen, or at most a small group, your next step should be to broaden your base by enlisting the support (and hopefully the resources) of existing groups right in your own community. It may even surprise you how many of them there are, not knowing how to effect changes but as concerned as you about the low

quality of broadcast service.

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Look, for example, to your local chapter of the NAACP or ACLU. Most cities in the top 50 markets have them, and while the organizations may not be capable of formally endorsing your plans, the individuals involved may well be able to help with the sort of activity you have in mind. See if the National Organization for Women (NOW) or a similar women's rights group exists in your community. Try the membership of the League of Women Voters, or the ever-present variation on the theme of "Committee for Good Government." Look to the campuses of local or regional colleges or universities for interested faculty, students or groups. The journalism classes of the local high school may become convinced to turn your ideas for improving local television into year-long class projects. Churches often have civic action groups. Some labor union locals may be persuaded to take up your banner. Consider Senior Citizen Clubs, as many of the members have considerable leisure time and are often therefore both the greatest victims of the shortcomings of television and the greatest potential source of monitors.

Use your imagination. If television can stand a heap of improving in your community, an awful lot of people are going to be dissatisfied with it. It's up to you to find them and let them know that something can be done. If none of the above groups is interested enough to be aroused into action, or when you feel it's necessary to broaden your base, censider the particular shortcomings of your broadcasters and find organizations that would have a special interest in them: Does a station's program logs show it runs just sixty public service announcements a week—and mostly at 3:00 in the morning to boot? Very well, call on the local charities, boys clubs and civic organizations and explain to them what broadcasters in other cities are doing for groups like theirs. The same could be done with local programming or any other category; the organizational permutations and combinations are bounded only by your immagination and energy.

Local groups should be convinced that television service should be better for a number of reasons. First, you need demonstrable community support when dealing with the broadcasters and when going before the FCC, if that becomes necessary. Also, broadcasters, like everyone else, begin to get the message once they hear something enough times from enough sources. Community support is also neces-



¹⁹ Address for these and all other groups mentioned may be found in Appendix B. 42 F.C.C. 2d

sary to raise fund. For newspaper advertisements, supplies, and other expenses. Moreover, these groups may provide volunteer help for mailings, observation and even (in the face of hard line broadcaster in transigence) "confrontations" via picketing, leafleting, and so forth.

Finally, here are a few public relations hints on dealing with other people and groups in your community (common sense for the most part, but worth repeating). Work with, not against, the leaders of others groups in your community: every group of people is going to have a different set of priorities, and the beauty of getting different groups together to improve television service is the broad front on which your broadcaster's actions can be challenged, and enthusiastically, by a variety of divergent opinions. In other words, don't try to force your priorities on others, but allow them to find their natural position in your concerted attack, to work through the contacts you make, not in spite of them. If the minister or rabbi in one congregation can be convinced by his membership to take up the shortcomings of television in a sermon or in his weekly newsletter it might be more productive than your own direct intercession; allow people to involve themselves rather than directing them (except, of course, in the stages of data collection and observation that requires trained guidance). And remember, it will always inure to your benefit to rally a wide range of viewpoints and philosophies to your cause: a broadcaster by definition has a special knowledge of broad support; he knows when he has it because the rating services tell him so, and he is easily tuned out by small numbers because small numbers have come to mean "no profit." He will know, therefore, when your support is broadly based. And while there are effective things you can do in a small group (or even as an individual', the clout you will have in the early stages of your observation and gotiation will be considerably greater if broad segments of your entire community are behind you.

B. Gathering Information

Once you and your group have determined, either on your own or through the information provided in this Report, that one or more of the licensees in your community could stand some improvement, your next step is to accumulate information about the broadcaster and his practices from as wide a range of sources as possible. In this section we will briefly discuss each of those sources and suggest ways they can be put to good use.

Basically, there are three major types of research to be done, and each will be covered in turn. They utilize: 1) independently published materials, such as the TV Factbook, TV Guide and the program logs in your local newspaper: 2) the various types of information on file a the FCC, most of which is also available in the local community in the public file each licensee is required to maintain; and 3) the actual programming practices of the station, as observed and recorded by the members of your group. These three major sources of information may also be augmented by such additional methods as interviewing members of the community (as a check, perhaps, on a station's ascertainment of community problems) or interviewing the broad-



casters themselves. You may well discover other methods in your community that are related (or can be adapted) to your specific

needs and requirements.

1. The most elementary tools of the citizen's group are the daily or weekly program logs found in TV Guide or your local newspaper: they are an important source of information and as good a place as any to begin your analysis of the stations in your community. You will find you can use these logs as a rough check against the information found in the more complete logs filed by the licensee with his renewal application, and a close bok at the entire programming week in such a log should reveal some important facts about the station immediately to which you can begin to apply the criteria and standards discussed in the course of this report. It should not be difficult to estimate, from program logs, such factors as the total hours a station broadcasts per week; the extent of a licensee's news programming, including total hours of news per week, news as a per cent of all programming, local/regional news, total local/regional hours of news, local/regional news as a per cent of all news; similarly with public affairs, live programming, local programming, other non-entertainment programming, and the type and amount of different types of programming during prime time.

You can also use TV Guide, or some other program log, to begin to analyze types of information that cannot be adduced from a glance at a renewal application. When, for example, is the local news usually run? If it is a network affiriate, does the station normally substitute old movies for the network's public affairs programs? What programs are normally broadcast to children? This procedure should, in fact, become an important step in preparing a list of items with which you eventually hope to confront the broadcaster, and you may even be constrained to analyze such things as the diversity or sameness of programming offered by all the stations at one given hour or the practice of a network affiliate in filling his prime time "access" period (does he use tired game shows or innevative local programs)? A word of caution, however: many stations have developed techniques for giving the false impression to viewers (and even to networks) that they are carrying shows (often network public affairs programs) when in fact they intend at the last minute to switch on an old movie. Thus, the TV Cuide or local newspaper may not give an accurate record of a station's program week, and must be checked against your own observation. There is no legal penalty for such last-minute switchingunless, of course, the licensee represents in program logs filed with the FCC (or to the network in question) that he has carried a show he has in fact pre-empted. But a pattern of such behavior can clearly be used to fuel the claim that the licensee is operating on principles of self, not public, interest.

Additional information about a licensee can be obtained from the tools of his own trade, including sources like TV Factbook, by which advertisers inform themselves of a licensee's audience size, advertising rates and so forth, and Broadcast Yearbook, which contains comparable and additional miscellaneous information. Even the re-



ports of the various rating services would be helpful (if you can get

then).

2. Your second major source of information will be the files of the FCC in Washington or the "public files" maintained by the local stations in your town.20 Much of this data will consist of filings of various FCC-required forms, a brief survey of which is given below. For a more complete description of the forms as well as the rules regarding their public inspection, see another publication available from the United Church of Christ, A Guide to Understanding Broadcast Li-

cense Applications, by Ralph M. Jennings.

The following material is available for public inspection at the Federal Communications Commission, primarily in files in the Public Reference Room, located on the second floor at 1919 M Street, N.W., Washington, D.C.: 1) the license renewal applications and related filings for the previous two renewal periods; 2) "history cards" briefly noting the major events, including renewals, assignments and violations, in a station's history: 3) docket files, for those licensees engaged in a hearing on some issue, such as one whose renewal is being challenged or one which is applying for some new or improved facility; 4) employment information; 5) fairness doctrine complaints against a station; 6) ownership information; and 7) files containing petitions for rulemakings affecting the licensees in your community (or television broadcasting in general). This information is available for public inspection between the hours of 8:00 AM and 4:30 PM on working days.

The same application forms, ownership and employment reports, and many types of viewer complaints must, by Commission rules, be made available for public inspection at the station or at some other readily accessible place. In addition, every station must also keep detailed logs of its programming (and every other aspect of its operation as well), with notations made, on a minute by minute basis, for every program, commercial, and psa that has aired. (Logs do not, however, contain transcripts of the contents of the programs.) The station files a set of these logs for its "composite week" (see definitions at the end of Chapter 1) with its renewal application, and while these logs are destroyed by the FCC after a station's license has been renewed,21 composite week duplicates must be kept in the station's public file at al: times. These logs are of considerable value, since they reveal many facets of a licensee's operation not apparent from the brief summaries and percentages spelled ont in the renewal application, or in newspaper TV program guides. An FCC rulemaking may soon make them available to the public for the entire three-year period of the broadcaster's

For a number of reasons it is always advisable to expend a considerable effort studying the files available at the local station. First,



²⁰ As required by Commission Rules, 47 C.F.R. § 1.526.
21 This is done because the FCC claims it lacks storage space for the unwieldy logs, even though the logs would be far more helpful to public interest researchers than the "summaries" of that information that go into the renewal application.
22 Notice of Proposed Rulemaking in the Matter of Petition for Rulemaking to require broadcast licensees to retain vertain program records, Docket No. 19667, FCC 73-23, 38 F.R. 1511, 3 P & F R.R. Current Service 53:353 (January 8, 1973).

you will thereby let the broadcaster know that you are concerned with his performance—and that you mean to do a thorough job of studying it. In addition, the information kept at the station is sometimes both more accessible and more complete than that found at the FCC. Finally, in all likelihood you will here encounter your first expression of broadcaster hostility or the evasive tactics with which he will attempt to avoid showing you his file, or to withhold some of it from you as "misplaced" or "not available this week," or generally to intimidate you while you are examining it. This is a useful lesson for you to learn early. Just remember, the law is crystal clear—the files must be conveniently available to you,²³ and if you find they are incomplete or if you are not well received or otherwise denied access by the station, you should immediately bring it to the attention of the Complaints and Compliance Division of the FCC, by telephone if necessary, and demand an immediate investigation into the broadcaster's intransigence.24

The FCC forms themselves should be relatively easy to understand, with the aid of the United Church of Christ manual described above. The license renewal application, Form 303, is the most important application in the file (and the source of most of the quantitative conclusions reached in this Report). For most large television stations, the exhibits attached to it make the 303 a major document indeed, often measured in pounds rather than pages. But while it will be useful and informative to read the numerous exhibits submitted by a broadcaster with his application for renewal (if only because this is the same type of document you might well be challenging the next time his license expires), the critical programming information will be contained in just a few short sections.

Section IV-B of form 303 contains the basic information on television program service, and the most important parts of Section IV-B

are: Part I, on ascertainment of community needs, Part II, concerning past programming (news, public affairs and other programming are stressed), Part III describing proposed programming, Part IV setting out past commercial practices, and Part V indicating proposed

commercial practices.

Each television licensee must also file a form 395 employment report with the FCC every year. These reports focus on the employment of minorities and women and are the source of Chapter 2 of this study. The general policy of equal employment as expressed in the Commission's own rules and policy statements 25 is that no person shall be discriminated against in employment because of race, color, religion, national origin or sex. Form 395 is set up to provide information as to the number of minority (and female) employees relative



^{23 47} C.F.R. § 1.526. Stations often will attempt to withold part of their files, and especially their composite week program logs. Since these logs enable you to determine how many connucrefuls (for example) are being run during children's programs, or how many of a tation's psas are run at 2:00 AM, they are important and must be shown to you; if the licensee does otherwise he risks possible fine for violation of Commission rules.

24 f.ocal FCC offices will not be of much assistance in matters like this, since they are generially equipped only to handle technical complaints or problems. Inquiries should be addressed directly to Washington.

25 § ee general discussion of these rules and policies in Chapter 2.

to the total number of employees in categories such as officials and managers, professionals, laborers and service workers.

Each broadcaster must also file ownership reports on form 323. Ownership reports provide detailed information about the licensee's business affairs, his interests outside broadcasting, and various contracts and agreements involving the licensee and his principal employees. New forms are filed whenever there is a change in the required information.

3. The final area of major citizens group research should be the careful observation, monitoring, of the licensee's programming, the one major type of research truly beyond the scope of our particular study. There is a difference, of course, between merely observing a station's programming and actually monitoring it for specific information. How much you do will depend in large measure on how many people von have and how dedicated they are. But you must remember that the more ambitious your goals the greater the attention that will be paid to your final product—and the more difficult it will be to complete with a staff consisting of unpaid volunteers.

The United Church of Christ Office of Communication has made an art of the process of monitoring television stations, e. n to the point of achieving official FCC recognition in a radio license companion case to WLBT, of the equality of a "monitored" week (properly executed) with the Commission's own composite week for the purpose of program analysis.26 But Dr. Everett Parker's monitors are all carefully trained, and they work in teams that include (for each station) two monitors, two "back up" observers (or supervisors) and one aural tape engineer, all of whom are on duty and recording at all times during the broadcast week under consideration. If you feel the resources of your group are sufficient for such an undertaking, contact Ralph Jennings (in New York) or Jane Goodman (in Washington) for further information about the Church's training techniques, 27

Many of the same facts can also be gathered with fewer people, with more simple recording forms, and a couple of stopwatches to time commercials, interruptions, program segments, and so forth, Even this process, if you are careful to limit the information you seek, will produce valuable data about the service a licensee is giving, which can always be used to augment data available from other sources as well to addree significant conclusions that could not otherwise be made.

It is crucial, whether you are monitoring or observing, to know precisely what it is you are looking for, and to have simple forms that can be filled in while the programming is being observed. Again, the United Church of Christ experience should be invaluable in this regard, since it has developed specific forms to satisfy the needs of various types of monitors or observers. A selection of those are attached at the end of this section.

The list of things one might look for in this process is almost endless. Your particular interests will no doubt give you some direction. You or your group might well begin by holding one or more sessions in which you all merely observe the programming of the station or sta-



Lamar Life Insurance Co., 38 FCC 1143 (1965).
 For addresses see Appendix B.

tions of interest to you, discuss what you see among yourselves, and don't bother to record any information. It might be useful to include child psychologists, social workers, psychiatrists, and so forth, in these early sessions if they are available to you. Once you break down into smaller units for actual monitoring, the experiences and observations

of others in your group will prove invaluable.

Even if you are acutely aware of the needs and predilections of your organization, however, you cannot hope to insure accuracy and corroboration of your findings if you attempt to monitor alone. A minimum of two people are required, and they must be spelled every few hours by fresh workers. Many believe a supervisor is necessary to monitor the monitors, and later be available to corroborate the testimony of the monitors as to the procedures used. For even two people working without supervision will have a difficult time of it unless their data recording forms are as simple to use as possible.

You should start the actual process of monitoring with a form that has columns for time of day, name of "program," category of the program (entertainment, news, education, commercial, or psa). What you will be doing is writing down the entire broadcast day from sign-on to sign-off. Or perhaps you will want to start by emphasizing "prime time" (6:00 to 11:00 PM on TV or 5:00 PM to 10:00 PM in some areas). It is important to list name of show, nature of show (is programming category) and duration. You should also include a column in which you indicate whether the show was produced nationally or locally—this is usually done from general knowledge, and by noting the opening and closing credits.

You should plan to monitor for at least an entire week—and preferably one in which a degree of programming normalcy can be assumed. You would not, for example, monitor during Christmas week or election week—or the first week of the new fall schedule. In the end you will have amassed a list of all programming offered to the audience by all the stations in your community (or the network affiliates, or others which you have selected for emphasis). If you are comparing all the stations in your community, it is important that you monitor them during the same week so more accurate comparisons

can be made.

An important ingredient in your data collection process is the attention paid to time. Use several clocks in your monitoring exercise. If several television sets are to be monitored in one room simultaneously one master clock can serve all monitors, but each individual group should have one or two cumulative stop watches in order to time the separate segments in the broadcast day (this is especially true for

shorter segments like commercials and psa's).

In evaluating the performance you will want to compare your findings to what the broadcasters proposed to do in their last license renewal applications. This should be done regardless of the more specific (i.e., black-oriented or children-oriented) programming you are seeking to evaluate, since it will give your effort a wider scope and the broadcasters proposals (from his form 303) are readily available for your inspection. If on the 303 a licensee proposed that 5% of its broadcast week would be devoted to news and public affairs



programming, for example, you can easily acquire monitoring data that tells you whether or not the licensee is doing that. If the broadcast day is 10 hours long that means that 30 minutes should have

been devoted to that category of programming.

By the same token, you will probably want to add up the amount of programming in each category. If the station was on the air for a total of 130 hours during the week you will want to know the percentage of time devoted to news broadcasts, entertainment shows (variety, "soap operas," game shows, religious programming, commerical messages, public service announcements, or old movies. You will also most likely want to note the percentage of programs locally produced as opposed to those fed directly from the network, those syndicated, or those produced by any source independent of the local station.

In addition to corroborating (or challenging) the proposals and reported categories of the broadcaster's renewal application, you will quickly find that monitoring can also add dimensions to those same categories that would not otherwise be available through inspection of a station file or TV Guide-type program log. Form 303 will tell von how many 60-minute segments of the broadcast week include more than 12 minutes of commercials, but it will not tell you whether those segments occur in the early evening hours, when the majority of people are watching, or during children's programs. Form 303 will tell you how many public service announcements the licensee runs in the course of a week, but it will not tell you when they are run (are they bunched together between old movies at 2:30 in the morning?), or how long they are (some psa's are just 10 seconds long-or less), or how responsive they are to local needs (as distinguished from Army recruiting spots, or Red Cross appeals). As you can see, the dimensions for analysis are virtually endless, if the monitoring is done in sufficient detail. By putting it all together you will be able to obtain a far more precise view of your broadcasters' performance than is available even in a report of this magnitude, which surveys all the material available at the FCC.

What else should you specifically look for in monitoring a station's performance? The Citizen Guide asks several questions which monitoring and other information gathering will help answer: Has each station lived up to the promises made in its license application? Has each station properly ascertained the needs and interests of the entire community? Do the programs offered truly respond to the needs of the community as identified on the license renewal application? Is fair employment opportunity reflected in the station's employment figures

or only in policy statements?

In the few paragraphs that follow, we will attempt to set out a few of the many specific things you can look for—in doing so, we hope to spur you on to develop a more precise list well attuned to the needs and

shortcomings in your own community.

You might start, for example, with commercialization. Although the license renewal application tells you little that is specific, it is important to know how many commercial *minutes* per hour are being shown during prime time, or during children's time on Saturday and



Sunday morning. In addition, you might look for the frequency of commercials and of program interruptions. (It's not just the minutes of commercials that is annoying, it's the number of non-program announcements, and the number of program interruptions.) How many commercials are for local businesses (thereby providing at least something remotely in the nature of a local service) and how many simply for national products? How deceptive are the broadcaster's "station break" policies? (Does the station announce "Beat Your Wife will be right back after station identification"—and then break for six commercials?) What products are being advertised to children? To adults?

You can perform a similar analysis with public service announcements. When are they shown? What is their subject matter (are they of local interest)? Are they stale (from the station's ever-handy library) or topical? Do most of a station's psa's come from the same source—i.e., the Advertising Council (which is a rather conservative group of advertisers with a virtual monopoly on the psa "business").

or the U.S. Government?

Analyze the news in equal depth. Instead of just the number of miuutes of news listed in the program guides per day (or week), clock the precise number of minutes actually devoted to news. Break that down into weather (some stations spend more than 20% of a 30 minute "news" show on the charming personality of their weather person). sports, "entertainment" and hard news. Check the content of your television news show against the content of your local paper—do the stations just cover three of the biggest headline stories and forget the rest? Are there some controversial subjects that never seem to make the news? Some segments of your community that are overlooked? Are most of the events press conferences, most of the persons interviewed politicians or other "establishment" figures rather than ordinary citizens? How much of the "local" news show is actually local news and how much is some announcer reading wire service clips of national or regional stories? How much effort does the station expend covering the news? Is it strictly limited to the "rip-and-read" style of reportage, with an occasional still photo flashed on the screen. or does it actually employ camera crews and in-field announcers to cover personally those items of greatest local interest? If your city has a population that is, say, 20% black, what percentage of the news is devoted to covering the activities of the black community? How much time is wasted on news shows by jokes and entertainment from the "gang" (as on many segments of ABC's "Eyewitness News" format)-remember, in your average 30 minute news show you may only be getting 15 minutes or less of actual reporting to begin with.

Examine children's programming for a wide variety of factors, including commercialization, amount of cheap animation versus role-stimulating live entertainment, amount of "children's" programming that consists of little more than ancient series reruns or movies, or racial or sexual stereotypes on children's television. What is presented for children between 3:00 PM and 6:00 PM each day? Is age differentiated programming available for those under 6, 6 to 12, teenagers, and so forth, or is it just all "children's" programming?



Violence scales similar to the one recommended recently by the National Institute of Mental Health 28 might be employed to measure the amount of violence in television programming for a particular Cation. Is there more violence in television programming for a particular station? Is there more violence in children's programming? Is it commonly presented as an effective means of achieving desirable ends? Are the goals and values reflected in television programming really acceptable at all? 29

Monitor for violations of the Fairness Doctrine. 30 To meet his obligations, the broadcaster has to fulfill two basic requirements. First, controversial issues, or issues of public importance, must be discussed. Second, balanced coverage of different viewpoints on these issues must be presented. The broadcaster has to bear the expense of meeting the fairness obligation if no paid advertising or programming is available, and he also must seek out spokesmen representing the other side of an issue. You may want to determine whether or not, and in what manner, broadcasters are meeting these requirements, Λ third aspect of Fairness Doctrine monitoring would be determining the percentage of controversial issues presented that are locally relevant. For example, inflation and the war in Southeast Asia may well have local angles and impact, but they are not, strictly speaking, "local" issues. The arguments on either side of whether to build a new freeway through the heart of town might be.

The wealth of information available from careful monitoring is, as you can see from this partial listing, enormous, If you can possibly muster the resources from within your organization, it is an option well worth the time and effort.

Examples of the United Church of Christ "Observer's Report Form" are given in the next four pages.



See Constock and Rut instein, ed., Television and Social Behavior; Media Content and Control, 29-34, National Institute of Mental Health (1971).

Nec. e.g. the Staff Reports of the Surgeon General's Scientific Advisory Committee on Television and Social Behavior, published by the National Institute of Mental Health. Department of Health, Education and Wolfare (1971). See especially the volume entitled Television and Growing Up: The Impact of Televised Violence.

See Fairness Primer, supra note 10. See also Prowitt, Guide to Citizen's Action, at 10.

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OBSERVER'S REPORT FORM

		Viewing Assign	nment				
Station	Clienne1	Lo	cetion				_
Program Title		Son	arce		Type		_
Broadcast Date		Begins		Time Progr	em Enda		
		Observer Infor	mation				
Observer's Name	· - -		Phone				_
Street	C16;	·		State	:	Zip	_
Sex: (Circle) Kale	7 emale	Nationalit	y:(Circle)	Spenish-aus	name Americ	## Other	
Age: (Circle) 15-20	21-30	31-40	41-50	51-60	61-70	Over 70	
Bighest Grade in School	al Completed: 1 2 :	3 4 5 6 7	8 9 10	11 12 13	14 15 16	16+	
		Description o	f Program				
r where a mindrity issue penish persons that were senish who spoke in the panish-surname American escribed.	r pictured in this inc incident in Column 3. s check (r) Column 4.	ident. (Merk If this inc In Column 5,	indicate th	ved the disc he approxima	te length of	the inclden	rning t
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OBSERVER'S REPORT FORM - Side 2
After the program is over answer the following questions. Here we seek your thoughtful reactions to what you have seen. Be sure you explain your answers.
1. Were racial issues treated fairly? (Do not answer if racial issues were not discussed.) Tes No Don't Know Explain below.
2. Were blacks accorded the asme trestment as whites? (Do not snawer if blacks did not appear.) Yes No Don't Know Explain below.
3. Do you feel that this program adequately treated the interests of the black community? Yet No Don't Know Explain below.
4. How could this program have better served the black community?
5. If you have further comments about this program, please give them in the space below.
Return this form to: Office of Communication, United Church of Christ, 289 Park Avenue South, New York, New York 10010



OBSERVER'S REPORT FORM	_			
Station LIXXX Channel 51 Location B Program Title Name Source 1		_\$4X2	<u>~</u>	_
Broadcast Date Jun 1, 1971 Tire Program Begins 6:30 P.M.	_ Time Progr	am Ends 7.	00 P.M	<u>ا</u> -
Observes Information				
Observer's Name BETTY MONTOYA Phone /	1E-4-	1001		
Street 150 BIRD ST. City BEISO	State_	S. D.	Z1p	_
Sex: (Circle) Hale Female Pace: (Circle) Red) Othe	r		
Age: (Circle) 15-20 (11-30) 31-40 41-50	51-60	61-70	Over VD	
Highest Grade in School Completed: 1 2 3 4 5 6 7 8 9 10	11 (12) 19	14 15 16	16+	
Description of Program				
DIRECTIONS: Complete this how while you watch the assigned program- has been divided into five columns. In Column I, describe each incid involving indiana its discussed. In Column 2, indicate the number of (Mark "O" if no Indians ampleted.) Note the number of Indians who ap- incident Involved the discussion of an issue involving Indians check approximate length of the incident described.	ent where an Indians that oke in the in	Indian appearance ploture of the plo	its or where od in this is ofumn 3. If	en issue cident, chis
1. Description	2. Indian Appeared (number)	3. Indian Speke (number)	4. Indian Hinority Issue Discutsed	5. Time
Refurted robberg by Indian college student. Shown entering handouffed into police station.	1	0		20 ₈₀₀
Former Indian raidant interviewed rayarding present you in construction.	1	1	V	i mw.
Indians shown protesting Indian Lore Exhibition.	a ⁺	0	V	45ac.
Possible government takeover of reservation land reported. Indians shown demonstrating and reported using unnecessary force and violence	2+	٥	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	l min.
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New Jersey Project OBSERVER'S REPORT FORM

Viewing Assignment					
Station UCBS Channel 2 Location	New	York, 1	Jew Yor	·K	
Program Title 6 O'Clock NEWS Source	<u> </u>	מעד	. N		
Broadcast Date 42/7/ Time Program Begins 6 PM	Time Pr	rogram Enda	655/	PΜ	
Observer's Hame Lester Harris	(101)	U12-7	621 (Ha)	
Street 14 Elm Terrace City So. ORANGE	<u> (2017</u>	N= . T-	627 (7.0	A2//2	
			sey zip	01117	
Sex: (Circle) Male Female Length of New Jers			14.5		
		ver 70	\sim		
Highest Grade in School Completed: 1 2 3 4 5 6 7 8 9 10	11 12 1	3 14 15 (16) 16+		
		-			
DIRECTIONS: Complete this box while you watch the assigned program	. Re obted	tive and a	curate. T		
appears or where an issue involving New Jersey is discussed. To Co	h incident	where a Re	Jersey res	ident	
residents that were pictured in this incident. (Mark "O" if no New number of New Jersey residents who spoke in the incident in Column	Jersey res	idents app	eared) Note	the	-1
discussion of an issue involving New Jersey check (/) Column 4. If New Jersey, check (/) Column 5. In Column 6, indicate the approxim	the incide	nt involved	a film rad	le in	
1. Description	2.r. J.	3. N. J.	4. H. J.	5.711m	6.
	Resident Appeared	Resident	Issue Discussed	Report	Time
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Raport of legislature approving		ļ	1		ł
Calell's Sports authority Bill,]	i			l
Carles Sports distributed	1	_	/		25
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Committee report on N.J. TPKE delay.					5



III. WHAT ACTION CAN YON TAKE?

Once you have gathered your relevant information about a broadcaster's practices, what are your available lines of attack—and which will be best suited to changing those practices to make them more responsive to the needs of the local community? In this report we will merely ontline the various avenues for reform, since there is no need for us to go into the detail you can find in other sources. Specifically, the Prowitt Guide to Citizen Action discussed earlier in the chapter at provides detailed guidance in each of the areas outlined below, and additional sources will be suggested in Appendix B.³²

One category of potential community action involves the use of legal machinery: the filing of petitions to deny the renewal of a broadcaster's license (or the grant of transfer of control or any other application he might make), informal objections to such applications, formal complaints regarding the alleged violation of an FCC rule or policy, or competing applications designed to acquire the right to broadcast over the licensee's frequency for yourself or your group.

Other action might include educational or public relations campaigns designed to bring the station's shortcomings to the attention of the community as a whole, complaints made to the licensee himself regarding specific aspects of his operation, or direct negotiation with the licensee regarding specific suggestions for improvement or reform in his service to the public.

A. Public education and public relations

Once you have familiarized yourself with the performance of the stations in your market area and zeroed in on the specific problems or shortcomings, you will almost certainly want to bring your findings to the attention of the community. This should be done in order to draw additional support from that community, as well as to bring some initial pressure on the licensee to correct the shortcomings himself. The methods of publicizing your findings can be as varied as your imagination allows, and could include issuing press releases for use by non-broadcast media,33 including such disparate sources of potential publicity as student newspapers or shopping ad weeklies (or even other broadcast media that may be willing to cooperate with your effort); organizing letter-writing campaigns or radio talk show call-ins; arranging to discuss or lecture at meetings of church, social or community groups or at high schools or colleges; enlisting the support of local politicians (or political candidates); and so forth.





ni Hereinafter cited as Citizen's Guide.

Lawyers should see especially two Office of Communications. United Church of Christ Publications: denuings, Guide to Understanding Broadcast Licensee Applications and Other FCC Forms, and the forthcoming Bennett, Representing the Audience in Broadcasting Proceedings.

You will run into problems, of course, in communities where the broadcast and non-broadcast media are wholly or partially controlled by the same entities. That is the situation, unfortunately, in far too many of the cities in our study. See the discussion of this problem in Chapter 2 of this Report.

B. Informal complaints

Complaints can sometimes achieve results if made in sufficient quantity (or with sufficient legal specificity). Their major drawback, of course, is that they depend on the goodwill of the broadcaster for their success. You will therefore achieve the best results if you are careful to avoid overly-general complaints and limit yourself to alleging the violation of specific Commission rules or policies, such as the fairness doctrine, equal employment rules, equal time provisions, and so forth. Such informal complaints should, as suggested by Ms. Prowitt in the Citizen Guide, 1) state the facts clearly as you see them, including your name, the station's call letters, and the specific actions complained of; 2) cite a standard to which you can relate your grievance or proposal; and 3) request a specific remedy, such as a new kind of program, an increase in minority employment or the opportunity to present the other side of a controversial issue or respond to a personal attack.³⁴

In addition to complaining directly to the station you may want to broaden the scope of your action by complaining at the same time to its biggest local or national advertisers, the network with which the station is affiliated (if any), the local chamber of commerce—in short, anyone you feel might be in a position to care about or perhaps attempt to influence the licensee's activities. In some cases, the subject matter of the complaint may dictate additional parties who should receive it; if the complaint concerns the absence of local public service announcements, for example, complaints might be delivered to local hospitals or boys clubs or service organizations which would benefit from improved performance as well as to the station. As a final step, of course, you should bear in mind that complaints can also be made to the FCC—or, indeed, to other government agencies, such as the FTC or the EEOC, at state and city levels as well as federal. These will be mentioned again under "legal action" below.

C. Negotiation

Direct negotiation between your group and the broadcaster can conceivably bring about the greatest degree of change possible with limited organizational resources. Once you have set specific goals for improvement of the service of broadcasters in your community, and have acquired relatively wide support for those goals, much may be accomplished in face-to-face negotiation with the broadcaster provided: 1) your goals have as their basis one or more of the specific obligations implicitly or explicitly required of the broadcaster by statute or Commission rules or policies, and 2) you can demonstrate to the broadcaster your determination to pursue your goals through more formal legal remedies if negotiations are not successful. For further information regarding this tactic, we would refer you once again to the Citizen Guide, which includes as an appendix a copy of just such



³⁴ Citizen's Guide, at 19.

an agreement negotiated between community groups and broadcasters in Texarkana, Texas, 25

D. Formal legal complaints

If informal actions fail to induce the necessary changes in broadcast service to your community, you will probably want to pursue the various legal remedies available to you. We can do little more than enumerate these remedies within the scope of this report; but again, there are a number of sources for lawyers and laymen that set out pretty clearly the procedures you can pursue. You have four basic avenues of FCC legal attack available to you. In order of increasing difficulty, they are: complaints to the Commission; informal objections to a licensee application; formal petitions to deny an application, either for renewal of a license or some other operating modification; or a competing application for the frequency on which the current licensee is operating.

Complaints to the Commission are perhaps the least effective form of legal action, but they have the virtue of being simple to generate. Moreover, if a complaint is earefully drawn, so that it raises a significant legal issue concerning the licensee's violation of some Commission statute, rule or policy, it can require at the very least that the Broadcast Bureau act to determine whether or not it has merit, thereby creating a ruling capable of being appealed to the full Commission and, ultimately, to the United States Court of Appeals.37 Don't allege generalizations in complaints to the Commission, such as "this station discriminates against blacks and Spanish-surnamed citizens." Go into sufficient detail, based on your observations or research, to allege specific instances of violation and to request specific remedies. Force the Commission to accept or deny the premise of your complaint—not merely dismiss it as "overly vague," or thank you for providing information which merely will be "associated" with a station file—because by doing so you will almost certainly be foreing the station to defend its policies. The more specific your complaint and your request for a remedy, in other words, the more likely is the station to feel the pressure of your desire for change.

E. Informal objections

Informal objections are generally associated with the application of a licensee for renewal of its license.³⁸ Unlike a petition to deny, however, this type of legal action may be taken at any time up to the actual grant of a licensee's application, and must be considered by the Commission in its process of weighing the evidence for against the licensee. The element of time is therefore not so important with

^{**} Id.. Appendix D. at 39.

*** Sce sources cited in notes 18 and 32 supra and Appendix B of this Report.

*** Append to the courts need not be prosecuted in the D.C. Circuit Court alone, although most end up in that circuit. You should bear in mind that the Circuit Court of Appeals sitting in your part of the country, although it might not necessarily possess the communications or regulatory "expertise" of the D.C. Circuit, could conceivably bring a fresher outlook on local problems to their decision.

*** 47 C.F.R. § 1.587.





an informal objection as with a petition to deny, and that is perhaps its chief virtue; however, it stands to reason that an informal objection, in order to be taken seriously, must involve allegations of considerably greater importance than those which are acceptable in a normal petition to deny. It is well to reserve this legal tool for serious allegations, such as fraud or some other such gross malfeasance, discovered when it is too late to file an actual petition to deny. And while the procedural rules regarding the content of an informal objection are less stringent than those concerned with more formal petitions, you would do well to treat this type of application every bit as seriously as you would any other (particularly if it is the only option open to you because you have not been able to complete your research before the cut-off date for petitions to deny has been passed).

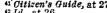
F. Petitions to deny

Petitions to deny must be filed by a "party of interest" in the licensee's application proceeding, pursuant to rather stringent rules of procedure set out by the Commission in a number of sources to which we've alluded above. 39 As members of the community the broadcaster is supposed to serve, you should have no difficulty establishing yourself as a "party of interest," 40 and you should be prepared at each stage of your research and negotiation process to put together a well-documented petition setting out carefully all the reasons you feel the licensee has failed to serve the public. The Citizen Guide spells out this requirement in greater detail:

If, for example, one of your charges is that the station discriminates against minority people in its employment, you should support this allegation with specific information which might include statistics on the low employment of minority people in each category of station responsibility as compared with population of minority groups in the city or of minority people who have applied for employment; signed statements (affidavits) of minority persons who have been denied employment, citing specific violations of the equal employment rules and other relevant material.

In other words, the more carefully organized you make your allegations, the greater the likelihood of a positive FCC response—and the greater the pressure on the licensee to compromise with your group on reform of his programming or other practices. Since, as the Citizen Guide points out, the petition to deny is a "severe action . . . costly and time consuming [to both parties]," you should only consider it as "the last resort when other means of achieving necessary change . . . have failed." 42 Nevertheless, you should from the beginning be prepared to demonstrate to the broadcaster that you have the patience, the

^{30 47} C.F.R. § 1.580. Sce also the Procedure Manual, supra note 18.
40 See, e.g., Office of Communication of the United Church of Christ v. FCC. 359 F2d 904 (1966), in which the Court of Appeals held that the Commission's "traditional position that members of the listening public do not suffer any injury peculiar to them and that allowing them standing would pose great administrative burdens" was erroneous and not in with the Commission's own pronouncement that "individual citizens and the communities they compose owe a duty to themselves and their peers to take an active interest in the scope and quality of the television service which . . . has a vast impact on their lives and the lives of their children . . ." [emphasis in the opinion], 359 F2d 904, 1000-1006.
41 Oitizen's Guide, at 27.
42 Id., at 26.





resources and the legal capacity to carry through with a challenge to the renewal of his license.43

A petition to deny a licensee's application for renewal has one major temporal drawback: such an application need only be filed once every three years, and once a station's license has been renewed a community group may find itself with considerably less influence for the next two years or so. There are, however, other types of proceedings in which you may be able to participate, and you will do well to determine whether any of the licensees in your community are or will be involved in any of them. Any time a licensee makes a major alteration in his facilities, for example, he is required to file an application for such an alteration which may be challenged by a community group. If he seeks to move his principal studio, for example, or shift his antenna to a new location or increase his power he is required to apply just as if he were seeking a new facility.

Note carefully the business plans of the licensees in your community; are any intending to sell their stations in the near future, assigning or transferring their license to a new licensee? You will want to insist on becoming a party to that sort of transaction, especially if it involves a television station, so as to ensure a higher level of service by the new licensee. Examine his proposals, and bring to his attention

the shortcomings of the previous licensee.

Finally, you will want to apprise yourself of the nature and extent of a licensee's holdings other than the station in your community. An overwhelming majority of the licensees in this study, for example, own two or more broadcast facilities,44 and it will be the rare licensee whose licenses all expire in the same renewal period. You may well be able successfully to apply pressure on the substandard licensee in your community by working with groups in other cities in which it holds licenses. This type of activity requires little but increased coordination, and this as well as each of the other activities mentioned above are simply illustrative of the axiom that the more you know about every aspect of your licensees the more effective you can be in dealing with their shortcomings in your community.

G. Competing applications

One last, drastic measure you may be inclined to pursue, particularly if you are saddled with a licensee who blatantly refuses to serve the public interest, is a competing application for use of the frequency itself. Such an application can be made, pursuant to Commission rules, whenever a broadcaster's license comes up for renewal. It should not be made frivolously, but only after careful deliberation and accumulation of sufficient operating capital and programming and technical expertise; if each of the latter is available, however, and your allegations



⁴⁸ You should always attempt to include one or more lewyers in your group, and your legal connsel should always be prepared on the verious filings that could be made against a station relatively entekly. His or her preparation should therefore begin as early as possible, and preferably before any contact with the station has been made. Many of the people cited in this chapter or listed in Appendix B stand ready to help you understand the legal presents of the potential challenges and complaints outlined here, in the Citizen's Guide and in the sources cited.

48 See the extensive cross ownership tables in Chapter 3 of this Report, but hear in mind even they are far from complete in terms of various individuals' or corporations' non-broadcast interests.

of misfeasance are sufficiently serious, you may wish to compete for the frequency, which does, after all, belong to the *public* and not the existing licensee. Note carefully the rules and policies that must be followed by a competing applicant, however, and make certain you are both willing and able to meet the requirements of each step in the procedure.⁴⁵

APPENDIX A

Systems Methodology *

I. INTRODUCTION

In this section, we hope to give the reader some insight into the computer programming methods implemented to produce the results of this project. It should be noted that because this was a pilot project and the goals that were to be accomplished were not clearly ascertained at the inception of the analysis stage, the computer programming algorithm hereinafter set forth is not the most efficient; however, it has proven to be viable.

Basically, the analysis was conducted in two parts. The first part concerned the analysis of the data relating to female and minority employment practices of the broadcast licensees. The information processed pursuant thereto was acquired from the FCC Form 395, which is an annual employment report filed by all broadcasting stations. The second stage of the analysis concerned the licensee's programming profile and included an analysis of the station's news, public affairs, local programming, commercialization, public service announcements and financial data. The source of this data was the FCC Form 303 which is filed by the broadcastor every three years in application for renewal of his license.

the broadcaster every three years in application for renewal of his license.

The computer language used in this analysis was Fortran IV compiled on an IBM 360 model 40. Other languages might have been used; however, Fortran or a similar type of language was necessary to perform the numerous computations on the raw data from the FCC forms. The language may become inefficient when many sorts and cross-tabulations have to be performed but a balance had to be found between the flexibility of the type of output and the efficiency of the computer program itself. The Fortran IV language, in contrast to cross-tabulation and sorting languages, is adaptable to any form of input and output data.

The programs themselves are simply too lengthy to be included in this report, but a copy may be obtained by writing to Larry Harbin, in care of Commissioner Nicholas Johnson, Federal Communications Commission, Washington, D.C. 20554 (mail will be forwarded).

II. EMPLOYMENT ANALYSIS

The input data for the employment programs was comprised of the computer card for each licensee and 50 additional cards containing information pertaining to the top 50 market areas, such as the name of the city in which the licensee is located and the percentage of minorities in the SMEA. The format of the employment data cards is shown at the end of this appendix.

The first step performed by the computer program was the reading of 50 data cards containing information on the market numbers, the percentage of minorities in that particular SMSA, and the name of the city designated by that market number. Then, as each data card pertaining to the employment profile of the individual licensee was read, a first array was formed that contained the elements of the output data. Those elements were the station identifiers [call letters, market number, etc.], percentage of minorities in the market area, the number of job positions in the top five job categories, the number of minorities in the top five job categories, the total number of minorities em-



^{*} Sec. e.g., the FCC Policy Statement on Comparative Heavings, 1 FCC 2d 393 (1965).
*High-speed computations for this project were carried out at the Georgetown University Academic Computation Center.

ployed, and a ranking factor. A second array was formed with the same station identifiers along with the number of top five positions, number of females employed in those positions, and the percentage of females in those positions.

Once all the data cards were read into the computer and all the manipulations and computations were performed to create the arrays, a simple sort routine operated on the arrays to order the first array [minority employment] according to the magnitude of the ranking factor, e.g. from highest to lowest. A munerical integer was assigned to each station from one to the number of stations analyzed [200 maximum]. A similar ordering was performed on the same array according to the magnitude of the percentage of minorities employed.

With regard to the second array [female employment], a single ordering was

performed according to the percentage of females employed in the top five job

categories.

The results of this employment program produced three different rankings containing the information as previously described. Those three ranks include two ranks re minority employment, one by ranking factor and the other by percentage of minorities employed; and one ranking re female employment by percentage of females employed in the top five job positions.

Input Format For Employment Data—Source: FCC Form 395

Label	Card columns	Data type
Call Letters		Alpha
Market Number	_ 5-6	Integer
Network Affiliation	. 7 <u>-</u> 9	Alpha
Potal Official & Managers	10-12	
Total Professionals	13-15	Integer
Potal Technicians.	. 16-18	Integer
Potal Sales	19-21	Integer
Total Craftmen	22-24	Integer
Cotal Employees	25-27	Integer
Fotal Employees Female Official & Managers	28-29	Integer
Female Professionals	. 30-31	Integer
Female Technicians	32-33	Integer
Female Sales.	34-35	Integer
Female Craftmen	36-37	Integer
Temale Total	38-39	Integer
Black Males Official & Managers	40-41	Integer
Black Males Professionals	42-43	Integer
Mack Majes Technicians	_ 44-15	Integer
Black Males Sales	_ 46-47	Integer
Black Males Craftmen	48-49	Integer
Black Males Total	50-51	Integer
Other Male Minorities:		
Top 2	. 52-53	Integer
Top 5		Integer
Total	56- 57	Integer
Black Females Official & Managers	- 58-59	Integer
Sinck Females Professionals	_ 60-61	Integer
Black Females Technicians	62-63	Integer
Black Females Sales.	64-65	Integer
Black Females Craftmen	. 66-67	Integer
Black Females Total	- 68-69	Integer
Other Female Minorities:	- 00 00	******
Top 2	70-71	Integer
Top 5	72-73	Integer
Total.	74-75	Integer

III. PROGRAMMING ANALYSIS

The analysis of the programming of the licensees is somewhat more complicated than that of the employment analysis. The input data comprised three sets of data cards. The first set of input cards included one data card for each station,



containing information relating to public service announcements, news, public affairs, etc. The format and exact contents of such data cards are described at the end of this text. The second set of cards is the same as that for the employment program containing information relevant to each of the top fifty market areas. The third set of eards contained confidential financial information for each licensee, coded so as to reveal relative information about a licensee's performance. but not specific figures.

Similar to the employment program, the first step performed was the reading of the fifty data eards; containing information about the market areas; into a market array. The second operation was the reading of the financial information for the licensees into what will be called a financial array,

As each programming data card was read, means were provided for retrieving market area information from the market array and financial information from the financial array. Computations were performed to convert figures of hours and minutes into a decimal representation of hours in order to facilitate other computer functions. A maximum of 200 broadcast stations may be analyzed with this program.

The first output from this program is a ranking of the licensees according to a local programming indicia computed by the sum of the prime time local program-

ming and total local programming divided by two.

The second ranking is simply an ordering of the licensees according to the sum of the quantities of news, public affairs, and "other" programming, as depicted on the FCC Form 303,

The third ranking is an ordering of the licensees according to the number of public service announcements, and the fourth ranking is an ordering according to the number of hours in the composite week having more than 12 minutes of commercials. The latter ranking is ordered from lowest to the highest.

The financial ranking is an ordering of the licensees according to the magni-

tude of the ratio of programming expenses over broadcast revenues.

The composite ranking is a conglomeration of four different ranking criteria. They include (1) local programming, (2) news, public affairs and "other," (3) commercialization, and (4) financial evaluations. In order that each element have an equal weight or have equal effect on the composite ranking, the licensees were assigned a number between zero and 100 for each of the four evaluation criteria, and the composite ranking is then based on an average of those four

With regard to local programming, the number one licensee sets the scale, i.e. the indicia of 20.92 represents 100/100. An indicia of zero is represented by zero, however, the lowest indicia 1.71 is 8.17/100, representing the worst station in the top fifty markets with regard to local programming.

A similar analysis is made with the news, public affairs, and "other," 45.83 hours represents 100 and 12.40 hours represents 27.05/100, zero being the lowest.

Re the commercialization ranking, the worst licensee sets the scale on the low end. The licensee with the highest number of 60 minute segments having 12 or more minutes of commercials is assigned a value of zero on the scale between zero and 100. A licensee with zero segments having 12 or more minutes of commercials is assigned a value of 100; however, the best licensee in this report is rated 96.61/100, with two segments having 12 or more minutes of commercials.

Concerning the financial factor, the licensee having the highest program expense/revenue ratio is assigned 100. A ratio of zero is assigned zero on the scale.

Once all of these factors have been computed, a final composite figure, by which the composite rank is ordered, is defined by an average of the four factors, Thus, the optimum performance of a licensee, according to the four pre-defined criteria, is 100. The best licensee is rated at 63.5, which is well below its peak performance of 100, assuming that any station can perform 100 in each of the four evaluation criteria.



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Input Format For Programming Data—Source: FCC Form 303

Label	Card column	Data type
Call Letters	1-4	Alpha
Market Number	5-6	Integer
Network Affiliate	79	Alpha
Composite Week:		
llours		Integer
Minutes	13-14	Integer
News:		_
llours		Integer
Minutes	17-18	Integer
Public Affairs:		-
Honrs		Integer
Minutes	21-22	Integer
'Other":		
llours		Integer
Minutes	25-26	Integer
Local Programming:		- .
Hours		Integer
Minutes	29-30	Integer
Prime Time Local Programming:	04.00	.
llours		Integer
Minutes	33-34	Integer
Public Service Announcements:	07.00	T
Hours		Integer
Minutes	37-38	Integer
Commercialization:	40.00	T., 4 a.m
12-16	68-69	
16+	70-71	Integer

Input Format For Financial Data

. Label	Card column	Data type
Call Letter	1-4 5-9	Alpha A4 Real F5.1

Input Format-Market Area Data Cards

	Label	Card columns	Data type
all Letters			Alpha A4
umber		5-6	Integer 12
			Integer 12
			Real F4.1 Alpha 5A4

APPENDIX B

Listed below are selected citizens organizations and resource materials that might be useful to you.

CITIZENS ORGANIZATIONS

Mr. Thomas Asher
Media Acces Project
1910 N Street, N.W.
Washington, D.C. 20036
Mr. Charles Baker
Institute of American Democracy, Inc.
1330 Massachusetts Avenue, N.W.
Washington, D.C. 20005

Professor John Banzhaf George Washington University National Law Center 720 20th Street, N.W. Washington, D.C. 20006 Mr. Bill W. Wright Black Efforts for Soul in Television 1015 North Carolina Avenue, S.E. Washington, D.C. 20003



CITIZENS ORGANIZATIONS-Continued

Mr. Robert Choate 1346 Connecticut Avenue, N.W. Room 535 Washington, D.C. 20036 Mr. Ailen Ferguson Public Interest Economics Center 1714 Massachusetts Avenue, N.W. Washington, D.C. 20036 Mr. Ted Jacobs Center for the Study of Responsive Law 1908 Q Street, N.W. Washington, D.C. 20009 Mr. Frank Lloyd Executive Director Citizens Communications Center 1812 N Street, N.W. Washington, D.C. 20036 Mr. Joseph Ónek Center for Law and Social Policy 1751 N Street, N.W. Washington, D.C. 20036 Mr. Richard L. Ottinger Hydeman and Mason 1225 19th Street, N.W. Washington, D.C. 20036 Mr. Tracy A. Westen Stern Community Law Firm 2005 L Street, N.W. Washington, D.C. 20036 Mr. Ralph Nader Public Citizen, Inc. 1346 Connecticut Avenue Washington, D.C. 20036 Mr. Mark Green Project on Corporate Responsibility 1609 Connecticut Avenue, N.W. Washington, D.C. 20009

Action for Children's Television 33 Hancock Avenue Newton Centre, Massachusetts 02159 American Council for Better Broadcasts 17 West Main Madison, Wisconsin 53703 Communications Policy Committee American Civil Liberties Union New York, New York 10010
Corporation for Public Broadcasting
SSS-16th Street, N.W. Washington, D.C. 20006 Institute for Policy Studies 1520 New Hampshire Avenue, N.W. Washington, D.C. 20036 National Association for Better Broadeasting 373 Northwestern Avenue Los Angeles, California 90004 National Citizens Committee for Broadcasting 609 Fifth Avenue New York, New York 10017 Rev. Everett Parker Director (also Jane Goodman and Ralph Jennings) Office of Communication United Church of Christ 289 Park Avenue South New York, New York 10010 Television, Radio & Film Commission The Methodist Church 476 Riverside Drive New York, New York 10027 The Network Project Eari Hall Columbia University New York, New York 10027

THE NETWORKS

American Broadcasting Cos., Inc. 1330 Avenue of the Americas New York, New York 10019 Columbia Broadcasting System, Inc. 51 West 52nd Street New York, New York 10019

National Broadcasting Co. 30 Rockefeller Plaza New York, New York 10020 Mutual Broadcasting Co. 135 West 50th Street New York, New York 10019

INDUSTRY ASSOCIATIONS

National Association of Broadcasters 1661 N Street, N.W. Washington, D.C. 20036 Television Information Office 745 Fifth Avenue New York, New York 10022

FEDERAL GOVERNMENT

Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 29554



RESOURCE MATERIAL

- 1. A Public Citizen's Action Manual, by Donald K. Ross; Grossman Publishers, New York, 1973.
- 2. Corporate Power in America, ed. by Ralph Nader and Mark J. Green; Grossman Publishers, New York, 1973.
- 3. The Monopoly Makers, ed. by Mark J. Green; Grossman Publishers, New York, 1973.
- 4. Action for a Change: A Student's Guide to Public Interest Organizing, by Ralph Nader and Donald Ross; Grossman Publishers, New York, 1971.

The Closed Enterprise System, by Mark J. Green with Beverly C. Moore. Jr., Bruce Wassustein; Bantam, 1973.
 Television and the Public, by Robert T. Bower; Holt. Rinchart and Winston,

- Inc., New York, 1973.
- 7. Representing the Audience in Broadcast Proceedings, by Robert W. Bennett; United Church of Christ, Office of Communication, New York, 1973.

 8. Guide to Understanding Broadcast License Applications and Other FCC
- Forms, by Ralph M. Jennings; Office of Communication, United Church of
- 9. Federal Communications Commission Procedural Manual (from F.C.C.)
- 10. Policy Statement on Comparative Broadcast Hearings, 1 F.C.C. 2d 393 (1965).

Policy Statement Concerning Comparative Hearings Involving Regular Renewal Applicants, 22 F.C.C. 2d 424 (1970).
 In Re Formulation of Policies Relating to the Broadcast Renewal Applicant.

Stemming From the Comparative Hearing Process, Further Notice of Inquiry, 31 F.C.C. 2d 443 (1971).

13. Applicability of the Fairness Doctrine, Office of Information, Federal Comnumications Commission.

- 14. Guide to Citizen Action in Radio and Television, United Church of Christ, Office of Communication, New York.
- 15. Use of Broadcast Facilities by Candidates for Public Office, F.C.C., Office of Information.
- 16. In the Matter of a Personal Attack, (FCC 67-795) Office of Information, F.C.C.
- 17. A Short Course in Cable, Office of Communication, United Church of Christ, New York. 18. Cable Television, a Guide to Citizen Action, by Monroe Price and John Wick-
- lein: Office of Communication. United Church of Christ, 1971.
- 19. How to Protect Citizens Rights in Television and Radio, Office of Communication. United Church of Christ, 1969.
- 20. Guide to Citizen Action in Radio and Television, by Marsha O'Bannon Prowitt: Office of Communication, United Church of Christ, New York, 1971.
- 21. Racial Justice in Broadcasting, Office of Communication, United Church
- 22. How to Talk Back to Your Television Set, Nicholas Johnson; Bantam, 1970.

APPENDIX C

ADDITIONAL TABLES OF INFORMATION

These additional Tables deal largely with the same statistics analyzed in the text of the study. Except for Tables 1-a and 8-a, they present the information of Chapters 1 and 2 by market rather than in order of their rank, in order to enable the reader to compare the performances of the three affiliates in each of the 50 cities.

Table 1-a is the same composite ranking found in Tables 1 and 2, but with the relative performances of each station more precisely detailed by the analytical tool of relating the hours and minutes (etc.) performance levels to a 0 to 100 scale, as detailed in Appendix A.

42 F.C.C, 2d



Table 8-a ranks the affiliates solely on the basis of their total percentage of minority employment (without adding in the factor of the number of minorities in the SMSA).

The Tables in this Appendix are as follows (with reference to the corresponding tables in the main text in parentheses):

Table 1-a (Tables 1 and 2)

Composite Rank of all Programming Criteria (on a 0-100 scale) Tuble 2-a (Tubles 1 and 2)

Composite Rank of all Programming Criteria (by market)

Table 3-a (Table 3)

Hours and Rank of News, Public Affairs and Other (by market) Tuble 4-a (Table 4)

Public Service Announcements (by market)

Table 5-a (Table 5) Commercialization (by market)

Tuble 6-a (Table 6)

Hours and Minutes of Local Programming (by market)

Table 7-a (Table 7)

Ranking Based on Ratio of Program Expenses to Gross Revenues (by market)

Table 8-a (Table 8)

Network Affiliates Ranked by Percent Minorities Employed

Table 9-a (Tables 8 and 8-a)

Network Affiliates Ranked by Percent Minorities Employed (by market) Table 10-a (Table 8)

Percent Minorities Employed/Percent Minorities in SMSA (by market)
Table 11-a (Table 9) Percent Minorities Employed in High Pay Positions (by market)

Table 12-a (Table 10)

Percent Women Employed in High Pay Positions (by market)



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40			Nc	Network Affiliates Ranked by Composite of All Programming Criteria	gramming	Critcria			
Rank	Call letters	Net. aff.	Mkt. No.	Location	Local	News, PA and other	Соппист.	Financial	Composit
-	KPIX	CBS	8	San Francisco	54.98	¥:	58. 61.	56.30	ei i
. 01	W.1Z	ABC	21		3 .	S. 18	13.55	77.18	iş
m	KING	NBC	16	Seattle-Tucoma	7	68.55	69.43	# S	9
4	KDKA	CBS	57.		19.01	E; 5	29	7	ġţ
. 10	KYW	NBC	4		75.10	89.02	55.93	51.01	Š
15	W.P.L.G	A BC	18		.÷	100.00	33, 90	± 3	9.5
· 1 -	WMAL	ABC	2		£.	70.58	\$2°5	57 E	G.
- 01	N.T.Y.E.	A BC	5-		₹i 29	62.89	99	27.72	Ġ.
5	WENY		48		34, 46	16.91		2	ġ
. 5	K (;) ()	NEC.	8		₩ #	72,58	- F	3. 3.	3
?=	WWI.	CHS	31		65, 74	2	37. 29	5. 5	S,
:2	22	CRN	10		50° (90)	30.00	× ×	S.	3
12	WABC	A BC	-	New York City	45.42	65. 63.	11.07	100.00	; c
2.7	N N N N	200	. 61		71.51	다. 단	£.	# 	
1 2	NIIO C	ZZ ZZ			60, 56	67.16	35. 35.	3.5	: :
3 2	W.T.C.	200	3		13.71	3.	74.58	53	61.
12	24.77	ARC			53. 98	65, 13	54. 21	56.73	
= 2	11471	A RC	36,	Portland	50.00	55. 67	51.23	84.53	61
2	MILAS	SEC	8		54, 78	60.18	44, 15	6. 6.	3
£ 6	KCBA	N S	3.67		55. 57	35.75 25.75	87. 58 87. 58	2	9
2.6	NION NION	283	18		38, 33	74.95	10.68	S: 3	<u>.</u>
18	W.B.V.S	CES	8		59, 76	35°55	33.10	65.79	6
123	KIAR	NBC	45		61.34	8.3 3.3	86.3	7 60	7. 2
3 73	KOMO	ABC	16		ੜ ੜ	3 3 3	\$0.5 \$1.5 \$1.5 \$1.5 \$1.5 \$1.5 \$1.5 \$1.5 \$1	(S)	6.2
Š	WLWT	NBC	20		100.00		16, 35	63.10	6.5
8	WCBS	CBS	1	New York City	3 :	3.5	# 5 8 8	à i	Š į
23	KMOX	CBS	2		15.21	ş:	6 6	2:	ė a
81	WSM	NBC	8		30 S	3.65	8 <u>1</u>	6.5	e s
şi	WKY.	NEC	41		6.10	01.00	7.5	i	i a
30	WAST	ABC	3,7		3 13	40,03	00.00	2 2	9 4
31	WSB	NBC	71	Atlanta	5.79	70°	, t	3.5	60
35	WBZ	NBC	9		61.19	81.18	7.5	25.50	ġ į
33	KSL	CBS	20		7. 8 2. 8	3 C. C.	95. 20	50	5 6
35	WMAR	CBS	19	Baltimore	33	60,10	00.03	00.01	512
35	WZZM	ABC	4		50°.40	80,08	20.00	20, 20	512
36	WDSU	NBC	31		3.5	20.00	25.30	9. 95 9. 95	5 12
37	WRTV:	NBC	#		77.0°	e e	40.5	69,05	. 22
38	WBEN	CBS	8	Buffalo	19.64	17.17	20.02	9.45 9.45 9.45	3 3
33	WNRC	NBC		New York City.	17.75	01.00	10.44	10. No. No. No. No. No. No. No. No. No. No	Š
40	KNXT	CBS	, ויכ		03, 30	85, 85 85, 85	10.17	5 C	5 3
7	KPRC	NBC	15	Houston	200	10.0	93.93	9.5	Š
돢	WCPO	CBS	23		91,33	01.10	au, 01	7.5	Ŕ

Arkansas, Louisiana and Mississippi 1973 Renewals

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			Network :	Network Affliates Ranked by Composite of All Programming Criteria—Continued	ning Crite	ria—Contin	nned	i	
Rank	Call letters	Net. nff.	Mkt, No.	Location	Local	News, PA and other	Commer,	Financial	Composite
3		NBC	29	Memphis	53.71	61.71	23, 03	16	8. 8.4 8.8.83
3	WTEN	CBS	33		31.03	53.33	37, 29	73.85	3
16		ABC	17		46.18	46.44	35.90	67.93	43. 61 43.
33		ABC	36	_	20.93	32, 15	62.71	⊋, 7€,	48,54
93		NEC	11	Dallas-Fort Worth	34.70	67.71	47.46	53.76	14. 43
25		NBC	ಸ		3,48	38	37, 29	57.91	48, 23
35		ABC	23	Hartford-New Haven	39, 48	61.36	40.68	50.88 88	48.15
96		CBS	49	-	49.00	:1: 8	15.25	50. 55	4¥ 10
97		ABC	45		8i.38	47, 16	44.07	63, 50	98.8
86		CBS	45	-	37.49	63, 27	38.98	51.36	47.78
66		CBS	32		51.00	62. 65	20.34	56.09	4:14
901		ABC	45	_	13.69	27.05	59, 43	75, 59	47.70
101		CBS	=	Dallas-Fort Worth	56.97	72.69	18.64	41.83	47.54
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103		NBC	23		36.95 38.05	76.40	88.98	45.03	47.33
101		CBS	14		45.53	£ 33	35, 39	45.44	47.04
105		CBS	27		33.07	71. 31	18.61	35	46.97
106		NBC	98		34, 46	66.11	32, 20	90	₹. :1
107		ABC	43		. 1. so	29.67	51.88 51.88	36. 67	45.55
108		CDS	43		36.06	59.49	35. 20	36	46.40
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97		ABC	8		17.93	52.80	57.63	56.53	46.22
111		ABC	\$	-	15.62	39.71	61.03	SC 73	45.77
112		NBC	49	~4	30.88	54. 18	35, 20	£3	45. 75
113		NBC	35		48.01	61.85	25. ±2	46.35	45, 41
114		CBS	16		4.83	60.62	13: 14:	50, 76	45.40
115		ABC	es	-	48, 13	65.85	 	33	45.(5)
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117		ABC			37.65	£	15. 25	76.74	# 33
118		NBC	S,			47.67	£. 1 6	£1	4



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Network Affiliates Ranked by Composite of All Programming Criteria—Con.

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tank	Call	Net aff.	Mkt. No	Location	News	Rank	Pub. affairs	Rank	Other	Rank	Composite
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74	WCCO	CBS	13		30	8 5	38	28	3	13.	15.917
141	KMSP	ABC	13		14.50	25	144	46	.33	127	27,050
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8	WLWI	ABC	4.5	Indianapolis	18.42	œ	. 50		ائد غر	3	363
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æ,	WSB	ORC:	<u> </u>	•	6	150	4. 8	3 6	7, 22	330	20. 517
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Ξ	WITI	ABC	된.		12.50	3	2 2	125	15,60	2	34, 367
8	WTIC	CBS	41 1	Me N-protteri	3 to	3	10.00	-	6, 43	136	25.217
8	WTNI	ABC	ei e	Hartlord-New Hayell.	15.5	8	6.2	37	13.55	52	35.017
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35	WUAF	NA NA NA	171		17, 75	=1	-# c	3 3	ž Š	132	29, 267
13	KCMO	CBS	÷٦	Kansas City	21.21	:8	9 4G	3	11.52	18	33, 500
즮	WTVT	CBS	ŢΊ.	Tampa-St.	16.7	3 %	1 35 5 7 1	119	11.85	25	30.433
5	WFLA	O C	21.2	Tampa-St. Petersburg.	× ×	គ្ន	38.	ş	16.23	15	31.700
‡ ₹	WERW	ABC	T #1		\$ 75	23		4 6	5 0 5 0	3 E	25. 55. 55. 55.5 55.5 55.5 55.5 55.5 55.
ê	WGR	NBC	21	_	10. 3U	201	* i	2	5	į	



Arkansas,	Louisiana and	Mississippi 1973 1	Renewals 139
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ates Ranked by Total Hours of News, Public Affairs, and "Other" in Composite Weck—Continued	Location	Oklahoma City Syracuse Syracuse Syracuse Syracuse Syracuse Norf-Newp News-Hamp. Norf-Newp News-Hamp. Phoenit. P
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Arkansas, Louisiana and Mississippi 1973 Renewals 14

Network Affiliates Ranked by Number of Public Service Announcements in Composite Week

ank 	Call letters	Net. aff.	Mkt. No.	Location	PSA'
65	WNBC	NBC	1	New York City	
62	WABC	ABC	1	New York City. New York City. Los Angeles. Los Angeles. Los Angeles. Chiengo.	
99 99	WCBS	CBS NBC		Los Angeles	
13	KNBC KABC	ABC		Los Angeles.	
8.5	KNXT	CBS	2	Los Angeles.	
53	WBBM	CBS	3	Chienro	
101	WMAQ WLS	NBC	3	Chicago	
87	WLS	ABC	3	Chicago. Chicago. Philadelphia Philadelphia.	
10	WPVI	ABC CBS	4	Philadelphia	
38	WCAU KYW	NBC	4	Philadelphia Detroit Detroit Besten	
-3	WWJ	NBC	á	Detroit	
141	WXYZ	ABC	5	Detroit	
132	WIBK	CBS	5	Detroit	
23	WNAC WBZ	ABC	6	Boston	
17	WEWS	NBC ABC	6 7	Boston	
121 71	WIW	CRS	7	Cleveland	
85	WKYC	CBS NBC	7	ClevelandSan Francisco	
106	KIO	ABC	8-	San Francisco.	
11	KPIX	CBS	8	San Francisco. Pittsburgh.	
16	WTAE	ABC	9	Pittsburgh	
.9	KDKA WHC	OBS NBC	9 9-	PH(SDURI)	
57 18	WMAL	ABC	10	Washington D C.	
10	WTOP	CBS	10	Washington D.C.	
90	W.KC	CBS NBC	10	Pittsburgh Pittsburgh Pittsburgh Washington D.C. Washington D.C. Washington D.C. Dallas-Fort Worth Dallas-Fort Worth Dallas-Fort Worth	
65	WFAA	ABC	11	Dallas-Fort Worth	
15	KDFW	CBS	11	Dallas-Fort Worth	
30	WBAP	NBC	11.	St. Louis	
19	KMOX	CBS NBC	12 12	St. Louis	
$\frac{46}{127}$	KSD KTVI	5 BC	12	St. Louis	
116	ŵċco	CBS	13	St. Louis	
122	KMSP	ABC	13	Minneapolis-St. Paul.	
126	KSTP	NBC	13	Minneapolis-St. Paul.	
$I_{\theta}(1)$	WLWI	ABC	14	Indianapolis	
68	WISH	CBS	14	Minneapolis-St. Paul. Minneapolis-St. Paul. Minneapolis-St. Paul. Indianapolis Indianapolis Indianapolis Ildianapolis Ildianapolis	
89	WRTV	NBC CBS	14 15	Houston	
60 102	KHOU KTRK	ABC	15	Houston.	
12	KPRC	NBC	15		
140	KIRO	NBC CBS	16	Scattle-Tacoma	
25	KPRC KIRO KOMO	ABC	16	Seattle-Tacoma	
133	KING	NBC	16	Honston Scattle-Tacoma Scattle-Tacoma Scattle-Tacoma Allanta	
78	WSB	NBC	17	Atlanta	
41	WQXI	ABC CBS	17 17	Atlanta	
100 113	WAGA WTVJ	CBS	18	Millione	
47	WCKT	NBC	-18	Miami	
ōΰ	WLITG	ABC	18	Miami Bultimore	
21	WBAL	NBC	19	Baltimore	
2	WJZ	ABC	19	Baltimore	
11	WMAR	CBS NBC	19 20	Cincinnati	
36 42	WLWT WKRC	ABC	20	Cincinnati Cincinnati Milwaukee Milwaukee	
127	WCPO	ČBŠ	20	Cincinnati	
135	WTMJ	NBC	21	Mil waukee	
58	WISN	CBS	21	Milwaukee	
120	WITI	ABC	21	Milwaukee Hartford-New Haven Hartford-New Haven	
13	WTIC WTNH	CBS	22 22	Hartford New Haven	
28 144	WIINB	ABC NBC	22	Hartford-New Haven	
97	KMBC	ABC	23	Kansas City	
81	WDAF	NBC	23	Kausas City	
100	'CCMO	CBS	23	Kansas City	
6	WTVT	CBS	24	Hartford-New Hayen Kansas City Kansas City Kansas City Tampa-St. Petersburg. Tampa-St. Petersburg.	
54	WFLA	NBC	24 24	Tumpa-St Petersbarg	
4 31	WLCY WKBW	ABC	24 25	Buffalo.	
69	WGR	ABC NBC	25	Buffalo	
35	WBFN	CBS	25	Buffalo	
55	KATU	ABC	26	Buffalo	
32	KGW	NBC	26	Portland	
5	KOIN	CBS	. 26 27	Portland Sacramento-Stockton Sacramento-Stockton	
98 74	KOVR KXTV	ABC CBS	27	Sacramento-Stockton	
4 -4	13.43	NBC	27	Sacramento-Stockton	



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Network Affiliates Ranked by Number of Public Service Announcements in Composite Week—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	PSA's
76	WTVN	ABC	28	Columbus	194
91	WLWC	NBC	28	Columbus	177
15 134	WBNS WHBQ	$^{ m CBS}_{ m ABC}$	28 29	Columbus	317
80	WMC	NBC	29	Memphis	107 186
131	WREC	CBS	29	Memphis.	112
138	WSIX	ABC CBS	30 30	Nashville	84
139 142	WLAC WSM	NBC	30	Nashville Nashville	84 75
95	WWL	CBS	3Ĭ	New Orleans	176
72	WVUE	ABC	31	New Orleans	198
136 51	WDSU KMGH	NBC CBS	31 32	New Orleans	98
123	KBTV	ABC	32	Denver	234 129
61	KOA	NBC	32	Denver	216
92	WSAZ	NBC CBS	33	Charleston-Huntington	177
70 59	WCHS	ABC	33 33	Charleston-Huntington Charleston-Huntington	203 221
33	WTEV	ABC	34	Providence	259
7	WJAR	NBC	34	Providence	369
105	WPRI	CBS NBC	34	Providence	159
110 114	WSOC WCCB	ABC	35 35	Charlotte	151
63	WBIV	CBS	35	Charlotte	149 2 12
66	WILAS	CBS	36	Louisville	207
84	WAVE	NBC ABC	36 36	Louisville	184
130 52	WLKY WTEN	CBS	37	Louisville Albany-Schenectady-T Albany-Schenectady-T	112 231
48	WAST	ABC	37	Albany-Schenectady-T	238
26	WRGB	NBC	37	Amany-schenectady-1	281
19	WAPI	NBC ABC	38 38	Birmingham	300
82 119	WBRC WBMG	CBS	38	Birmingham Birmingham	185 134
143	WHIO	CBS	39	Dayton.	60
79	MIMD	NBC	39	Dayton	188
104 86	WSPA WFBC	CBS NBC	40 40	Gnville-Sptnbg-AshviGnville-Sptnbg-Ashvi	162 183
125	WLOS	ABC	40	Gnyille-Sptngb-Ashyi	126
24	WZZM WKZO	ABC	41	Kalamazoo-Gr Rapids	255
129	WKZO	CBS	41	Kajamazoo-Gr Rapids	141
75 8	WOTV KWTV	NBC CBS	41 41	Kalamazoo-Gr RapidsOklahoma City	195 365
î	WKY	NBC	41	Oklahoma City	572
34	KOCO	ABC	41	Oklahoma City	259
115	WHEN	CBS NBC	43 43	Syracuse	148
27 73	WSYR WNYS	ABC	43	Syracuse	272 197
93	WYEC	ABC	44	Norf-Newp News-Hamp	177
20	WAVY	NBC	44	Norf-Newp News-Hamp	297
90 111	KTAR KTVK	NBC ABC	45 45	PhoenixPhoenix	179 150
111	ROOL	CBS	45	Phoenix	336
128	KSAT	ABC	45	San Antonio.	115
39	WOAI	NBC	45	San Antonio	247
64 117	KENS WDHO	CBS ABC	45 45	San Antonio	211 146
108	WSPD	NBC	45	Toledo	154
103	WTOL	CBS	45	Toledo Gush-High Pt-Win Sal	163
112	WXII	NBC CBS	48	Gush-High Pt-Win Sal	149
94 37	WFMY KFMB	CBS	48 49	Gash-High Pt-Win Sal. San Diego	177 251
121	KGTV	NBC	49	San Diego	132
29	KGPX	ABC	50	Sait Lake City.	269
118	KSL	CBS	50	Salt Lake City	133

Network Affiliates Ranked by Number of Composite Week Hours With More Than 12 Min of Commercials

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 min	Over 16	Total
96 54 109 138 97	WNBC WABC WCBS KNBC KABC KNXT	NBC ABC CBS NBC ABC CBS	1 1 2 2	New York City. New York City. New York City. Los Angeles. Los Angeles. Los Angeles.	40 33 44 52 39 48	0 0 0 0 1	40 33 44 52 40 48



Network Affiliates Ranked by Number of Public Service Announcements in Composite Week—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 n.m	Over 16	Total
141	WBBM	CBS	3	Chicago	56	0	i
134	WMAQ	NBC	3 3	Chicago	50	0 3	į.
143 113	WLS WPVI	ABC ABC	4	Chicago Philadelphia	55 44	ĭ	5 4
124	W.C.A.U	CBS	4	Philadelphia	48	Ų	-4
23	KYW WWJ	NBC NBC	4 5	Philadelphia Detroit	26 49	0	<u>:</u>
129 133	WXYZ	ABC	5	Detroit	50	ŏ	5
115	WJBK	CBS	5	Detroit	45	1	4
26	WNAC WBZ	ABC NBC	6 6	Boston	26 33	I 0	3
53 98	WBWS	ABC	7	Cleveland	41	å	
103	WJW	CBS	7	Cleveland	42	0	4
123	WKYC KGO	NBC ABC	7 8	Cleveland San Francisco	48 40	0 1.	4
100	KPIX	CBS	8	San Francisco.	2		
10	WTAE	ABC	9	Pittsburgh	20		3
30 105	KDKA WHC	CBS NBC	9	Pittsburgh	29 41	ده 1	:
44	WMAL	ABC	10	Pittsburgh Washington D.C Washington D.C Washington D.C	32	Ô	
120	WTOP	CBS NBC	10	Washington D.C.	46	1	,
102 76	WRC WFAA	ABC	10 11	Dallas-Fort Worth	42 36	0 1	
122	KOFW	CBS	ii	Dallas-Fort Worth	48	ô	
39	WBAP	NBC	11	Dallas-Fort Worth	36	I	
104	KMOX KSD	OBS NBC	12 12	St. Louis	42 36	0 1	
75 25	RTVI	ABC	12	St. Louis	27	ô	
139	WCCO	CBS	13	Minneapolis-St Paul	51	2	
15	KMSP	ABC NBC	13 13	Minneapolis-St. Paul	24 35	0	
61 130	KSTP WLWI	ABC	13	Indianapolis	48	1	
79	WISH	CBS	14	Indianapolis	38	(
38	WRTV	NBC CBS	I4	Indianapolis	31 42	٠, ١	
110 68	KHOU KIRK	ABC	15 15	Houston	43 38	1	
80	KPRC	NBC	15	Houston	36	2	
108	KIRO	CBS	16	Seattle-Tacoma	44	0	
60 6	KOMO KING	ABC NBC	16 16	Seattle-Tacoma	35 18	0 0	
$5\overset{\circ}{2}$	WSB	NBC	17	Atlanta	33	0	
112	WQXI	ABC	17	Atlanta	45	0	
121 34	WAGA WTVJ	CBS CBS	17 18	Atlanta	48 30	0 0	
48	WCKT	NBC	18	Mlami	31	ĭ	
86	WPLG	ABC	18	Miami	38	1	
95 4	WBAL WJZ	NBC ABC	19 19	Baltimore	40 13	0 0	
78	WMAR	CBS	19	Baltimore	38	0	
131	WLWT	NBC	20	Cincinnati	46	3	
33 99	WKEC WCPO	ABC CBS	20 20	Cincinnati	30 40	0 1	
107	WTM	NBC	21	Milwaukee	43	Ô	
128	WISN	CBS	21	Milwaukce	46	2	
21	WITI	ABC CBS	21 22	Milwaukee Hartford-New Haven	25 15	0	
57	WINH	ABC	22	Hartford-New Haven	35	ő	
64	WHNB	NBC	22 23	Hartford-New Haven	3 6	0	
94 144	KMBC WDAF	ABC NBC	23 23	Kansas City Kansas City	40 49	0 10	
101	KCMD WTVT	CBS	23	Kansas City	42	10	
118	WTVT	CBS	24	Tampa-St. Petersburg	47	0	
132 87	WFLA WLCY	NBC ABC	24 24	Tampa-St. Petersburg Tampa-St. Petersburg	50 37	0 2	
20	WKBW	ABC	25	Buffalo	25	ű	
43	WGR	NBC	25	Buffalo	32	0	
59 24	WBEN	CBS ABC	25 26	BuffaloPortland	35 27	0	
51	KATU KGW	NBC	26	Portland	33	ő	
Gú	KOIN KDVR	CBS	26	Portland. Sacramento-Stockton	33	2	
19	KDVR KXTV	$^{ m ABC}_{ m CBS}$	<u>27</u>	Sacramento-StocktonSacramento-Stockton	25 47	0	
127 77	RCRA	NBC	27 27 27 27	Sacramento-Stockton	35	2	
69	KCRA WTVN	ABC	28	Columbus	35	2 1	
126	WLWC WBNS	NBC CBS	28 28	Columbus	47 3 9	1	
85 50	WHEQ	ABC	29	Memphis	33	0	
114	WMC	ABC NBC	29	Mamphie	45	1	
58	WREC WSIX	CBS	29 30	Memphis Nashville Nashville Nashville Nashville	35	0	
31 116	WLAC	ABC CBS	30 30	Nashville.	28 44	1 2	
	WSM	NBC	30	NY 11 111	36	õ	



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Network Affiliates Ranked by Number of Composite Week Hours With More Than 12 Min of Commerciais—Continued

Rank	Call letters	Net. aff.	Mkt. No.	Location	12-16 min	Over 16	Total
7:2	ww1,	CBS	31	New Orleans	37		3
47	WYUE	ABC	31	New Orleans	31	1	3
.82	w Dst	MBC	31	New Orleans	39	U	3
117	KMGH KBTV	CBS ABC	32 32	Denver	47	0	4
111	KDA	NBC	32	Denver	57 42	1 2	.5 4
71	WSAZ	NBC	33	Charleston-Huntington	37	ũ	3
-17	WCHS	CBS	33	Charleston-Huntington	21	š	-1
15	WHTN	ABC	33	Charleston-Huntington.	25	0	.7
1.5	WTEV	ABC	31	Providence	32	0	3
70 3	WILR WPRI	NBC CBS	31 31	Providence	37	0 1	3
17	WSOC	NBC	35	Charlotte	10 25	0	1
- 31	WCCB	ABC	35	Charlotte	39	ő	ã
93	WBTV	CBS	35	C'hnrlotte	40	ŏ	4
3.5	WHAS	CBS	36	Louisville	29	1	3
95	W.77.E	NBC	36	Lonisville	40	0	4
11	WLKY	ABC	36	Louisville	21	1	:
73 9	WTEN WAST	CBS ABC	37 37	Albany-Schenectady-Troy	37	0	
37	WRGB	NBC	37	Albany-Schenectady-Troy	18 31	1 0	1
-3-3	WAPI	NBC	38	Birmingham.	24	ì	
56	WBRC	ABC	38	Birmingham	20	4	
55	WBMG	$_{\mathrm{CBS}}$	38	Birmingham	31	2	
135	WIHO	CBS	39	Dayton	48	2 2	i
137	W.F.W.D	NBC	39	Dayton	49		
119	WSPA	CBS	40	Gainesville-Spartanburg-Ashe- ville,	46	1	ž.
11	WERC	NBC	-10	Gainesville-Spartanburg-Ashe- ville.	24	0	:
12	WLOS -	ABC	40	Gainesville-Spartenburg-Ashe- ville.	23	0	:
-16	WZZM	ABC	41	Kalamazoo-Grand Rapids	31	1	3
91	WKZO	CBS	41	Kalamazoo-Grand Rapids	40	ñ	
106	WOTV	NBC	41	Kulamazoo-Grand Rapids	43	0	
7.4	KWTV	CBS	41	Oklahoma City	37	0	
÷()	WKY	NBC	41	Oklahoma City	29	2	3
81 90	KOCO WHEN	ABC CBS	41 43	Oklahonm City	39 40	6 0	3
13	WSYR	NBC	43	Syracuse	24	0	:
	WNYS	ABC	43	Syracuse	19	ŏ	
4.2	WVEC	ABC	44	Norf-Newp News-Hamp	32	ŭ	
36	WAVY	NBC	44	Norf-Newp News-Hamp	31	0	
66	KTAR	NBC	45	Phoenix	36	0	3
49	KTVK	ABC	45	Phoenix	33	0	•
1 to 28	KOOL KSAT	ABC	45 45	Phoenix	55 28	0	:
$\tilde{3}^{\circ}_{2}$	WOAI	NBC	45	San Antonio	27	2	
83	KENS	CBS	45	San Antonio	39	ō	3
7	WDHO	ABC	45	Toledo	18	Ó	j
41	WSPD	NBC	45	Toledo	32	0	3
65	WTOL	CBS	45	Toledo	36	0	3
29	WXH WFMY	NBC CBS	48 48	Gusb-High Pt-Win-SalGusb-High Pt-Win-Sal	28 4	0 0	1
136	KEMB	CBS	49	San Diego	47	3	
89	KGTV	NBC	49	San Diego	40	ő	4
16	KCPX	ABC	50	Salt Lake City	25	ŏ	:
88	KSL	CBS	50	Salt Lake City	40	Ū	4
63	KUTV	NBC	50	Salt Lake City	36	0	3

42 F.C.C. 2d



Iromming
Prog
Local
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Hiliates
Network A

Net, aff.	Mkt. No.	Глосатіон	Prime time local and rank	ıd muk	Local programming and rank	pus	Composite
1	-	New York City	80.9	: ¥	13.67	:	9.833
	-	New York City.	5.38	ĕ	13.62	67	9, 500
	_	New York City.	6,50	ŝ	11.00	86 86	8.750
	.,	Los Angeles	8.00		21.92	-,	14, 958
	÷,	Los Anglees	1.06	130	10. 17	3	5, 583
	÷1	Los Angeles.	:	30	18, 55	12	12, 525
	**		7.73	Ξ	15.23	33	11, 483
	**		4.15	20,7	17.57	₹ो	10,858
	n		80.7	61	13, 10		10,067
		Philadelphia	90 7	8	21.92	ď	12, 958
	→-		00.9	1	15.58	7	10 793
	7		9	ž	4	2	15, 708
	- 42		25.5	ŗ	02, 04.	2	13 708
			70 1	1		2	7.750
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	נים	•	33.4	ōi	22.	24	11. 11.
	c:	-	00.6	₹;	11. 38	rî i	1.00
	- 1		0.00	2	13. 35	2	12, 320
	~ (0.90	65	F. 65	€ 3	979.7
			96.5	117	15.25	2.	9, 117
	- :	Cleveland	3.55	9.	9, 12	Ξ	6,333
	×	-	3.58	60	11.08	3.	7. 333
	20		7.00	5	16.00	₽,	11.500
	S	_	3.33	101	16. 78	#	10, 100
	5 .	Pittsburgh.	8.82	5	15, 88	æ	14, 350
		Pittsburgh	6, 50	š	18.83	91	12, 667
	9	Washing I. D.C.	3.50	3.	20.02	1~	11,783
	2	_	Z	÷	01.11	ž	X 69.2
	3	Washington D.C.	8	9	14 65	ž	10. 458
	=		200	3 -	1.0 (.1	38	10.500
200	=		7.67	<u>:</u>	16.15	ē	11 917
	: =		4.1	182	11 3	5	7 167
	: :	Contract of a relation of the contract of the	16.7	1		2.0	
	13		50.0	83	10.43	e l	200
	23		06.4	3	19, 33	ší	11. 417
	=======================================		25.50	2	13, 25	-1	7. 01.
	22	Minneapolis-St.	8.92	-i i	17.25	÷,	13.83
	13		3.08	106	9,95	107	6,517
	13	Minneapolis-St.	0.00	20	15.00	13	10, 758
	Ξ.	Indianapolis	2 12	3	13 75	:	0.458
	Ξ	_	90 9	3	11.82	Z	S. S. S. S. S. S. S. S. S. S. S. S. S. S
	11	Indianapolis	00.00	op.	27.53	7	1. 458
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Composite	11.725	9.375	11.492	8,750	14. 208	5,975	901.0	6.700	8.958	13.275	12, 550	13,992	13, 225	20.917	8.828	10.875	12, 975	7, 158	8, 958	9, 150	8, 258	6,050	6. 792	11.475	10.042	8,525	5, 708	9,833	8,708	3.50
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Location	Houston			Seattle-Tacoma.		Atlanta	Atlanta	Mismi	Miami	Miami	Baitimore	Baltimore	Baltimore	Cinclinati	Cincinnati	Cincimati	Milwankee	Milwaukee	Milwauker	Hartford-New Haven	Hartford-New Haven	Hartford-New Haven	Kansas City	Kansas City.	Kansas City.	Tampa-St. Petersburg	Tampa-St. Petersburg	Tampa-St. Petersburg	Buffalo	25 Buffalo. 25 Buffalo
Mkt. No.	15	16	16	16	17	17	17	18	18	18	19	19	119	8	ଛ	8	21	21	21	22	22	22	R	83	ន	22	7.7	ক	6	ប្តីស្
Net. aff.	NBC	CBS	ABC	ZBC	ZEZ	ABC	C BS	CBS	NBC	ABC	NBC	ABC	CBS	NBC	ABC	CBS	NBC	CBS	ABC	CBS	ABC	NBC	ABC	NBC	CBS	CBS	NBC	ABC	ABC	
Call letters																														WOR WREE
Rank	20	£	38	7.5		100	3 5	5.5	F	101	51	.9	11	-	74	40	13	37	75	8	8	116	102	ಘ	24	æ	13	5	22	.¥1

Arkansas, Louisiana and Mississippi 1973 Renewals

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| Portland | 26 Portland | 27 Portland | 28 Portland | 28 Portland | 28 Portland | 28 Portland | 28 Sacramento-Stockton | 27 Sacramento-Stockton | 28 Columbus | 28 Columbus | 28 Columbus | 28 Memphis | 28 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 29 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis | 20 Memphis

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Network Affliates Banked by Local Programming—Continued

Composite	ලධ්ය පිටුදය සැදින වූ පැතිය ප්ප්රේදය සැදිය සැදියි පසු ප් ප්ප්රේදය සැදියින් පැතිය සැදියිය සැදියිය සැදියියින් ප්රේථ	
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Rank Callletters	WAPI WEBS WESS WESS WESS WESS WESS WESS WESS	
Rank	<u> </u>	i



Network a filliates ranked by the ratio of program expenses/gross revenues

lank	Call letters	Net. aff.	Mkı No.	, e	Location	
58	WNBC	NBC	1			-
1 27	WABC	ABC GBS	1	New York City		
35	KNRC	NRC	2	Los Angeles		
35 17	WCBS KNBC KABC KNXT	ABC CBS CBS	9	Los Angeles		
88	KNXT	CBS	22 23 3	TYON AFRICAGE	•	
65 74	WBBM WMAQ	NBC	រ 3	Chicago . Chicago		
68	WLS	ABČ	3	Chicago		
15	WLS WPVI	ABC	-4	Philadelphia		
73	WCAU KYW WWJ	CBS	•! •!			
$\frac{123}{112}$	WW1	NBC NBC	5			
26	WX YZ	ABC	5	Detroit .	25	
106	WJBK	CBS	5	Detroit		,
59 138	WNAC WBZ	ZBC ZBC	• 6			
56	WEWS	ABC	Ì			
7.7	WINC	CBS	<u>;</u>			
43 30	WKYC KGO	NBC		Cleveland		
103	KPIX	ABC CBS	8			•
15	WTAE	ABC	Ģ	Pittsburgh	*	
57	KDKA	CBS NBC	9	Pittshurgh		100
8 9	WHC		9	Pittsburgh		•
50	WMAL	ABC	10		:	
7	WTOP WRC	CBS NBC	10	Washington, D.C.	:	
85	WFAA	ABC	11	Dallas-Fort Worth	•	: '
141	KDFW	CBS	11		** *	· · · · ·
115 36	WBAP KMOX	NBC CBS	11 12			
108	KSD	NBC	iŝ	St Louis .		
19	KTÝI	ABČ	12	St. Louis		
72	KTVI WCCO KWSP	CBS ABC	13	Minnecoolis-St. Paul	4	
126	KWS	ABC 6	13	Minneapolis-st. Paul		
71 37	KSTP WLWI	NBC ABC	11	Minneapolis-St. Paul		· .
135	WISH	CBS	14	Minneapolis-St. Paul Indianapolis Indianapolis Indianapolis Indianapolis Houston		
64	WRTV	CBS NBC	14	- Indianapolis		
127	KHOU	CBS	. 15	Houston	6.44	
100	KTRK KPRC	ABC NBC	15 15	Houston Houston		- 1
1.25	KIRO	ĈB\$	16	Seattle/Tacona		
28	KOMO KING	ABC	16	Sentile-Tacoma		
3 116	KING	NBC	16	Seattle-Tacoma		
99	WSB WQXI	NBC ABC	17 17	Atlanta Atlanta		
79	WAGA	CBS	17	Atlanta		
46	WAGA WTVJ	CBS NBC	18	Minnu ·		1.
117 52	WCKT		is		±	
101	WPLG	ABC NBC	18 19	Miami Baltimore		
24	WBAL WJZ	ABC	19			
101	WMAR	CBS	19	Baltimore		
41	WLWT WKRC WCPO	NBC	20	Cincinnati		
133 33	WCPO	ABC CBS	20 20	Cincinnati Cincinnati		•
39	WTMJ	NBC	20 21	Milwaukce		
82	WISN	NBC CBS	21	Milwankee		•
41	WITI	ABC	21	Milwankee		
110 124	WTIC	CBS ABC	171 (22)	Hartford-New Haven Hartford-New Haven		**:
136	WTNH	NBC	. 22	Hartford-New Haven		_
13()	KMBC	ABC	23	Kansas City		
131	WDAF	NBC	23	Kansas City		
97 51	KCMO WTVT	CBS CBS	23 24	Kansas City		
78	WFLA	NBC	24 24	Kansas City Tampa-St. Petersburg Tampa-St. Petersburg	; ?	
995	WICY	ABC	24	Tampa-St. Petersourp	7	
10.1	WKBW WGR	ABC	25	Buffalo		
Sl	WGR	NBC	25	Buttalo		
80 13	WBEN KATU KGW	CBS ABC	25 26	Bullalo		
22	KĠW	ABC NBC	20 98	Portland Portland		
12	KOIN	CBS	26 26			
5	KOVR KXTV KCRA	ABC	27	Sacramento-Stockton		
riti 180	KCP4	CBS NBC	27 27	Sacramento-Stockton Sacramento-Stockton		

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Network affiliates ranked by the ratio of program expenses/gross revenues-Con.

Rank	Call letters	Net. aff.	Mkt. No-	Location
118 61	WLWC WBNS	NBC CBS	28 28	Columbus Columbus
111	WHBQ	ABC	29	Memphis
92 114	WMC WREC	NBC	20	Memphis
22	WSIX	CBS ABC	20 30	Memphis Nashville
49	WLAC	CBS	30	Nashville
16 31	WSM WWL	NBC CBS	30 31	Nashville New Orleans
34	WVUE	ABC	31	New Orleans
55 98	WDSU KMGH	NBC CBS	31 32	New Orleans
42	KBTV	ABC	32 32	Denver Denver
132	KOA	NBC	32	Denver
139 140	WSAZ WCHS	NBC CBS	33 33	Charleston-Huntington Charleston-Huntington
102	WHTN	ABC	33	Charleston-Huntington
32 91	WTEV WJAR	ABC	34 34	Providence
113	WPRI	NBC CBS	34	Providence Providence
47	WSOC	NBC	35	Charlotte
137 20	WCCB WBTV	ABC CBS	35 35	Charlotte Charlotte
20	WHAS	CBS	36	Louisville
86 23	WAVE	NBC	36	Louisville
39	WLKY WTEN	ABC CBS	36 37	Louisville Albany-Schenectady-T
. 4	WAST	ABC	37	Albany-Sehenectady-T
129 63	WRGB WAPI	NBC NBC	37 38	Albany-Schenectady-T Birmingham
144	WBRC	ABC	38	Birmingham
143 87	WBMG WHIO	CBS CBS	38 39	Birmingham
83	WLWD	NBC	39 39	Dayton Dayton
121 130	WSF 1	CBS	40	Gainesville-Spartansburg-Asheville
60	WFLC WLOS	NBC ABC	40 40	Gainesville-Spartansburg-Asheville Gainesville-Spartansburg-Asheville
14	WZZM	ABC	41	Kalamazoo-Gr Rapids
142 67	WKZO WGTV	CBS NBC	41 41	Kalamazoo-Gr Rapids
25	KWTV	CBS	41	Kalamazoo-Gr Rapids Oklahoma City
70	WKY	NBC	41	Oklahoma City
53 54	KOCO WHEN	ABC CBS	41 43	Oklahoma City Syracuse
10	WSYR	NBC	43	Syracuse
18 95	WNYS WVEC	ABC ABC	43 44	Syracuse Norf-Newp News-Hamp
84	WAVY	NBC	44	Norf-Newp News-Hamp
48 75	KTAR	NBC	45	Phoenix
119	KTVK KOOL	ABC CBS	45 45	Phoenix Phoenix
3 8	KSAT	ABC	45	San Antonio
93 134	WOAI KENS	NEC CBS	45 45	San Antonio San Antonio
29	WDHO	ABC	45	Toledo
107	WSPD	NBC	45	Toledo
122 21	WTOL WXII	CBS NBC	45 48	Toledo Gnsb-High Pt-Win Sal
76	WFMY	CBS	48	Gnsb-High Pt-Win Sal
128 62	KFMB KGTV	CBS NBC	49 49	San Diego San Diego
40	KCPX	ABC	50	Salt Lake City
6	KSL	CBS	50	Salt Lake City
	KUTV	NBC	50	Salt Lake City

Network Affiliates Ranked by Percent Minorities Employed

Factor		0.871	0.402	0.794	0.084	0,404	0, 401	0.650	0.619	1.443	0,530		1.001	20.0	1.440	1.040	1, 323	0,434	0.870	0.410	0.032	0.000	105	36.0	0.752	0.530	0.633	0.482	0.494	0.413	0.4(%	0.601	0.516	0.555 -	0.4:20	0.449	0.816	1,933
employed	Percent	28.65%	24. 23% 23. 21%	25. 47%	21.83%	21.25%	21.11%	18.79%	18.57%	18.18%	17.86%	17.05%	17.02%	10.000	10.30%	10.00%	10.07%	16.07%	16.32%	10.15%	16.11%	10.79	15.07/0	15 3307	15.04%	15.00%	14.96%	14.85%	14.81%	14.71%	14.44%	14. 18%	14.08%	14.04%	13 850	13.83%	13, 71%	13, 14%
Minorities employed	Number	123	25	21	28	17	2	31	#	16	3	57.5	£ 5	95	2) 5	3;	2:	2	55 6	ទ	77.	\$ 8	7 5	3 5	12	21	4	15	28	50	13	ଝ	2;	16	34	13	11	ន
Total		192	2,75	227	229	8	8	165	237	88	3	22.	201	2 F	ς {	- 9	2.6	200	06I	e :	64. 64.	740	4 3	22.	===	2	274	101	183	136	3	141	r:	¥1.	1.18	3	75.	175
SVSA		32.9%	%5.0%.	28.3%	32.9%	52.6%	52.6%	28.9%	30.0%	12. 6%	30.0%	%; %;	17.0%	12.0%	4.00	12.0%	12.6%	38.4%	19.9%	63.1%	% ? ? ?	3.5%	33. 1%	20.00	30.00	28.30%	23, 49	30.8%	30.0%	35.6%	35.6%	23.6%	27.3%	. 55. 6%	0 0 0 0 0 0	30.8%	16.8%	6.8%
Location		Los Angeles.	San Antonio	Washington D.C.	Los Angeles	San Antonio.	San Antonio	San Francisco	New York City	Oklahoma City	New York City.	washington D.C.	Columbia	Mommbie	Oblobono Otto	Calmadana Cally	Committee	Memphis	Detroit	P. Milling.	Baltimole	A State of the sta	St Tonic	Vienni	Phoenix	Washington D.C.		Houston	New York City	New Orleans	New Orleans.	Atlanta	Nort-New p News-Hamp	Atlanta	Los Angeles	Houston	Tampa-St. Petersharg.	Boston
Mkt. No.		67	ΰα	92	2	45	45	œ	-	Ę,	→ :	10	~ 2	98	9 5	7 6	รร	₹ } '	. 5	o :	Ξ; c	9.2	92	! 2	5	2		15	_	₩.	31		4.	= =	301	. 53	24	9
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Net work Affitates Ranked by Percent Minorities Employed Continued Total No Locating employes	ston-Sulem
cork Affitates Kanken	Dayton.  Diladelphia.  Chicaco  Chicaco  Philadelphia.  San Diego.  Norl-Newp News-Hamp  San Diego.  Birminghan.  Dallas-Fort Worth  Philadelphia.  Cleveland.  Sacraciand.  Sacraciand.  Sacraciand.  Sacraciand.  Cleveland.  Sacraciand.  Cleveland.  Nashville.  Nashville.  Hitsburg.  Hitsburg.  Commiss.  Commiss.  Commiss.  Ballimore.  Ballimore.  Syracuse.  Syracuse.  Syracuse.  Syracuse.  Syracuse.  Ballimore.  Syracuse.  Syracuse.  Syracuse.  Ballimore.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Dallas-Fort Worth  Chichmail.  Ballimore.  Daetrai.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.  Ballimore.
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Federal Communications Commission Reports

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æ	WBNS	CBS	29		(a)	151	=	11.02	5
20	WRFC	CBS	Fi i	:	Z.		27	16, 90%	=
25	WIIBO	ABC	Ē) ē	Memphis	2 S	K.	Ξ:	16.67%	<u>.</u>
<u> </u>	West.	N C	និន		ું ફે જું 2	u f	on o	10.18	e e
28	WIAC	SEC	3 8		6 2	22	- ۲	2010	
133	WSM	NEC	88	Nushville	18, 70;	Ξ	æ	10.1	0 375
115	WDSU	NEC.	<u>ج</u>		35. G	136	77	14, 71%	0.413
Ë	KVCF.	VEC.	<b>5</b>	New Orleans	35.6%	9.	2	14.45%	Ģ.
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113	KBTV	ABC	3 24	Denver	16.80	<u> </u>	ā x	₹ 8 8 8	(E)
13	KOA	NEC	28		16.8%	13.		1.60%	0.27
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# 162 Federal Communications Commission Reports

Network Affiliates Ranked by Percent Minorities Employed in High Pay Positions

Rank	Call letters	Net.	Mkt.	Location	High pay posi-		minorities ployed
		ан.	No.		tions	Number	Percent
11	WNBC -	NBC	1	New York City	179	26	14. 53%
19	WCBS	CBS	1	New York City	181	23	12.71%
45	WABC	$_{ m ABC}$	1 2	New York City	138 162	13 15	12, 71% 9, 42% 27, 78% 16, 67%
5	KABC KNBC	NBC	$\tilde{z}$	Los Augeles	174	19 29	27, 78° 7 16, 67° 7
31	KNXT	CBS	2	Los Angeles	253	48	
27	KNXT WMAQ	NBC	3	Los Angeles	236	97 25	
30	WLS	ABC	3	Chicago	224	25	11. 10%
58 26	WBBM WPVI	CBS ABC	3 4	Chicago	211 121	17 11	8,00°; 11,57°;
48	WCAU	CBS	4	Philadelphia Philadelphia Philadelphia Philadelphia	56	5	11.57% S.13%
96	KYW	NRC	4	Philadelphia	159	9	o. un a
55	WWJ WJBK	NBC	5	Detroit	129	11	S. 53%
60 62	WIBK	CBS ABC	5	Detroit	138 181	11 14	8. 53% 7. 97% 7. 220
64	WXYZ WNAC	CBS	5 ย	Boston	132	10	7. 73°; 7. 58°;
75	WBZ	NBC	Ğ	Boston	131	ě	6.87%
18	WKYC	NBC		Boston, Cleveland Cleveland	155	20	1 -1 170 , 2
52	HAM.	CBS	7 7 7	Cleveland	115	10	8.70%
90 3	WEWS	ABC ABC	8	Cleveland	116 189	· 7 38	5, 03% 20, 11°,
15	KGO KPIX	CBS	8	San Francisco	110	15	20. 10% 13. 64%
34	KRON	NBC	8	San Francisco.	165	18	
80	WHC	NBC	9	Distributed	120	<u>\$</u>	6, 67% 6, 54% 4, 85°;
84	KDKA	CBS	9	Pittsburgh	107	7	6.54%
105 6	WTAE WRC	ABC NBC	9 10	Pittsburgh. Pittsburgh. Washington, D.C. Washington, D.C. Washington, D.C. Dallas-Fort Worth	103 170	5 27	15. 88°
12	WTOP	CBS	10	Washington D.C	iii	16	14.41%
17	WMAL	ABC	10	Washington, D.C.	128	17	13, 28%
63	KDFW	CBS	11	Dallas-Fort Worth	105	8 7	7.62%
86 97	WBAP	NBC	11	Danas-role worth	112		7, 62% 6, 25% 5, 41%
85	WFAA KMOX	$^{ m ABC}_{ m CBS}$	11 12	Dallas-Fort Worth	148 110	5	5.41° a 6.36°7
91	KTYI	ABC	12	St. Louis	83		$6.02^{\circ}$
134	KSD	NBC	12	St. Louis Minneapolis-St. Paul Minneapolis-St. Paul	94	5 2 3 9	2. 137
137	WCCO	CBS	13	Minneapolis-St. Paul	162 119	3	1, 85°; 1, 68°;
138 146	KSTT KMSP	NBC ABC	13 13	Minneapolis-St. Paul	48	3	0,0%
770	WRTV	NRC	14	Indianapolis	97		7. 220
87	WISH	CBS	14	Indianapolis	61	4	6. 25%
139	$M\Gamma M.1$	ABC	14	hidianapons	titi	ì	1.52%
$\frac{36}{37}$	KHOU	CBS	15	Houston	75	3	10, 67% 10, 67% 8, 82%
5ύ	KTRK KPRC	ABC NBC	15 15	Honston	75 102	g .	8.820
13	KING	NBC	16	Scattle-Tacoma.	112	16	14, 29%
100	KIRO	CBS	16	Sext tle-Tragoura	. 94	5	14, 29°7 5, <b>3</b> 2°7
120	KOMO	ABC	16	Senttle-Tacoma	132	5	3, 79% 12, 50%
21 24	WSB WAGA	NBC CBS	17 17	Atlanta	101	13 13	11. 1307
51	WOXI	ABC	17	Atlanta Atlanta	80	17	
14	WQXI WTVJ	CBS	18	Miami	127	18	8, 75% 14, 17% 11, 76%
25	WCKT	NBC	18	Miami	102	12	11. 76%
53 28	WPLG	ABC NBC	18	Miami	105 114	13	5. 5 <i>(%)</i>
<u> </u>	WBAL WMAR	CBS	19 19	BaltimoreBaltimore	100	13	6 OOC
141	WJZ	ABC	îÿ	Rallimore	86	5	5.81%
39	WKRC	ABC	20	Cincinnati	.57	6	10, 5 <b>3</b> % 5, 22%
101	W.F.W.L.	NBC	20	Cincinnati Cincinnati Cincinnati	131	₹.	5, 22°4 3, 88°7
116 81	WCPO WTMJ	CBS NBC	20 21	Milwaukee	103 105	- <del>1</del>	5. %5°, 6. 67″
110	WITI	ABC	$\tilde{2}$	Milwankee	95	i	1. 21%
140	WISN	CBS	21	Milwankoo	78	1	1 1997
66	WHNB	NBC	22	Hartford-New Haven Hartford-New Haven Hartford-New Haven Kansas City	54	1	7 3107
79 88	WTIC	CBS ABC	22 22	Hartford New Haven	119 65	S 4	0. 12%
76	WTNH KCMO	CBS	22 23	Kansas City	59	4	6, 72% 6, 78% 6, 78% 6, 10%
89	KMBC	ABC	23	Kansas City	82	ż	6.10%
115	WDAF	NBC	23	Kansas City	51	2	3, 92%
54 128	WFLA	NBC	24 24	Tampa-St. Petersburg	82 92	5 2 3	8.54%
136	WTVT WLCY	CBS ABC	24 24	Tampa-St. Petersburg Tampa-St. Petersburg	52 52	3 1	3, 26% 1, 93% 7, 27%
	WCR	NBC	$\tilde{25}$	Buffalo	55	-Î	5. 3



Rank	Call letters	Net.	Mkt.	Location	High pay	High pay	minorities loyed
		aff.	No.		posi- tions	Number	Percent
93	WKBW	ABC	25	Buffalo	67	4	5, 97
106	WBEN	CBS NBC	25 26	Buffalo	103 96	5	4.857 7.299
67 117	WBEN KGW KOIN	CBS	26 26	Portland	78	$\frac{5}{3}$	3,859
119	KATU	ABC	26	Portland Sacramento-Stockton	79	3	3 809
44 46	KOVR	ABC CBS	$\frac{57}{27}$	Sacramento-Stockton	83 66	8 6	9, 64 ⁶ 9, 09
74	KXTV KCRA	NBC	27	Sacramento-Stockton	101	ž	6, 93
8	WLWC	NBC	28 28	Columbus	73	11	15.07
29 103	WTVN WBNS	ABC CBS	28 28	Columbus	62 98	7 5	11, 29° 5, 10°
7	WREC	CBS	29	Memphis. Memphis. Memphis. Nashville	52	8	15 389
10	WIIBQ	ABC NBC	29 29	Memphis	61 64	9 7 7	14, 75 10, 94
$\frac{33}{22}$	WMC WSIX	ABC	30	Nashville	58	7	12, 07
102	WSM	NBC	30	Nasivine	97	5	12, 07 5, 15
114 9	WLAC WVUE	CBS	30 31	Nashville New Orleans	76 74	3 11	3.95
61	WWL	ABC CBS	31	New Orleans	88		7.95
126	WDSU	NBC	31	New Orleans	89	3	3.37
69 95	KBTV KMGII	ABC CBS	32 32	Denver	83 88	6 5	7. 23 5. 68
107	KOA	NBC	32	Denver.	66	3	4.55
78	WSAZ	NBC NBC CBS	33	Charleston-Huntingto	59	1	6, 78
133	WCHS WHTN	ABG	33 33	Charleston-Huntingto Charleston-Huntingto	44 36	i (3	2, 27 0, 00
145 77	WPRI	CBS	34	Providence	59	4	6.78
118	WJAR	NBC	34	Providence Providence Providence	78	3	3,85
123 47	WTEV	ABC NBC	34 35	Providence	56 78	÷	3, 57 8, 97
57	WBTV	CBS	35	Charlotte	109	, <u>,</u>	8, 26
104	WCCB	ABC	35	Charlotte Louisville Louisville	20	1	5.00
$\frac{113}{121}$	WAVE WHAS	NBC CBS	<b>3</b> 6 <b>3</b> 6	Louisville	76 83	3 3	5, 00 3, 95 3, 61
130	WLKY	ABC	36	Louisville	37	ĭ	2.70
65	WAST	ABC	37	Louisville Albany-Schenectady-T Albany-Schenectady-T Albany-Schenectady-T	53	4	7. 55
83 143	WTEN WRGB	CBS NBC	37 37	Albany-Schenectady-TAlbany-Schenectady-T.	61 64	4 0	6, 56 0. 0
20	WBMG	CBS	38	Birmingham	24	š	12, 50
72	WBRC	ABC NBC	38	Birmingham Birmingham Birmingham Dayton	56	4	7, 14 2, 50
132 43	WAPI WHIO	CBS	39 39	Birmingham	40 82	1 8	0.71
131	WLWD	NBC	39		75	8 2 7	2, 67
23	WLOS	ABC	40	Gnville-Sptubg-Ashvi	58		12.07 8.89
$\frac{49}{142}$	WFBC WSPA	NBC	40 40	Guville-Sptubg-Ashvi	45 45	4	5. 50 0. 0
111	WZZM	CBS ABC	-11	Guville-Sptubg-Ashvi Kalamazoo-Gr Rapids Kalamazoo-Gr Rapids Kalamazoo-Gr Rapids	48	2	0. 0 4. 17
122	WOTV	NBC	41	Kalamazoo-Gr Rapids	83	. 3	
$\frac{147}{42}$	WKZO Koco	CBS ABC	41 41	Kalanazoo-Gr Rapids	51 59	() 6	9. 0 10. 17
82	KWTV WKY	CBS NBC	41	Oklahoma City	60	4	6, 67 3, 33
127	WKY WNYS	NBC	41	Oklahoma City. Oklahoma City. Oklahoma City. Syracuse	90 48	3 4	
56 98	WSYR	ABC NBC	43 43	Syracuse	75	4	8. 33 5. <b>3</b> 3
109	WHEN	CBS	43	Syracuse	4.5	2	1 11
32	WTAR	CBS CBS NBC	44	Syracuse Norf-Newp News-Hamp Norf-Newp News-Hamp Norf-Newp News-Hamp	82 58	9 <b>6</b>	10. 98 10. 34
40 135	WAVY WVEC	ABC	44 44	Norf-Newp News-Hamp	47	î	2, 13
135 35 73	KOOL KTVK	CBS	45		83	9	2. 13 10. 84
73	KTVK	ABC	45 45	Phoenix Phoenix San Antonio San Antonio	56 75	4	7. 14 5. 33
99	KTAR KENS	NBC CBS	45	San Antonio	57	12	21.05
4	KENS KSAT	ABC	45	San Antonio	64	12	18, 75
16 108	WOAI WSPD	NBC NBC	45 45	San AntonioToledo	60 67	12 8 3 2 1	13. 33 4. 48
125	WTOL	CBS	45	Toledo	59	2	3.39
129	WDHA	ABC	45	Toledo	33	1	3. 03 10. 53
38 71	WGHP WFMY	ABC CBS	48 48	Gnsb-High Pt-Win Sal Gnsb-High Pt-Win Sal	57 70	6 5	10. 53 7. 14
112	WAII	NBC	48	Grisd-High Pt-win Sal	73	3	4.11
41	ROTV	NBC	49	San Diego	98	10	10, 20 8, 05
59 124	KFMB	CBS ABC	49 50	San Diego	87 58	$\frac{7}{2}$	8, 05 3, 45
141	KCPX KSL	CBS	50	Salt Lake City	101	1	0. 99 0. 0
144	KUTV	NBC	50	Salt Lake City	62	Ū	0.0



# Federal Communications Commission Reports:

# Network Affiliates Ranked by Percent Women Employed in High Poy Positions

lank	Cali letters	· Ngt.	Mkt.	Location	High pay positions	High pa emp	iy women loyed
		aff.	NG.		positions	Number	Percent
13	WCBS WNBC WABC	CBS NBC	. 1	New York City	181	20	11.05
17	WNBC		1	New York City New York City Los Angeles Los Angeles Los Angeles Chicago Chicago	179 138	19 9	10. 61 6. 52
65 6	KARC	ABC	.,	Los Angeles	162	21	12.96
	KNBC	ARC NBC	- 5	Los Angeles	171	15	8.62
38 72 25	KABC KNBC KNNT	CBS	2	Los Augeles	253	15	8, 62 5, 93
25	WIE	ABÇ	3	Chicago	224 211	22 7.9	9. 81 9. 00
33	WBBM	CBS NBC	3	Gueago. Chicago. Philadelphia. Philadelphia Philadelphia Detroit.	236	20	5. 17
41	WMAQ	CBS	.1	Philadelphia	56	īï	115 410
51	WCAU	ABC	i	Philadelphia	121	•	. 7 4:
70	KYW WXYZ WWJ	NBC	1	Philadelphia	159	10	6, 25 10, 50
18	WXXX	ABC NBC	5	Detroit	181	19	10, 50
100	WW3		. ă	Detroit. Detroit Boston. Boston. Cleveland. Cleveland. Cleveland. San Francisco. San Francisco. Sin Francisco. Francisco. Pittsburgh. Pittsburgh.	129 135	ā 3	3, 8; 2, 1
132 24	WJBK WBZ	CBS NBC	. 6	Boeton	131	13	9.0
112	WNAC	CBS	6	Boston	132	5	* * **
67	WNAC WKYC	CBS NBC		Cleveland	155	10	6, 4,
128	W.3 W.	CBS	. 7	Cleveland	115	3	$\frac{2.6}{1.7}$
138	WEWS	ABC	₹.	Cleveland	116	17 17	S. 99
31 53	KGO KPIX	CRS	8	San Francisco	110	13	7. 2
-63	KRON	ABC CBS NBC	ŝ	San Francisco	165	11	
22	WIIC	NBC	- š	Pittsburgh	120	12	10.0
. 93	WTAE	ABC CBS	9.	Pittsburgh	103	å	4.0
125	KDKA			Pittsburgh	. 107	3 21	2, 8 16. 1
3	WMAL WTOP	ABC	. 10	Washington D.C.	111	15	13.5
66	WEC	CBS NBC	. 10 10	Washington D.C	170	ii	6.4
37	WRC WFAA	ABC	ii	Dallas-Fort Worth	148	13	8.7
-19	KDFW WBAP	CBS	. 11,	Dallas-Fort Worth	105	- N	7.6
100	WBAP	NBC	. 11	Dallas-Fort Worth	. 112	. 5	4. 4 9. 0
32	KMOX	CBS	12	St. Lonis	. 110 !14	10	5.3
- 83 - 16	KSD KTVI	NBC ABC	12 12	Pittsburgh Pittsburgh Washington D.C. Washington D.C. Washington D.C. Dallas-Fort Worth Dallas-Fort Worth Dallas-Fort Worth St. Lonis. St. Lonis. St. Lonis.	. 83	ï	1.2
20	ŵċċo	CBS	13	St. Louis Minneapolis-St Paul Minneapolls-St Paul	162	15	. 0.0
13	KMSP	ABC NBC	13	Minneapolls-St Paul	48	4	. ६१
73	KMSP KSTP		13	Minnemolis-St Palli		7	5.8
8	WIWI	ABC	14.	Indianapolis	. 66 . 64	. 6	12:T 9.3
28 44	WISH WRTV	CBS	14 14	Indianapolis Indianapolis Indianapolis Houston	97	S	8. 2
82	Kiloù	NBC CBS	. 15	Houston	75		5.3
106	KTRK	ABC	15	Houston	. 75	3	4.0 3.9
107	KPRC	ABC NBC	15	Houston Houston Seattle-Taconn	. 102		3.9
10	KOMÓ KING KIRO	ABC NBC	16	Seattle-Tacoma	_ 132		11, 3
$\frac{35}{122}$	KING	CBS	16 16	Scattle Tecoma	_ 112 91	10 - 3	3.1
23	KIKO		17	Atlanta	. S0		3, 1 10, 0 5, 7 2, 7
74	WQXI WSB	ABC NBC	17	Atlanta	104	6	5, 7
126	WAGA	CBS	17	Scattle-Tucoma Scattle-Tucoma Scattle-Tucoma Atlanta Atlanta Atlanta	109		2.7
14	WTVJ	CBS	18	Anami	. 127		13.0
19	WPLG	ABC	. 18	Minni	_ 105 _ 102		10, 4 7, 8
47 56	WCKT WBAL	ABC NBC NBC	18 19	MiuniBaltimore	. 114		7.0
57	WIX	ABG	19	Raltinger	80		6 (
105	WMA R	CBS	. 19	Baltimore	_ 100		. 4.0
56	WKRC	ABC NBC	20	Cincinnati	- 57	3	ن. (ز
87	WLWT	NBC	20	Cinclinati	134 103		5, 2 3, 8
108 69	WCPO WITI	CBS	20 21	Cincinnati Milwaukee	. 195 95		6.3
76	W1717	ABC NBC	21				3. 8 6. 3 5. 7
90	WISN	CBS	21	Milwaukee	78	s 4	
42	W.LIC.	CBS	22	Hartford-New Haven	. 119		8.4
78	WHNB	NBC	22	Hartford-New Haven	- 54		5.5 1.5
111	WHNB WTNH KMBC	ABC	22 23		- 65 - 82	11	: 17.6 13.4
. 5 135	WDAF	ABC NBC	23 23	Kansas City	51		1.1
140	KCMO	CBS	_ 23	Kansas City.	5.0		. 16
113		NBC	. 21	. Tampa-St. Petersburg	8.		3. ( 3. (
121	W.L.L.	CBS	25	Tampa-St. Petersburg	- 92		3. 2
137	WLCY	ABC	24 25	Tampa-St. Petersburg	. 52		1.5
79	WGR	NBC ABC.	. 25	Buffalo	_ 55 - 67		1.9 5.4 2.9
123 136	WRFN	CBS	25	Kansas City Tampa-St. Petersburg Tampa-St. Petersburg Tampa-St. Petersburg Buffalo Buffalo Buffalo Portland	103		2.9 1.9 6.3 5.1 5.1
68	KATU	ĂBC	26	Portland.	7	5	6.
117				Portland	. 196	1 5	

Rank	Call letters	Net.	Mkt. No.	Location	High pay positions	High pa emp	y women loyed
			110.		positions	Number	Percent
50	KXTV KCRA KOVR	CBS	. 27	Sacramento-Stockton	GG	5	7, 58%
124 131	KOKA	NBC ABC	27 27	Sacramento-Stockton	101	3	2.97%
131	WLWC	NBC	28	Columbus	83 73	. 2 7	2. 97% 2. 41% 9. 59%
45	WBNS	CBS	28 28	Columbus	98	8	8, 16%
46 96	WTVN WMC	ABC NBC	28 29	Columbus Memphis	152	ā	4.000
111	WREC	CBS	23	Memphis	64 52	$\frac{3}{2}$	4. 69°; 3. 85°;
119	WREC WHBO	ABC	23	Memphis. Memphis. Nashville	61	$\tilde{2}$	3, 28%
. 9	WSIX	ABC	30	Nashville	58	2 7 7	12.07%
54 85	WSM WLAC	NBC CBS	30 30	Nashville Nashville Nashville Nashville New Orleans New Orleans New Orleans Denver Denver	97		7. 22% 5. 26%
15	WVÜE	ABC	31	New Orleans	76 74	4 8	10. 81%
77	WDSU	NBC	31	New Orleans	89	ă	10, 81% 5, 62%
99 71	WWL KOA	CBS NBC	31	New Orleans	88	4	5, 62% 4, 55%
95	RBTV	ABC	32 32	Donver	66 83	-4 -4	6, 96% 4, 82%
98	KMGH	CBS	32		88	. 4	1. 55";
12	WILTN	ABC	33	Charleston-HuntingtoCharleston-Huntingto	36	-1	11. 11";
60 139	WCHS WSAZ	CBS NBC	33 33	Charleston-Huntingto	44	3 1	6, 82% 1, 69%
80	WTEV	ABC	31	Charleston-Huntingto	59 56	· · · 🖠	
91	WTEV WPRI	CRS NBC	34	Providence Providence Providence	50 50	. 3	5, 36% 5, 08% 1, 28%
144	WJA R	NBC	34	Providence	78	1.	1. 28%
$\frac{21}{52}$	WCCB WBTV	ABU	35 35	Charlotte Charlotte Charlotte Charlotte Louisville Louisville Louisville	.20	2 5	311 (341)
110	wsoc	CBE NBC	35 35	Charlotta	109 78	3	7.347 3.857
4	WLKY	ABC	36	Louisville	37	š	13.51%
127	WAVE	NBC CBS	36	Louisville	7ú	5 2 2	
130 11	WHAS	CBS	311	Lonisville Lonisville Albany-Schenectady-T Albany-Schenectady-T Albany-Schenectady-T Birningham Birningham Birningham Dayton Dayton	. 83	2	2, 63% 2, 41%
97	WROR	ABC NBC	37 37	Albany-Scheneglady-T	` 53 61	6	11.02 6
120	WROB	CBS	37	Albany-Schenectady-T.	61	.2	3. 28%
.55	WBRC	ABC	38	Birmingham	56	4	3, 28% 7, 14% 1, 17%
103 129	WBMG WAPI	CBS	38 38	Birmingham	21	1	1, 17%
81	WLWD	NBC NBC	39	Dayton	40 75	1	2, 50% 5, 33 %
114	WHIO	CBS	39	Dayton	82	3	3. 66
36	WEBC	NBC	40	Greenville-Spartansburg-	45	4	8, 89*7
59	WLOS	ABC	40	Greenville-Spartansburg-	58	4	6, 90 7
101	WSPA	c.Bs	40	Asheville Greenville-Spartansburg-	45	2	1, 14%
133	WXXM	ABC	41	Asheville Kalamazoo-Gr Rapids Kalamazoo-Gr Rapids Kalamazoo-Gr Rapids Oklahoma City Oklahoma City Oklahoma City Syerense Syraeuse Syraeuse	18	1	9.0803
131	WZZM WKZO	CBS NBC	11	Kalamazoo-Gr Rapids	51	i	2, 08% 1, 96%
145	WOTY	NBC	41	Kalamazoo-Gr Rapids	83	i	1, 20%, 6, 67%
61 117	KWTV	CBS	11	Oklahoma City	60		6, 67% 3, 39%
iis	11' L" 1-	ABC NBC	-11 11	Oklahoma City	59 90	$\frac{2}{3}$	3 3397
64	WHEN	CBS	43	Sycreuse	45	3	6, 67%
102	WILEN WNYS WSYR	ARC	43	Syracuse		2	6, 67% 1, 17%
143 <b>3</b> 9	WTA R	$_{ m CBS}$	43 44	Syracuse. Norfolk-Newport News-	- 75	1	1. 33% 8. 51%
3.7		Cha	44	maniponi	82	7	5.0 C/p
40	WVEC	ABC	- 44	Norfoik-Newport News-	17	1	8, 5105
58	WAVY	NBC	41	Hampton Norfolk-Newport News- Hampton	58	4	6, 90%
Iti	KTVK KTAR KOOL	ABC NBC	15	Phoenix	56	Ģ	10, 71%
62 115	KOOL	OBS C	15 45	Phonis	75 83	5 3	6, 67% 3, 61%
48	KSAT	ABC	45	Snu Autonio		5	7. 81%
84	KSAT KENS	CBS NBC	15	Phoenix. Phoenix. Phoenix. San Autonio. San Autonio. San Autonio. Toledo.	57	3	5, 26% 5, 00%
92	WOAL	NBC	45	San Autonio	60	3	
20 31	WTOL	CBS	45 45		59 22	6 3	10, 17% 9, 00%
142	WSPO	ABC NBC	45	Toledo		1	9, 09% 1, 49% 12, 28%
. 7	WOHP	ABC	48	Greenshoro-High Point- Winston Salem	57	7	12, 28%
26	WX11	NBC.	48	Greensboro-High Point- Winston Salem	73	7	9, 59%.
75	WFMY	CBS	48	Greenshoro-High Point- Winston Salem	70	4	5. 71°%
30	KFMB	CBS	49	San Dioga	87	8	9. 20%
104 94	KGTV	NBC NBC	49 50	San Diego Salt Lake City. Salt Lake City. Salt Lake City.	98	4	4, 08% 1, 84%
	KUTV KCPX	ABC	50	Salt Lake City	62 58	. 3	3, 45%
116							

#### APPENDIX D

#### THE TEN BEST AND TEN WORST STATIONS

In this Appendix are listed the ten best and ten worst stations in each area of programming and employment. The nine tables in Section 1 list stations entitled to special recognition for their outstanding performances. The stations in the nine tables in Section 2 should be singled out for their abysmally low performances.

#### 1. THE TEN BEST

#### a. The ten best stations in overall programming ranking are:

Rank	Call sign	Channel	Affiliation	City
3	KPIX-TV WJZ-TV KING-TV KDKA-TV KYW-TV WPLG-TV WMAL-TV WTAE-TV WFMY-TV	5 13 5 2 2 3 10 7 4 4 2 8	CBS ABC CBS NBC ABC ABC ABC ABC ABC ABC ABC ABC ABC A	San Francisco Baltimore Scattle-Tacoma Pittsburgh Philadelphia Miami Washington, D.C. Pittsburgh Greensboro-High Point-Winston Salem Portland

#### b. The ten best stations in News-Public Affairs-"Other" programming are:

Rank	Call sign	Channe!	Affiliation	City
1	WMAQ-TV KNBC-TV WCBS-TV WAGA-TV KDKA-TV KYW-TV KNXT-TV	5 4	ABC NBC NBC CBS CBS NBC CBS	Miami Chicago Los Augeles New York City Atlanta Pittsburgh Philadelphia Los Augeles Philadelphia
10		9	CBS	Washington, D.C.

#### c. The ten best stations in (lack of) Commercial Matter Concentration are:

Runk	Call sign	Channel	Affiliation	City
			CBS	San Francisco
		12	CBS CBS	Greensboro-High Point-Winston Salem Providence
	WJZ-TV	íã	ABC	Baltimore
	WTIC-TV	3	ACB	Hartford-New Haven
			NEC ABC	Seattle-Tacoma Toledo
		-1	ABC	Syracuse
		13	ABC	Albany-Schenectady-Troy
00	WTAE-TV	4	ABC	Pittsburgh

#### d. The ten best stations in Local Programming are:

Rank	Call sign	Channel	Affiliation	City	
2 3 4 5 6	KNBC-TV KDKA-TV WSB-TV WJZ-TV	5 3 4 2 2 13 4	NBC NBU NBC CBS NBC ABC CBS NBC	Cincinnati Philadelphia Los Angeles Pittsburgh Atlanta Baltimore New Orleans Phoenix	
9		10	NBC ABC	Detroit Mami	



# e. The ten best stations in the percentage of Revenues used for Program Expenses are:

Rank	Call sign	Channel	Athliation	City
	WABC-TV	7	ABC	New York
	KGW-TV	3	NBC	Portland
		5	NBC	Seattle-Tacoma
	WAST-TV	13	ABC	Albany-Schenectady-Troy
	KOVR-TV	13	ABC	Sacramento-Stockton
		5	CBS	Salt Lake City
		4	NBC	Washington, D.C.
		11	NBC	Pittsburgh
		7	ABC	Washington, D.C.
		3	NBC	Syracuse

# f. The ten best stations in the Number of Public Service Announcements pre-

Rank	Call sign	Channel	Affiliati-n	City
	WKY-TV	.4	NBC	Oklahoma City
		13	ABC	Baltimere
	KYW-TV	3	NBC	Philadelphia
·		10	ABC	Tampa-St. Petersburg
	K01N-TV	lj	CBS	Portland
	WTVT-TV	13	CBS	Tampa-St, Petersburg
	WJAR-TV	10	NBC	Providence
	KWTV-TV	9	CBS	Oklahoma City
· • • • • • • • • • • • • • • • • • • •	KDKA-TV	2	CBS	Pittsburgh
		6	ABC	Philadelphia

### g. The ten best stations in Minority Employment are:

Rank	Call sign	Channel	Affiliation	City	
J	WN YS-TV WP RI-TV WBZ-TV WSAZ-TV KING-TV WHTN-TV WHEN-TV WHEN-TV	9 12 4 3 5 8	ABC ABC CBS NBC NBC NBC NBC ABC CBS CBS	Providence Syracuse Providence Boston Charleston-Huntington Scattle-Tacoma Portland Charleston-Huntington Syracuse Charleston-Huntington	

# h. The ten best stations in Minority High Pay Employment are:

Rank	Call sign	Channel	Affiliation	City
1	CENS-TV CGO-TV CSAT-TV KNBC-TV WRC-TV NREC-TV VLWC-TV VUUE-TV	7 5 7 12 4 4 3 3 4 8 8	ABC CBS ABC ABC NBC NBC CBS NBC ABC ABC	Los Angeles San Antonio San Francisco San Artonio Los Angeles Washington, D.C. Memphis Columbus New Orleans Memphis



# Federal Communications Commission Reports

# · i. The ten best stations in the High Pay Employment of Women are:

Rank	Call sign	Channel	Affiliation	City
1	WCAU-TV	10	CBS	Philadelphia
2	WMAL-TV	7	ABC	-Washington, D.C.
3		**	CBS	Washington, D.C.
4		32	ABC	Louisville
5	KMBC-TV	9	ABC	Kansas City
6	KABC-TV	7	ABC	Los Augeles
6 7	WGHP-TV	8	ABC	Greensboro-High Point-Winston Salem
š	WLWI-TV		ABC	Indianapolis
9		*	ABC	Nashville
10		4	ABC	Seattle-Tacoma

#### 2. THE TEN WORST

### a. The ten worst stations in the overall programming ranking are:

Rank	Call sign	Charnel	Attiliation	Cúy
135 136 137 138 138 140 141 141 142 143 144	WTVN-TV WVEC-TV WKZO-TV WBMG-TV KOOL-TV WIBQ-TV KBTV-TV WQXI-TV	9 6 13 3 12 10 13 9 11 18	ABC ABC CBS CBS CBS ABC ABC ABC ABC	Kansas City Columbus Norfolk-Newport News-Hampton Kalanjuzoo-Grand Rapids Bleminghem Phoenix Mempdis Denver Affanta Charlotte

### b. The ten worst stations in News-Public Affairs-"Other" programming are:

Rank	Call sign	Channel	Attiliation	City
135 136 137 138 138 140 141 141 142 143 144	KCPX-TV WLOS-TV WKRC-TV WHBQ-"'V KTVI-TV KMSP-TV WLKY-TV WNYS-TV	4 13 12 18 2 9	ABC ABC ABC ABC ABC ABC ABC ABC ABC ABC	Nocfolk-Newport News-Hampten Salt Lake City Greenville-Spartamburg-Asheville- Cheimath Greenville-Spartamburg-Asheville- Cheimath Municipolis-St. Paul Louisville Syracuse Toledo

### e. The ten worst stations in overcommercialization are:

Rank	Call sign	Channel	Affiliation	City
135 136 137 138 139 140 141 142 143 144	KFMB-TV WLWD-TV KNBC-TV WCCO-TV KOOL-TV WBBM-TV KBTV-TV WLS-TV	5 8 9 1 1 10 2 9	CBS CBS NBC NBC CBS CBS CBS ABC ABC NBC	Dayton San Diego Dayton Los Angeles Minneapolis-St. Paul Phoenix Chicago Denver Chicago Kansas City

42 F.C.C. 2d



#### d. The ten worst stations in Local Programming are:

Rank	Call sign	Channel	Affiliation	City
135 <b></b>	WAST-TV	13	ABC	Albany-Schenectady-Troy
36	WLKY-TV	32	ABC.	Louisville
37	WVEC-TV	13	ABC	Norfolk-Newport News-Hampton
38		13	ABC	Memphis
39		21	ABC	Toledo
10		13	ABC	Charleston-Huntington
11		2	NBC	Buffalo
42		4	ABC	Salt Lake City
43		13	ABC	Greenville-Spartauburg-Asheville
44		9	ABC	Syraeuse

# $\,$ e. The ten worst stations in the Percentage of Revenues used for Program Expenses are:

Rank	Call sign	Channel	Alliliation	City	-
136 137 -438 130 140 141 141 142	WSAZ-TV	30 18 4 3 8 4 3 42	CBS NBC ABC NBC NBC CBS CBS CBS ABC	Indianapolis Hariford-New Haven Charlotte Boston Charleston-Huntington Charleston-Huntington Dallas-Fort Worth Kalamaroo-Grand Rapids Birmingham Birnalugham	

# f. The ten worst stations in the Number of Public Service Announcements presented are:

Rank .	Call sign	Channel	Adiliation	City
135 136 137 138 139	WDSU-TV KTVI-TV WSIX-TV WLAC-TV	6 2 8 5	NBC NBC ABC ABC CBS	Milwaukee New Orleans St. Londs Nashville Nashville
140 141 142 143 114	WXYZ-TV WSM-TV WHIO-TV	7 4 7	CBS ABC NBC CBS NBC	Seattle-Tacoma Detroit No ^c lyille Dayton Hartford-New Haven

## g. The ten worst stations in Minority Employment are:

Rank	Call sign	Channel	Affiliation	City
38	KOA-TV	4	NBC	Denver
39		4	CBS	New Orleans
140	WLCY-TV	10	ABC	Tampa-St. Petersburg
41		13	ABC	Norfolk-Newport News-Hampton
42		24	ABC	Toledo
43		13	NBC	Rirmingham
44	KUTV-TV	2	NBC	Salt Lake City
45		5	CBS	Salt Lake City
146	KMSP-TV	13	ABC	Minneapolis-St. Paul
46	WKZO-TV	3	CBS	Kalamazoo-Grand Rapids

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#### h. The ten worst stations in Minority High Pay Employment are:

Rank	Call sign	Channel	Amiliation	City
ls	KSTP-TV	5	NBC	Minneapolis-St. Paul
39	WLWI-TV	13	ABC	Indianapolis
40	WISN-TV	12	CBS	Milwattkee
41	KSL-TV	5	CBS	Salt Lake City
2		7	CBS	Greenville-Spartanhurg-Asheville
12		6	NBC	Albany-Schenectady-Troy
42	KUTV-TV	2	NBC	Salt Lake City
42		13	ABC	Charleston-Huntington
42		$\overline{9}$	ABC	Minneapolis-St. Paul
42		3	CBS	Kalamazoo-Grand Rapids

#### i. The ten worst stations in High Pay Employment of Women are:

Rank	Call sign	Channel	Affiliation	City
138	WEWS-TV WSAZ-TV	5 3	ABC NBC	Cleveland Charleston-Huntington
139 341 142	KCMO-TV WTNH-TV WSPD-TV	5 8 1 <b>3</b>	CBS ABC NBC	Kansas City Hartford-New Haven Toledo
143	WSYR-TV WJAR-TV	<b>3</b> 10	NBC NBC	Syracuse Providence
145 145 147	WOTV-TV KTVI-TV KSL-TV	3 2 5	ABC CBS	Kalamazoo-Grand Rapids St. Louis Salt Lake City

#### APPENDIX E

#### · SETTING RECOMMENDED AND MINIMUM LEVELS OF PERFORMANCE

There are certain recommended levels of performance which we have concluded every network-affiliated television station in the top 50 markets should strive to meet. Recommended levels do not necessarily reflect the most desirable performance, but merely the level of performance above which a station can be said to be giving an acceptable level of attention to the "public interest, convenience and necessity."

On the other hand, there are certain minimal levels below which no station should be allowed to fall. These minimums do not reflect desirable levels of performance, but rather levels which have arbitrarily been depressed to such a point as to permit the majority of the stations to meet them. Any station not meeting these levels is taking a risk, in our judgment, of license renewal challenge or adverse FCC action at some point in the future.

You will note that certain of these standards are expressed as percentages. Since the Chapter 1 programming analysis was based on hours and minutes, we have determined the number of stations meeting the percentage standards by applying the percentage to an average composite week of 135 hours.

	Minimum levels of performance	Number of stations meeting minimum	Recommended levels of performance	Number of stations meeting recommended
Total of News, Public Affairs and "Other" Programming (%),	1562	127	20%	61
Public Service Announcements	1079	141	20%	. 91
	150	111	200	71
(nutraber)		an EUS of a maria		e of a local nature)
Commercialization (number of 60 minute segments with more				
than 12 minutes of commercials).	40 10%	917 67	20	10
Local Programming (%)	10%		15	
Total Minority Employment—whit ment of minorities, we feel a goo ployed and the percent of minorit Just 26 stations employed a total ties in the SMSA, and only three Employment of Women—The employment of women in the world However, no station employed wo workforce.	d balance should ies in the SMSA, percentage of mino stations met that oyment of wamen force in the SMS	be maintained bet for total employme wities equal to or gr standard for high in high pay positie A. Unfortunately,	ween the percent at and high pay c eater than the per pay employment ous should at least this data was no	of minorities em- imployment alike. reentage of minori- l correspond to the ot available to us.



# APPENDIX F

# THE TOP FIFTY MARKETS

# 1. TOP 50 MARKETS LISTED BY MARKET SIZE

Market Number:	Market name
1	New York City
2	Los Angeles
3	Chienro
1	. Philadelphia
5	Detroit
6	. Boston
7	. Cleveland
8	. San Francisco
9	
10	Washington, D.C.
11	Dallas-Fort Worth
12	
13	
14	Indianapolis
15	Houston
16	Scattle-Tacoma
17	Atlanta
18 19	
20	Baltimore
20 21	
22	Milwankee
23	Hartford-New Haven
24	Kansas City
25	Tampa-St. Petersburg
26	Buffalo Postand
27	
28	Sacramento-Stockton Columbus
29	Memphis
30	Nashville
31	New Orleans
32	Denver
33	Charleston-Huntington
34	Providence
35	Charlotte
36	Louisville
37	Albany-Schenectady-Troy
38	Birmingham
39	Dayton
40	Greenville-Spartanburg-Asheville
41	Kasamazoo-Grand Rapids
41	Oklahoma City
43	Syracuse
44	Norfolk-Newport News-Hampton
45	Phoenix
45	San Antonio
45	Toledo
48	Greensboro-High Point-Winston Salem
49	San Diego
50	Salt Lake City
	-



# 2. TOP 50 MARKETS LISTED ALPHABETICALLY

Market Number:	Market name
)	Albany-Schenectady-Troy
17	Atlanta
19	
38	Birmingham
G	Boston
25	Buffalo
33	Charleston-Huntington
35	Charlotte, N.C.
3	Chicago
일()	Cincinnati
7	Cleveland
28	Columbus, Ohio
11	Dallas-Ft. Worth
39	Dayton
32	Denver
5	Detroit
41	Grand Rapids-Kalamazoo
48	Greensboro-Winston Salen-High Poin
40	Greenville-Spartanburg-Asheville
22	Hartford-New Haven
15	Houston
14	Indianapolis
23	Kansas City
·	Los Angeles
86	Louisville
29	Memphis
18	Miami
21	Milwaukee
13	Minneapolis-St. Papl
30	Nashville
31	New Orleans
1	New York
44	Norfolk-Portsmonth-Newport News-
	Hempton
41	Oklahoma City
1	Philadelphia
45	Phoenix
9	Pittsburgh
26	Portland, Oregon
34	Providence
97	Sacramento-Stockton
12	St. Louis
50	Salt Lake City
45,	San Antonio
49	San Diego
8	San Francisco
16	Seattle-Tacoma
93	Syracuse
24	Tampa-St. Petersburg
45	Toledo Washington D.C.
10	Washington, D.C.
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